THIRTEENTH GUAM LEGISLATURE 1975 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Bill No. 696, "An Act to add a new Chapter III to Title XLVI of the Government Code to provide for regulation of Commercial Employment Agencies", was on 23rd day of November, 1976, duly and regularly passed.

Speaker

ATTESTED:

FRANK F. BLAS

Acting Legislative Secretary

This Act was received by the Governor this

Assistant Staff Officer Governor's Office

APPROVED:

RICARDO J. BORDALLO Governor of Guam

Decompos 17, 1976 5:30 PM

THIRTEENTH GUAM LEGISLATURE 1975 (FIRST) Regular Session

Bill No. 696

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Introduced by

E. T. Charfauros A. C. Sanchez

AN ACT TO ADD A NEW CHAPTER III TO TITLE XLVI OF THE GOVERNMENT CODE TO PROVIDE FOR REGULATION OF COMMERCIAL EMPLOYMENT AGENCIES.

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

Section 1. A new Chapter III is added to Title XLVI of the Government Code to read:

"CHAPTER III

Commercial Employment Agencies

Section 48300. Short Title. This Act may be cited as the 'Commercial Employment Agencies Regulatory Law'.

Section 48301. Definitions. As used in this Chapter:

- (a) 'Director' means the Director of Labor.
- (b) 'Employment agency' means any individual, agent, partnership, corporation or association, engaged in the business of providing employment information, procuring employment for applicants, or procuring employees for placement with employers upon request, for a fee or other valuable thing, exacted, charged, or received, but shall not include the United States or the Territory of Guam or instrumentalities thereof.
- (c) 'Employer' includes any individual, agent, partnership, corporation, or association, employing or seeking to employ any person for hire.

'Applicant' means any person who uses the (d) 1 services of an employment agency to secure employment for himself. 3 'Gross wages, salaries, or commissions' means (e) the gross amount of the applicant's actual earnings 5 from employment. 6 Section 48302. License required. No employment agency shall engage in business without a license obtained under 8 this Chapter. Further, all licenses shall be issued in 9 accordance with rules and regulations promulgated by the 10 Director of Labor. Such rules and regulations shall be 11 promulgated in accordance with the Administrative Adjudica-12 13 tion Act. Section 48303. License fee. Every employment agency 14 shall pay an annual license fee of Twenty-Five Dollars 15 (\$25.00): 16 The fee shall be paid to the Director of Labor 17 on or before July 1 of each year. 18 (b) Failure to pay the annual license fee shall 19 constitute a forfeiture of license. 20 (c) Fees collected by the Director shall be 21 deposited in the General Fund. 22 Section 48304. Bond. Each licensed employment agency 23 shall give and keep in force a bond with the Director of Labor 24 on the penal sum of Five Thousand Dollars (\$5,000.00) with 25 good and sufficient surety or sureties approved by the 26 27 Director, conditioned: (a) That the licensee shall not violate this 28 29 Chapter. 2 -

(b) That the licensee shall faithfully, 1 promptly and truly refund all fees illegally or 2 incorrectly obtained from applicant to the Director. Section 48305. Application for license. individual, agent, partnership, corporation, or association 5 seeking a license to operate an employment agency shall 6 file a written application with the Director of Labor which 7 shall contain such information and shall be in such form 8 as the Director may prescribe. 9. Issuance of license. Upon receipt of an 10 Section 48306. 11 application for a license to conduct an employment agency, the Director of Labor may order the issuance of the license 12 provided that the application is complete and in proper form. 13 14 Every license issued shall be valid only as to the employment agency and premises named therein. The location 15 of an employment agency shall not be changed without the 16 17 written consent of the Director and such change of location 18 shall be endorsed on the license. 19 The license shall not be transferable except on 20 approval of the Director. 21 Section 48307. Termination of license. Every license 22 to conduct an employment agency shall be valid under the 23 terms set forth in the license. The license shall expire 24 on June 30 of each year. 25 Section 48308. Posting. Every license to conduct an 26 employment agency together with a copy of the fee schedule 27 shall be posted in a conspicuous place in the main room of 28 the agency. 29 Section 48309. Records and reports. Every employment 30 agency shall keep records and make such reports with - 3 -

respect to the operation of the business as the Director 1 2 of Labor by rule or regulation may prescribe. 3 records as required by regulation shall be preserved by the agency and kept in the office of the employment agency for a period of at least two (2) years. 5 Section 48310. 6 Fees. The Director of Labor shall 7 have the power to make rules and regulations as to the 8 fees that employment agencies may charge. No employment agency shall charge, receive, or attempt to collect any 9 10 fee in excess of that established by the Director, provided 11 that no fee shall be charged unless it shall be stated as a 12 percentage of an amount actually received by an employee. 13 Section 48311. Prohibitions. No employment agency 14 licensed under this Chapter and no agent or employee of 15 an employment agency shall do, make, or cause to be made or 16 done any of the following acts herein prohibited and every 17 such employment agency, its agents, and employees shall do 18 and perform every act, duty, or requirement hereinafter 19 prescribed: 20 No employment agency shall cause to be 21 printed, published, or circulated any false, fraudulent, 22 or misleading information, notice, or advertisement, nor 23 shall an employment agency give or cause to be made or 24 given any false promise, misrepresentation, or misleading 25 statement or information. 26 No employment agency shall send out any appli-27 cant for employment without having first obtained 28 either orally or in writing a bona-fide job order from 29 the prospective employer. 30 (c) No employment agency shall knowingly send out

any applicant for employment to any place where a 1 2 strike, walk-out, or other labor dispute exists without first furnishing the applicant with a written 3 statement as to the existence of the labor dispute, and the employment agency shall retain on file for two 5 (2) years after the date thereof, a copy of the statement 6 7 of fact, signed by the applicant so sent. 8 No employment agency shall divide or share, 9 or offer to divide or share with any employer, his employees, agents, or representatives, any fee, charge, 10 11 or compensation received from any applicant. 12 employment agency shall cause or attempt to cause the discharge of any person not an employee of the employ-13 14 ment agency for the purpose of obtaining other employment 15 through the agency for such person. 16 No employment agency shall send out any minor 17 or female applicant for employment without making an 18 investigation of the nature of the employment or 19 engagement and the duties thereof and reputation of the 20 employer. No employment agency shall wilfully or 21 knowingly send or direct any female applicant for 22 employment or any minor to any employment of an immoral 23 character. No employment agency shall wilfully or 24 knowingly procure or place or attempt to place any 25 minor in any employment in any place where intoxicating 26 liquors are served or sold. 27 No employment agency shall wilfully or 28 knowingly place or assist in placing any applicant in 29 employment in violation of any law of Guam or any lawful 30 order, rule, or regulation prescribed by the Director 5 -

1 of Labor. No employment agency shalil requre an applicant 2 to pay any advance fee or any other fee, deposit, or 3 compensation other than as prescribed in this Chapter. 4 No employment agency shall display, on any 5 sign or window or in any publication the name 'United 6 States Employment Service' or 'Guam Employment Service.' No employment agency or any person connected therewith shall receive or require any applicant to 9 execute any power of attorney, promissory note, nego-10 11 tiable instrument, assignment of wages or salary, note authorizing a confession of judgment, or any instrument 12 13 or document relating to the liability of the applicant, unless this instrument or other document has been 14 approved both as to form and content by the Director 15 or his authorized representative. 16 No employment agency may collect any fee or 17 18 charge for any referral service or any assistance in 19 connection with any persons securing employment with 20 the Government of Guam or the Federal government or 21 entrance into any program or job which is partially or 22 totally funded by the Government of Guam or the 23 Federal government. Restitution of illegal fees. 24 Section 48312. 25 in the course of an investigation made pursuant to this 26 Chapter, it is determined that there has been an illegal collection of fees, the employment agency shall refund the 27 28 fee illegally collected upon the order of the Director of 29 Labor or his authorized representative. Failure to refund 30 the fee shall constitute a violation of this Chapter subject 6 -

to the penalties provided herein.

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Section 48313. Director's rights. The Director of Labor and his authorized representatives may enter any office, building, premises, or other place in which an employment agency is operated for the purpose of making investigations for the proper enforcement of this Chapter and such rules and regulations as the Director may prescribe. No person shall refuse the Director or his authorized representative admittance to any such office, building, premises, or other place. The Director and his authorized representatives shall for the purpose of examination have access to and the right to copy any book, account, receipt, contract, or other paper or document relating to the business of conducting an employment agency. person shall furnish to the Director or his authorized representative such information relating to the business of conducting an employment agency. The rights as specified above shall be limited to regular business hours and at such other times as the Director feels will be necessary effectuate the purpose of this Chapter.

Section 48314. Revocation and cancellation. Any license may be revoked or cancelled for cause at any time by the Director of Labor after affording all interested parties reasonable opportunity for a fair hearing. Cause means violation of this Chapter or rule or regulation of the Director.

Section 48315. Reconsideration. In the absence of appeal and within ten (10) days after mailing or delivery of notice of decision made pursuant to Sections 48306 and 48314 to the parties entitled thereto, the Director

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of Labor may, for good cause, on his own motion or upon application of any interested party reconsider the decision. Upon an application for reconsideration the Director shall promptly reconsider the decision or, upon his own motion transfer the application to the appeal board. Upon transfer the application shall be deemed to constitute an appeal from the Director's decision as of the date of the application.

Section 48316. Appeals from Director's decision. Any person deeming himself aggrieved by the decision of the Director of Labor made pursuant to this Chapter may appeal from the decision by filing a written notice of appeal within ten (10) days after mailing or delivery of notice of decision with the Superior Court.

The Superior Court shall hold a full hearing de novo on the appeal and make its decision in writing which shall be filed with the record of the proceedings.

Section 48317. Vacant.

Section 48318. Stay of enforcement. In no case shall an application for reconsideration or an appeal to the Superior Court operate as a supersedeas or stay unless the Superior Court so orders.

Section 48319. Rules and regulations. The Director of Labor relations may make, amend, or repeal such rules and regulations as he may deem proper to fully effectuate this Chapter.

Section 48320. Penalties. Any employment agency which violates this Chapter is punishable upon conviction by a fine of not more than One Thousand Dollars (\$1,000.00), or imprisonment for not more than six (6) months, or both."