## **FOURTEENTH GUAM LEGISLATURE** 1978 (SECOND) Regular Session

# CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Bill No. 539, "An Act to repeal Chapter VIII of Title X of the Government Code and to replace it with a new Chapter VIII providing for a Territorial Health Planning Program including Certificate of Need for construction or modification of Health Care Facilities and Institutional Health Services", was on the 18th day of September, 1978, duly and regularly passed.

ATTESTED:

Low & h	(Lee
ERNESTO M.	ESPALDON
Legislative	Secretary

This Act was	received l	by the Govern	or this	eftel	day of
Relaker,	1978, at	8	o'clock	P	M.

ssistant Staff Officer Governor's Office

Public Law

APPROVED:

/a/ RICARDO J. BORDALLO

Governor of Guam

This bill was delivered to Acting Governor's residence on Wednesday, October 4, 1978 at 8 p.m.

# FOURTEENTH GUAM LEGISLATURE 1978 (SECOND) Regular Session

Bill No. 539 (As Amended by the Committee on Health, Welfare, & Ecology)

Introduced by

E. M. Espaldon

AN ACT TO REPEAL CHAPTER VIII OF TITLE X OF THE GOVERNMENT CODE AND TO REPLACE IT WITH A NEW CHAPTER VIII PROVIDING FOR A TERRITORIAL HEALTH PLANNING PROGRAM INCLUDING CERTIFICATE OF NEED FOR CONSTRUCTION OR MODIFICATION OF HEALTH CARE FACILITIES AND INSTITUTIONAL HEALTH SERVICES

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

Section 1. In order to establish a Territorial Health
Planning and Resources Development Program for the people of the
territory of Guam (hereinafter called the territory) in accordance
with and for full participation in U. S. Public Law 93-641 as it
may be from time to time amended or any future provision taking
its place, the National Health Planning and Resources Development
Act of 1974 as it may be from time to time amended or any future
provision taking its place, Chapter VIII of Title X of the Government Code is hereby repealed in its entirety and a new Chapter
VIII is added to read as follows:

# "SUBCHAPTER A

Health Planning and Resources Development

Section 9850. Statement of Finding and Purpose. The achievement of equal access to quality health care at a reasonable cost is high priority of the Government of Guam. The infusion of Federal funds into the existing health care system of Guam has contributed to inflationary increases in the cost of health care and failed to produce an adequate supply or distribution of health resources in the territory, and consequently has not made possible equal access for all

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to these problems by the Federal and territorial government and the private sector have not resulted in a comprehensive, rational approach to the present lack of uniformly effective methods of delivering health care, maldistribution or inappropriate utilization of health care facilities and manpower, and rapidly increasing cost of health care. Increases in the cost of health care, particularly of hospital stays, have been uncontrollable and inflationary, and there are presently inadequate incentives for the use of appropriate alternative levels of health care, and for the substitution of ambulatory and intermediate care for inpatient hospital care.

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Since the health care provider is one of the most important participants in the territorial health care delivery system, territorial health policy must address the legitimate needs and concerns of the public and private providers in the territory if it is to achieve meaningful results.

Finally, large segments of the public are lacking in basic knowledge regarding proper personal health care and methods for effective use of available health services.

In recognition of the problems described in this Section and the urgency placed on their solution the Governor and the Legislature find that there is an urgent need to facilitate, strengthen and coordinate planning for personal health services, facilities and health care personnel development, and to authorize financial assistance for the development of needed health services. The Governor and the Legislature further find that in order to provide for the protection and promotion of the health of the inhabitants of the territory,

ment of Guam with central comprehensive responsibility and authority for the development and administration of the territory's policy with respect to hospitals and related services, and all public (except Federal) and private institutions, incorporated or not incorporated, profit or non-profit, serving principally as facilities for the prevention, diagnosis, treatment and rehabilitation of human disease, illness, injury, deformity, physical or mental condition.

With respect to the findings of this section, it is hereby declared to be public policy of the territory that institutional and related health care services of the highest quality, of demonstrated need, efficiently provided and properly utilized at a reasonable cost are of vital concern to the public's health.

Section 9851. Guam Health Planning and Development Agency. The Guam Health Planning and Development Agency (hereinafter called the Agency) is hereby established as an Agency of the executive branch of the government of Guam. The Agency shall be administered by an Administrator. The Administrator shall be appointed by the Governor with the advice and consent of the Guam Legislature from nominations submitted by the Guam Health Coordinating Council to the Governor. All other positions shall be classified government of Guam positions, subject to the rules, regulations and procedures of the government of Guam. The Agency shall administer the Territorial Health Planning activities in accordance with U. S. Public Law 93-541 and appropriate regulations or other subsequent Acts of Congress which may amend, repeal or succeed Public Law 93-641.

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Section 9852. Agency Functions. The Agency shall:

- (1) Coordinate and conduct the health planning activities of the territory to develop and implement the Guam Health Plan which shall include the following components:
  - (a) the status (and its determinants) of the health of the residents of the territory;
  - (b) the status of the health care delivery system in Guam and the use of that system by the residents of the territory;
  - (c) the effect the territory's health care delivery system has on the health of the residents of the territory;
  - (d) the number, type, and location of the territory's health resources, including health services, manpower, and facilities;
  - (e) the patterns of utilization of the territory's health resources; and
  - (f) the environmental and occupational exposure factors affecting immediate and long-term health conditions.

For the purpose of improving the health of the residents of the territory, increasing the accessibility (including overcoming geographic, architectural, and transportation barriers), acceptability, continuity, and quality of the services provided them, restraining increases in the cost of providing them health services, and preventing unnecessary duplication of health resources, the Agency shall have as its primary responsibility the provision of effecting health planning for

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the territory and the promotion of the development within the territory of health services, manpower, and facilities which meet identified needs, reduce documented inefficiencies and implement the Guam Health Plan.

- (2) Serve as staff to and provide technical assistance and substantive advice to the Guam Health Coordinating Council in the preparation and establishment of the Guam Health Plan and its review and revision as necessary (but at least annually).
- (3) Administer the Territorial Certificate of Need Program.
  - (a) Make findings as to the need for institutional health services proposed to be offered, developed or altered within the territory under the Certificate of Need Program.
- offered in the territory respecting the appropriateness of such services and make public its findings. The first review shall be completed within one (1) year of the receipt of full designation as the Agency by the Secretary of the Department of Health, Education, and Welfare, and shall be updated not less than every five (5) years thereafter.
- and amend as necessary an Annual Implementation Plan (hereinafter referred to as the 'AIP') which describes objectives which will achieve the goals of the Guam Health Plan and priorities among the objectives. In establishing the AIP, the Agency shall give priority to those objectives which will maximally improve the health

of the residents of the territory, as determined on the basis of the relation of the cost of attaining such objectives to their benefits, and which are fitted to the special needs of the territory. The Agency shall develop and publish specific plans and projects for achieving the objectives established in the AIP.

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- (6) The Agency shall implement the Guam Health Plan and AIP, and in implementing the plans it shall perform at least the following functions:
  - (a) The Agency shall seek to implement the Guam Health Plan and AIP with the assistance of individuals, public and private entities.
  - (b) The Agency may provide, in accordance with the priorities established in the AIP, technical assistance to individuals and public and private entities for the development of projects and programs which the Agency determines are necessary to achieve the health systems described in the Guam Health Plan.
  - (c) The Agency shall, in accordance with the priorities established in the AIP, make grants to public and nonprofit private entities; and enter into contracts with individuals and public and private entities to assist them in planning and developing projects and programs which the Agency determines are necessary for the achievement of the health systems described in the Guam Health Plan. Such grants and contracts shall be made from

the Area Health Services Development Fund of the Agency established with funds provided through grants as it may be from time to time amended or any future provision taking its place under Section 1640 of U. S. Public Law 93-641. No grants or contract under this subsection may be used (A) to pay the costs incurred by the entity or individual in the delivery of health services (as defined in regulations by the Secretary of Health, Education and Welfare), or (B) for the cost of construction or modernization of medical health care facilities. No single grant or contract made or entered into under this paragraph shall be available for obligation beyond the one year period beginning on the date the grant or contract was made or entered into. If an individual or entity receives a grant or contract under this paragraph for a project or program, such individual or entity may receive only one more such grant or contract for such project or program.

(7) The Agency shall coordinate its activities with all entities in the territory involved in general or special purpose planning, development or regulation which may have impact upon the health delivery systems of the territory. The Agency shall, as appropriate, secure data from them for use in the Agency's planning and development activities, enter into agreements with them which will assure that actions taken by such entities which alter the territory's health system will be taken in a manner which is consistent with the Guam Health Plan and the AIP in effect and, to the extent practicable, provide technical assistance to such entities.

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(a) appropriated under the Public Health
Service Act, the Community Mental Health Centers
Act, or the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment, and Rehabilitation
Act of 1970, as it may be from time to time amended
or any future provision taking its place, or any
other Acts not excluded - included under this
Section, for grants, contracts, loans, or loan
guarantees for the development, expansion, or
support of health resources; or

(b) made available from an allotment to the territory under the Acts referred to in clause (a) for grants or contracts for the development, expansion, or support of health resources.

The Agency shall not review and approve or disapprove the proposed use of Federal Funds appropriated for grants or contracts under Title IV, VII, or VIII of the Public Health Service Act as it may be from time to time amended or any future provision taking its place unless the grants or contracts are to be made, entered into, or used to support the development of health resources intended for use in the territory or the delivery of health services.

(9) The Agency shall require by regulation that providers of health care doing business in the territory shall make statistical and other reports of such information prescribed as necessary by the Agency in such form

and manner as the Agency may prescribe on a regular basis, which shall include but not be limited to:

- (a) Periodic reports from holders of Certificate of Need respecting development of the proposal for which Certificates have been issued.
- (b) Master plan feasibility studies, and other long range plans and studies.
  - (c) Financial information.
  - (d) Utilization information, and
  - (e) Manpower inventory.

Section 9853. Guam Health Coordinating Council. There is established the Guam Health Coordinating Council (hereinafter called the Council) in accordance with Section 1524, U. S. Public Law 93-641 as it may be from time to time amended or any provision taking its place.

Section 9854. Council Functions. The Council shall:

- (1) Prepare, and review and revise as necessary (but at least annually), the Guam Health Plan. The plan shall be developed in accordance with the requirements and intent of U. S. Public Law 93-641 and the expectations of the Regional Health Administrator, U. S. Public Health Service, San Francisco, and shall include separate sections on the environment, health and economic development, medical facilities, and cost/benefit analysis and financial feasibility.
- (2) Review applications submitted by the Agency for grants under U. S. Public Law 93-641, Section 1516, as it may be from time to time amended or any future provision taking its place 'Planning Grants' and Section

1640, as it may be from time to time amended or any future provision taking its place 'Development Grants for Area Health Services Development Funds', and report to the Regional Health Administrator its comments on such applications.

- (3) Review annually and approve or disapprove all Territorial plans (and any revision of a Territorial plan or any application) and any application submitted to the Secretary of Health, Education and Welfare as a condition to the receipt of Federal funds under allotments made to the territory under the Public Health Service Act, the Community Mental Health Centers Act, or the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment, and Rehabilitation Act of 1970 as it may be from time to time amended or any future provision taking its place.
- (4) Advise the Agency generally on the performance of its functions.
- (5) The Council shall review and comment on the following before such actions are made final by the Agency:
  - (a) the establishment, annual review, and amendment of the Annual Implementation Plan (AIP)
  - (b) the development and publication of specific plans and programs for achieving the objectives established in the AIP.
  - (c) the making of grants and contracts from the Area Health Services Development Fund.

(d) the making of findings as to the need for institutional health services proposed to be offered or changed in the territory.

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- (e) the making of findings as to the appropriateness of existing institutional health services being offered in the territory.
- (f) the approval or disapproval of each proposed use of Federal funds within the territory from allotment programs described in (3) of this section, and section 9852, (3), 'Agency Functions'.
- (6) Review and make recommendations to the Agency on all Certificate of Need applications, as prescribed under Subchapter B of this Act.

Section 9855. Funds. The Agency is hereby authorized to receive and utilize Federal funds, individual and/or private contributions provided for carrying out the functions and activities of the Agency as thereto for provided by this Act, except that the Agency shall not accept any funds or contributions of services or facilities from an individual or private entity which has a financial, fiduciary, or other direct interest in the development, expansion, or support of health resources unless, in the case of an entity, it is an organization described in section 509 (a) of the Internal Revenue Code of 1954, as it may be from time to time amended or any future provision taking its place and is not directly engaged in the provision of health care in the health services area of the Agency. For the purpose of this paragraph, an entity shall not be considered to have such an interest solely on the basis of its providing (directly or indirectly) health care for its employees.

### SUBCHAPTER B

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Section 9859. Certificate of Need. There is established the Guam Certificate of Need program to be administered by the Agency for the following reasons; uncontrolled installation, expansion, conversion or modification of health facilities and health services can be expected to result in unnecessary duplication. Any duplication of health care resources would subsequently encourage an increase in health care costs because of relatively less intensive usage per facility the health care consumers; moreover, service capabilities would result in extreme competition for the available professional manpower resources. In anticipation of these adverse conditions and in order to comply with U.S. Public Law 93-641, as it may be from time to time amended or any future provision taking its place it is imperative that a Guam Certificate of Need Program be established and implemented.

The purpose of this subchapter is to establish the means and procedures for health care providers to apply for and obtain Certificate of Need as a condition precedent to undertaking construction, expansion, alteration or conversion of health care facilities, or development, expansion or modification of certain health care services, including acquisition of equipment, thereby providing for the development of hospitals and certain other health care facilities of a desirable and practicable size, location and commitment to the health care needs of the territory.

- (1) 'Applicant or proponent' means any person or collective entity (institution, group, agency) who applies for a Certificate of Need under this sub-part.
- (2) 'Certificate of Need' means a written authorization, when required pursuant to section 9861, to construct, expand, alter, or convert a health care facility or to develop, expand, or modify a health care service or organization.
- (3) The term 'to develop', when used in connection with health services, means to undertake those activities which upon their completion will result in the establishment of a new institutional health service or the incurring of a financial obligation in relation to the offering of such service.
- (4) The term 'financial obligation' when used in connection with development of health services, means any costs incurred in the construction, establishment, expansion, alteration, or conversion of health care facilities or development, expansion, or modification of certain health care services, including acquisition of equipment thereby providing for the development of hospitals and certain other health care facilities.
- (5) The term 'health care facility' is defined to include hospitals, psychiatric hospitals, tuberculosis hospitals, skilled nursing facilities, kidney disease treatment centers (including freestanding hemodialysis units), intermediate care facilities, ambulatory

not include Christian Science sanitoriums operated, or listed and certified, by the First Church of Christ Scientist, Boston, Massachusetts. Such definitions also provide that:

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- (a) the term 'hospital' means any institution which is primarily engaged in providing to inpatients, by or under the supervision of physicians, diagnostic services and therapeutic services for medical diagnosis, treatment and care of injured, disabled, or sick persons, or rehabilitation services for the rehabilitation of injured, disabled, or sick persons. Such term does not include psychiatric and tuberculosis hospitals.
- (b) The term 'psychiatric hospital' means an institution which is primarily engaged in providing to inpatients, by or under the supervision of a physician, psychiatric services for the diagnosis and treatment of mentally ill persons.
- (c) The term 'tuberculosis hospital' means an institution which is primarily engaged in providing to inpatients, by or under the supervision of a physician, medical services for the diagnosis and treatment of tuberculosis.
- an institution or a distinct part of an institution which is primarily engaged in providing to inpatients skilled nursing care and related services for patients who require medical or nursing care, or rehabilitation services for the rehabilitation of injured, disabled, or sick persons.

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(f) The term 'ambulatory surgical facility' means a facility, not a part of a hospital, which provides surgical treatment to patients not requiring hospitalization.

Such term shall include the offices of private physicians or dentists, whether for individual or group practice.

- public agency or private organization, or a subdivision of such an agency or organization, which is primarily engaged in providing to individuals who are under the care of a physician, on a visiting basis in the places of residence used as such individual's homes, one or more of the following services or items:
  - (i) Part-time or intermittent nursing care provided by or under the supervision of a registered professional nurse;
  - (li) physical, occupational, or speech therapy;

- (iii) medical social services under the direction of a physician;
- (iv) part-time or intermittent services of a home health side;
- (v) medical supplies (other than drugs and biologicals), and the use of medical appliances; or
- (vi) medical services provided by an intern or resident-in-training of a hospital under a teaching program of such hospital.
- (5) The term 'health maintenance organization' means a public or private organization, organized under the laws of the territory, which:
  - (a) Provides or otherwise makes available to enrolled participants health care services, including at least the following basic health care services; usual physician services, hospitalization, laboratory, x-ray, emergency and preventive services, and out-of-area coverage;
  - (b) Is compensated (except for co-payments)

    for the provisions of the basic health care services

    listed in paragraph (5) (a) of this section to

    enrolled participants on a predetermined periodic

    rate basis; and
    - (c) Provides physicians' services primarily:
    - (i) directly through physicians who are either employees or partners of such organization, or

- (ii) through arrangements with individual physicians or one or more groups of physicians (organized in a group practice or individual practice basis).
- (7) The term 'health services' means clinically related (i.e., diagnostic, treatment, or rehabilitative) services, and includes alcohol, drug abuse, and mental health services.
- (8) The term 'institutional health services' means health services provided in or through health care facilities or health maintenance organizations and includes the entities in or through which such services are provided.
- (9) The term 'to offer', when used in connection with health services, means that the health care facility, or health maintenance organization holds itself out as capable of providing, or as having the means for the provision of, specified health services.
- (10) The term 'person' means an individual, a trust or estate, a partnership, a corporation (including associations, joint stock companies, and insurance companies), Government of Guam, or a political subdivision or instrumentality of the territory.
- (11) 'Consumer' means any person whose occupation is other than the administration of health activities or the provision of health services, who has no fiduciary obligation to a health care facility or other health agency, and who has no material or financial interest in the rendering of health services.

(12) 'Change in services', means a change in kind or degree of service, such as the addition of a clinically related (i.e., diagnostic, treatment, or rehabilitative) service not previously provided or the termination of such a service which had previously been provided, or a change in the volume of service to be offered.

Section 9861. Certificate of Need. Notwithstanding any contrary provision of the law, no person or agency whether public or private, profit or non-profit, excluding federal facilities, shall make capital expenditures for construction of a health care facility or change the services of such facility unless there is a determination by the Agency that there is a need therefor.

A Certificate of Need shall be required for:

- (1) The development of all new institutional health services such as the construction, development or other establishment of a new health care facility or health maintenance organization; and
- health care facility or health maintenance organization in excess of \$50,000, excluding expenditures for site acquisitions and acquisitions of existing health care facility and health maintenance organization; and where a person makes an acquisition by or on behalf of a health care facility or health maintenance organization under lease or comparable arrangement, or through donation, which would have required review if the acquisition had been by purchase, such acquisition should be deemed a capital expenditure subject to review; and

(4) Any change in distribution, relocation, or the number of beds or types of services available in any health care facility or health maintenance organization, irrespective of cost, but which changes would include ten (10) or more beds, or ten percent (10%), whichever is less.

(5) Predevelopment activity expenditures in excess of \$50,000 for the offering of new institutional health services to include expenditures for preliminary health studies, surveys, site acquisitions, architectural designs, plans, working drawings, and specifications and any arrangement or commitment made for financing the offering or development of the new institutional health service. Certificate of Need issued under this subpart shall be for predevelopment activities and shall not authorize the offering or development or establishment of the new institutional health service with respect to which such predevelopment activities are proposed.

Section 9862. Application for Certificate of Need: Any person or agency, whether public (excluding federal agencies) or private, profit or nonprofit, shall be directed to apply for a Certificate of Need if the proposed project comes within the scope of the conditions set forth in Section 9861.

Original applications for Certificate of Need shall be filed (along with the required number of copies) with the Agency and shall be in such form and contain such information as the Agency may prescribe, publish and revise as necessary. The Agency shall, upon request and to the extent practicable, provide technical assistance to any and all persons, or agencies, whether public (excluding federal agencies) or private, profit or nonprofit.

Section 9863. Dissemination and publication of the Territory's Certificate of Need Program. Upon establishment of a Certificate of Need Program and any revisions thereof, the Agency shall disseminate to all health care facilities and health maintenance organizations within the territory and shall publish in at least one or more newspapers of general circulation the scope of coverage of the Certificate of Need Program, as required in Sections 9859, 9861 and 9865 of this Act.

Section 9864. The Review Criteria.

- (1) The Agency shall adopt, utilize and revise, by rules and regulations, review criteria necessary for the administration of its Certificate of Need Program found under Section 9850 of this subchapter.
- (2) Prior to the adoption and revision of review criteria, the Agency shall give interested persons an opportunity to offer written comments on the proposed review criteria or any revisions thereof as follows:

- (a) The Agency shall distribute copies of its own proposed review criteria and proposed revisions thereof to health organizations and any agency which establishes rates for health care facilities or health maintenance organizations in the territory.
- newspapers of general circulation in the territory, a notice stating that review criteria, or revisions thereof, have been proposed for adoption and are available at specified addresses for inspection and copying by interested persons.
- (3) The Agency shall distribute copies of its adopted review criteria and any revisions thereof to health organizations and any agency which establishes rates for health care facilities or health maintenance organizations in the territory, and to the Secretary of Health, Education and Welfare and shall provide such copies to other persons upon request.
- (4) The Agency shall adopt and utilize criteria which shall, from time to time, be reevaluated and revised accordingly to meet requirements of both local and federal laws for conducting reviews covered by this Act.

Section 9865. The Review Procedure.

(1) The Agency shall adopt, utilize and revise, by rules and regulations, review processes and procedures necessary for the administration of its Certificate of Need Program found under Section 9859 of this subchapter.

- (a) The Agency shall distribute copies of its proposed review procedures and proposed revisions thereof to health organizations, the Council, and any agency which establishes rates for health care facilities or health maintenance organizations in the territory.
- (b) The Agency shall publish in one or more newspapers of general circulation in the territory a notice stating that review procedures, or revisions thereof, have been proposed for adoption and are available at specified addresses for inspection and copying by interested persons.
- (3) The Agency shall distribute copies of its adopted review procedures, and any revisions thereof, to the agencies and organizations specified in paragraph (2) (a) of this section and to the Secretary of Health, Education and Welfare and shall provide such copies to other persons upon request.
- (4) Review procedures adopted, utilized, or revised by the Agency in conducting reviews may vary
  according to the purpose for which a particular review is
  being conducted or the type of health services being
  reviewed.

(5) The Agency shall adopt and utilize, review processes and procedures which shall, from time to time, be reevaluated and revised accordingly to meet requirements of both local and federal laws for conducting reviews covered by this Act.

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Section 9866. Exception to Review Procedures. adoption and publication of substitute review criteria and procedures as provided under Section 9865, for the issuance of Certificate of Need, or for non-substantive reviews for those applications for which the procedures set forth in Section 9865 would be unfeasible because of emergency or other unusual circumstances, the Agency, shall request from the Secretary of Health, Education and Welfare an exception to the rules adopted and published by the Agency as provided in Section 9865. Such request shall be in writing and shall contain a detailed explanation of the reasons for the request and of the substitute review procedures that the Agency intends to follow and shall be accompanied by copies of all written comments submitted under Section 9865. Adoption and publication of substitute review procedures for the issuance of Certificate of Need, or for non-substantive reviews for those applications for which the procedures set forth in Section 9865 would be unfeasible because of emergency or other unusual circumstances, shall be made only upon approval granted by the Secretary of Health, Education and Welfare.

Section 9867. Exemptions from Certificate of Need.

Nothing in this subchapter or rules adopted thereunder with
respect to the requirement for Certificate of Need applies to:

- (1) Dispensaries and first aid stations located within businesses or industrial establishments maintained solely for the use of employees; provided such facilities do not regularly provide inpatient or resident beds for patients or employees on a daily twenty-four hour basis;
- (2) Dispensaries or infirmaries in correctional or educational facilities;
- (3) Dwelling establishments such as hotels, motels, and rooming or boarding houses that do not regularly provide health facilities or health care services; and
- (4) Christian Science sanatorium operated, or listed and certified, by the First Church of Christ Scientist, Boston, Massachusetts.

Section 9868. Certificate of Need Review Board. The Guam Health Coordinating Council is hereby designated Certificate of Need Review Board (hereinafter called the Board) in the Agency.

Section 9869. Board Functions. The Board shall advise the Agency on the administration of the Certificate of Need Program and shall make recommendations to the Agency on its findings as to the need for institutional health services proposed to be offered or changed in the territory and findings as the appropriateness of existing institutional health services offered in the territory.

The Board shall make recommendations for adoption and amendment of rules, regulations, and review procedures and criteria in accordance with all specification in this subchapter and all appropriate Federal Regulations to effectuate the provisions and purposes of the Territorial Certificate of Need Program as provided for in this subchapter and required by U. S. Public Law 93-641, as it may be from time to time amended or any future provision taking its place.

Section 9870. Issuance of Certificate of Need. After the Agency has performed its duties as provided for in this Act, the Agency shall issue a Certificate of Need to the applicant if the Agency has determined that the proposed health facility, service or organization is needed in the interest of the public health, safety, and welfare and, further, that the proposed project is in compliance with the Guam Health Plan and Annual Implementation Plan and the review criteria as set forth in Sections 9352, 9364 and 9865 of this Act.

No permit or license shall be issued by any Territorial Officer or government agency (other than the Agency) for the development, construction, expansion, alteration, conversion, institution, or modification of a health care facility or health care service or for the operation of a new health care facility or health care service unless there is submitted in connection with the application for such a permit or license a current Certificate of Need issued by the Agency or a statement issued by the Agency that the health care facility or health care service is not required to hold a Certificate of Need as required under Section 9861 of this subchapter.

Each Certificate of Need shall be valid for a period of up to one year from the date of issuance by the Agency.

Section 9871. Conditional Certification. The Agency may, by rules adopted, provide for conditional certification of those proposals which, by modification of specific items of the proposal, would successfully meet the criteria for

approval. The Agency shall require a statement from the applicant certifying that the required changes have been made before a Certificate of Need is issued.

Section 9372. Denial of applications. Appeals procedure. If an application for a Certificate of Need is denied, the Agency shall advise the applicant, in writing, of the grounds for denial in not less than sixty days nor more than ninety days from the date of filing.

An applicant who considers himself aggrieved by the denial shall be given up to thirty (30) days after such determination, to appeal the decision of the Agency and the matter shall be heard in the manner prescribed in the Administration Adjudication Law, Chapter II, Sections 24100 to 24142 of Volume II, Government Code of Guam, for as long as such statute does not conflict with applicable Federal regulations.

Moreover, the hearing shall be:

- (1) Open to the public and shall be publicized through local newspaper and public information channels.
- (2) The appellant, the Agency, and others who participated in the Certificate of Need application review, and other interested parties (including representatives of consumers of health services) shall be permitted to give testimony and present arguments at the hearing.
- accordance with the requirement of Title XXV, Chapter II of the Government Code of Guam, and copies of such record together with copies of all documents received in evidence, shall be available to the public for inspection and copying, provided that any person who requests copies of such material shall be required to bear the costs thereof.

Section 9873. Penalties. Any person who violates any provision of this part, or rules or regulations thereunder, with respect to the requirement for Certificate of Need and Section 9852 (7) of Subchapter A shall be guilty of a misdemeanor for each seven-day period or fraction thereof that the violation continues. Each subsequent seven-day period shall constitute a separate offense.

Section 9874. Suspension. Grounds for suspension include, but are not limited to, suspicion of fraud, misrepresentation, false statements, misleading statements, evasion, or suppression of material facts in the application for a Certificate of Need or on any of its supporting materials.

A Certificate of Need may be suspended when, prior to the commencement of construction, factors upon which the Certificate of Need was issued have changed or new factors have been discovered which significantly alter the need for the project, or significantly alter the facts and circumstances which justifies issuance of the original Certificate of Need.

When the Agency issues an order of suspension, it shall be in writing and shall state the reasons for such suspension. A suspension of a Certificate shall not exceed 120 days. At the end of this period or sooner, a review of the suspension shall be made and the Certificate reinstated or revoked.

An applicant whose Certificate of Need has been suspended and shall be afforded an opportunity for an administrative hearing in accordance with Section 9872.

Section 9875. Revocation. Grounds for revocation include, but are not limited to, fraud, misrepresentation, false statements, misleading statements, evasions, or suppression of material facts in the application of a Certificate of Need or in any of its supporting materials.

A Certificate of Need may be revoked after six (6) months if the applicant has not shown continuing progress towards commencement of construction.

When the Agency issues an order of revocation, it shall be in writing and shall state the reasons for such revocation.

An applicant whose Certificate of Need has been revoked may reapply for a Certificate by submitting whatever information is required by the Agency.

An applicant whose Certificate of Need has been revoked shall be afforded an opportunity, for an administrative hearing in accordance with Section 9872.

the name of the people of the territory, through the Attorney General of the territory, apply for an injunction in any court of competent jurisdiction to enjoin any person that has not received a Certificate of Need; and upon the filing of a verified petition in the court, the court or any judge thereof, if satisfied by affidavit or otherwise, that the person is or has been proceeding with an action covered under Section 9861 of this Subchapter without notice or bond, will enjoin the defendant from further action. A copy of the verified complaint shall be served upon the defendant and the proceedings shall be thereafter be conducted as in other civil cases. If it is established that the defendant has

been or is proceeding with an action covered under Section 9861 without a Certificate of Need, the court or any judge thereof may enter a decree enjoing the defendant from further action. In case of violation on any injunction issued under this section, the court may summarily try and punish the offender for contempt of court. The injunction proceeding shall be in addition to, and not in lieu of, all penalties and other remedies provided in this subchapter.

Section 9877. Letter of Intent. A person proposing a construction project shall submit to the Agency a letter of intent in such detail as may be necessary to inform the Agency of the scope and nature of the project at the earliest possible opportunity in the course of planning such project.

Section 9878. Separability of applications. When an application is for a multi-element or multi-phased project, the Agency may take individual action on severable portions of the application.

The issuance of a Certificate of Need for a specific project in a health care service's long range plan shall not constitute a guarantee that all future proposals contained in that long-range plan will receive a Certificate of Need; however, the existence of previously certified projects which reduce the overall cost of future projects shall be taken into account by the Agency in reviewing subsequent proposals.

Section 9879. Non-transferability. Certificate of Need is not transferable without the written approval of the Agency.

### SUBCHAPTER C

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Section 9880. Guam Medical Facilities Plan. The Agency shall develop, publish, and review annually the Guam Medical Facilities Plan which shall at a minimum set forth:

- (1) the number and type of medical facility beds and medical facilities needed to provide adequate inpatient care to the people of Guam and a plan for the distribution of such beds and facilities on the island.
- (2) the number and type of outpatient and other health care facilities needed to provide adequate public health services and outpatient care to people residing in Guam and a plan for the distribution of such facilities throughout the island; and,
- (3) the extent to which existing health care facilities in Guam are in need of modernization or conversion to new uses.

Section 9881. Facilities Construction Grant and Loan Program.

- (A) The Agency shall administer a medical facilities construction grant and loan program which shall:
  - (1) be consistent with the Guam Medical Facilities Plan;
  - (2) indicate the type of assistance which should be made available to each project;
  - (3) set forth priorities for the provision of assistance; and
  - (4) provide minimum requirements for the maintenance and operation of facilities which receive assistance under this Section.

Pursuant to Title XVI, Section 1604, of U. S. Public Law 93-641 as it may from time to time amended or any future provision taking its place and subsequent amendments, the Agency shall apply to the Secretary of Health, Education and Welfare for financial assistance for priority projects included in the Guam Medical Facilities Plan.

- (B) To facilitate administration of the program under this Section, the Agency shall by regulation:
  - (1) prescribe the general manner of determining priority among projects within the territory of Guam for which assistance is available;
  - (2) prescribe for health care facilities projects assisted under this Section, general standards of construction, modernization, and equipment for health care facilities of different classes and different types of location;
  - (3) prescribe criteria for determining the extent to which existing health care facilities are in need of modernization;
  - (4) prescribe criteria for determining the need for medical facility beds and need for health care facilities, and for developing plans for distribution of such beds and facilities;
  - each entity which receives financial assistance under Title XVI or Title VI (Hill-Burton) of the Public Health Services Act as it may be from time to time amended or any future provision taking its place shall be required to comply with the assurances required to be made at the time such assistance was received and the means by which such entity

shall be required to demonstrate compliance with such assurances.

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An entity subject to the requirements prescribed pursuant to paragraph (5) respecting compliance with assurances made in connection with receipt of financial assistance shall submit periodically to the Secretary of Health, Education and Welfare data and information which reasonably supports the entity's compliance with such assurances.

Section 9882. Validity. If any provision of this Act, or the application thereof to any person or circumstances is held invalid, the invalidity does not affect other provisions or applications of this Act with which be given effect without the invalid provision or application, and to this end the provisions of this Act are severable.

Section 9883. Individual Liability. No individual who as a member of employee of the Agency shall, by reason of his performance of any duty, function, or activity required of, or authorized to be undertaken by, the Agency under this Act and in accordance with U. S. Public Law 93-641 and appropriate regulations or other subsequent Acts of Congress which may amend, repeal, or succeed U. S. Public Law 93-641, be liable for payment of damages under any law of the United States, or the territory if he has acted within the scope of such duty, function or activity, has exercised due care, and has acted with respect to that performance, without malice toward any person affected by it.

Section 9884. Enactment. This Act shall take effect immediately following enactment by the Legislature and signing by the Governor except that all arrangements and

actions necessary and appropriate to enable this Act to become fully operative on such date shall be made as promptly as possible as though this Act were effective and operative immediately. Furthermore, a moratorium is hereby declared on any new services or developments requiring a Certificate of Need as prescribed by Section 9861 of this Act until one hundred twenty (120) days after passage of this Act or until the Agency's review standards and criteria prescribed by Sections 9864 and 9865 herein have been adopted, whichever comes first.

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Whereas, the deferred operations of this Act would tend to defeat its purpose, which is to provide forthwith for the appropriate allocation of certain resources for the provisions of health care facilities, services, and organizations in the territory of Guam, therefore, it is hereby declared to be an emergency law, necessary for the immediate preservation of the public health, safety, and convenience."

Section 2. The sum of One Thousand Five Hundred Bollars (\$1,500) is appropriated from the General Fund to the Civil Service Commission for the purpose of compensating members of the Guam Civil Service Commission Board. Said compensation shall cover the period from April 1978 through June 1978.

Section 3. The sum of Twelve Thousand Dollars (\$12,000) is appropriated from the General Fund for the construction of restroom facilities at the Mangilao baseball park.

Section 4. The sum of Fourteen Thousand Bollars (\$14,000) is appropriated from the General Fund for the resurfacing and renovation of the multi-purpose court at the Toto Low-Rent Housing Area.

Section 5. The sum of Fifty Thousand Dollars (\$50,000) is appropriated from the General Fund for the installation of lighting facilities at the joint Piti Community - New Piti Elementary School baseball field.

Section 6. The sum of Six Thousand Dollars (\$6,000) is appropriated from the General Fund for the installation of public sewer lines on the access road to Lot 95, in Mongmong.

Section 7. The sum of Fifty Thousand Dollars (\$50,000) is appropriated from the General Fund for the installation of lighting facilities at the Agana public tennis court.

Section 8. The sum of Fifty Thousand Dollars (\$50,000) is appropriated from the General Fund for the installation of lighting facilities at the joint Dededo Community - Dededo Jr. High School baseball field.

Section 9. The sum of One Hundred Thousand Dollars (\$100,000) is appropriated from the Territorial Highway Fund to the Right-of-Way Division of the Department of Public Works for the acquisition of privately owned properties for roadways, sewer lines and public utility easements in the municipalities of Umatac, Merizo, Inarajan and Agat.

Section 10. Section VI-12 of Part Two of Public Law 13-132 is amended to read:

## "12. Secondary Education

a.	Personnel Services (not to	
	exceed 724 positions)	\$9,574,183
b.	Personnel Benefits	\$1,009,630
c.	Travel and Transportation	\$ 264,500
d.	All other (of which \$15,200	;
	is for the purchase of three	
	(3) drivers education vehicles)	\$1,075,720"

Section 11. The sum of One Hundred Twenty Thousand Dollars (\$120,000) is appropriated from the General Fund to the Department of Parks and Recreation for the purpose of purchasing in Baza Gardens the following properties:

- (1) Lots 2 and 3, Block 13, single family subdivision

  3 (total area: 11,210 square feet, and the improvements there
  on consisting primarily of a concrete building of approximately 4,300 square feet in area); and
- (2) A two (2) acre parcel adjacent to Lots 2 and 3 within the area presently designated school/park on the P.U.D. Master Plan.

Section 12. The sum of Eighty Thousand Dollars (\$80,000) is appropriated from the General Fund to the Department of Parks and Recreation for the purpose of constructing parks and remodeling as a recreation center the building on the land purchased pursuant to Section 11 of this Act.

Section 13. The sum of Seven Hundred Fifty Thousand Bollars (\$750,000) is appropriated from the Territorial Highway Fund to be apportioned as follows:

- (a) To pave roads in Salas One and Salas

  Two subdivisions in the municipality

  of Yigo \$150,000
- (b) To improve the streets in Machananao
  (Agafa Gumas) within the municipality
  of Yigo \$300,000
- (c) To improve the roads within South

  Acres Government Subdivision within
  the municipality of Dededo \$300,000

<u> </u>	Section 14. Part One, Section 1, A.3.a. of Public	Law 14-132
· <b>2</b>	is amended to read:	
3	"A. General Fund	
4	3. Federal Grants	
5	a. Federal Grants-in-Aid \$15,8	08,000u.
6	Section 15. Part Two, Section 1, III, XI, and XII	of Public
7	Law 14-132 are amended to add new subsections to read;	
8	"III. For Public Health	
9	E. Mental Health & Substance Abuse	
10	Agency	
11	a. Personnel Services	\$170,000
12	b. Personnel Benefits	\$ 23,170
13	c. Travel & Transportation	\$ - 0 -
14	d. All Others	\$192,849
15	XI. For Rental of Office Space	
16	17. Mental Health & Substance	
17	Abuse Agency	\$ 26,000
	XII. For Utilities	
15	26. Mental Health & Substance	
19	Abuse Agency	\$ 13,950".
20	Section 16. Part Three, Section 1, III of Public	. • • • • • • • • • • • • • • • • • • •
21	is amended to add a new Subsection C to read:	1 A 1 A 1 A 1 A 1 A 1 A 1 A 1 A 1 A 1 A
22	"C. Mental Health & Substance Abuse Agency	
23	a. Alcohol Formula Grant 13.257 -0-	\$35 000
24	b. Drug Abuse Prevention	
25	Formula Grant 13.269 -0-	\$70 000F
26	Section 17. Positions in the classified service :	
27		
28	established for the Mental Health & Substance Abuse Age	· -
29	suant to Section 4107 of the Government Code. The Civi	11 Service

Commission shall establish these positions to be effective July 1, 1979. Said positions shall be filled in accordance with personnel rules and regulations governing the filling of vacancies.

Section 18. The Public Utility Agency of Guam (PUAG) is hereby authorized to carry out a program wherein water lines are to be constructed to provide water service to private residences on the island.

- (a) The construction program shall be limited to those individuals who have registered a need for water services for their primary private residences, and who have demonstrated an inability to provide water services out of their own resources.
- (b) The PUAG is authorized to promulgate such regulations which may be necessary to effectively carry out the intention of this program.
- (c) The water services connection program should be generally based upon the initial survey carried out by PUAG through August 2, 1977; provided, however, that the particular details of the program may be waived as exigencies arise so long as the intention of this program is accomplished.
- (d) The sum of One Million One Hundred Fifty-Four Thousand Nine Hundred Fifty-Two Dollars (\$1,154,952) is hereby appropriated to PUAC through June 30, 1979, to be expended, for water services connections, as follows:

Materials \$606,499.00

Labor and Equipment \$543,453.00

Section 19. There is hereby appropriated from the General Fund the sum of Fifty Thousand Dollars (\$50,000) to the Department of Parks and Recreation for the purpose of installing appropriate lighting facilities at the Jose U. Atoigue baseball park in Chalan Pago.

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Section 20. The sum of Two Hundred Fifty Thousand Bollars (\$250,000) is appropriated from the Tourist Attraction Fund to the Guam Visitors Bureau for the design and construction of a Resort Area Police Sub-Station to serve as a joint use facility by the Department of Public Safety as a sub-station to maintain a motorcycle police patrol of the beach, monitor hotel security procedures and maintain patrol activities along San Victores Road in Tumon and by the Guam Visitors Bureau as an organizational head-quarters and travelers aid station.

Section 21. The Department of Land Management shall obtain a minimum forty (40) foot wide easement for an access road to be constructed in Yona on the bullcart trail which begins at Route 4 and runs to the temporary road which intersects the trail at the southern boundary of Lot 114-6. The Department of Land Management shall obtain waivers of the owners of dominent estates of the surcharge on the bullcart trail easement for the construction of the access road. Provided, however, Lots 96-1 and 96-R shall be exempted from the forty (40) foot requirements as long as a thirty (30) foot easement for the access road is obtained.

Section 22. The sum of One Hundred Thousand Dollars (\$100,000) is appropriated from the Territorial Highway Fund for the purpose of constructing an access road to be constructed in Yona on the bullcart trail beginning at Route 4 and running to the temporary road which intersects the trail at the southern boundary of Lot 114-6. Provided, however, such road construction shall not begin until the Department of Land Management has obtained easements for the construction of the road as required in Section 21 of this Act.