

I MINA 'TRENTAI SINGKO NA LIHESLATURAN GUÅHAN
Informational Briefing/ Oversight Hearing / Roundtable Hearing

STANDING COMMITTEE / SENATOR	HEARING	COMMITTEE REPORT	HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
Committee on Public Accountability, Human Resources, and the Guam Buildup	Informational Briefing	Civil-Military Coordination Council	11/25/19 8:30 a.m. 11/26/19 8:30 a.m.	12/17/19 3:52 p.m.	



Office of the Speaker

TINA ROSE MUÑA BARNES

I Mina'trentai Singko Na Liheslaturan Guåhan

Committee on Public Accountability, Human Resources, and the Guam Buildup

December 17, 2019


The Honorable Régine Biscoe Lee
Chair, Committee on Rules
I Mina'trentai Singko na Liheslaturan Guåhan
163 Chalan Santo Papa
Hagåtña, Guam 96910

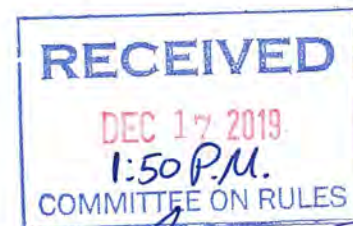
RE: Committee Report on Informational Briefing on Civil-Military Coordination Council

Håfa Adai Chair Lee,

Transmitted herewith is the Committee Report on the Informational Briefing on Civil Military Coordination Council that was held on Monday, November 25, 2019 and Tuesday, November 26, 2019.

Si Yu'os Ma'åse',


TINA ROSE MUÑA BARNES
Chairperson



2019 DEC 17 PM 3:52



Office of the Speaker

TINA ROSE MUÑA BARNES

I Mina'trentai Singko Na Liheslaturan Guåhan

Committee on Public Accountability, Human Resources, and the Guam Buildup

COMMITTEE REPORT

Informational Briefing

on

Civil Military Coordination Council

By Speaker Tina Rose Muña Barnes



Address: 163 W. Chalan Santo Papa Hagåtña, GU 96910

Phone: (671) 477-2520/2521 / Email: speaker@guamlegislature.org / Website: www.guamlegislature.org



FIRST NOTICE OF INFORMATIONAL BRIEFING

messages

Speaker's Office <speaker@guamlegislature.org>
From: phnotice@guamlegislature.org

Mon, Nov 18, 2019 at 4:50 P

November 18, 2019

MEMORANDUM

TO: All Senators, Media, and Stakeholders
FROM: Speaker Tina Rose Muña Barnes
SUBJECT: FIRST NOTICE OF INFORMATIONAL BRIEFING

Buenas yan Håfa Adai! Please be advised that the Committee on Public Accountability, Human Resources and the Guam Buildup will convene a two-part Informational Briefing on Monday, November 25, 2019 and Tuesday, November 26, 2019 beginning at 8:30 AM on both days in *I Liheslaturan Guahan's* Public Hearing Room.

Monday, November 25, 2019 at 8:30 AM:

- Civil-Military Coordination Council – Government of Guam
 - o Members from Government of Guam Agencies including the Guam Buildup Office, Guam Environmental Protection Agency, Guam Department of Labor, Department of Public Works, Department of Public Health and Social Services, Port Authority of Guam, Guam Waterworks Authority, Guam Power Authority, Department of Land Management, Bureau of Statistics and Plans, Department of Parks and Recreations - State Historic Preservation Officer, and the Department of Agriculture will provide a brief to the legislature on regulatory and compliance personnel needs for the Guam Buildup and status of the Guam Buildup.

Tuesday, November 26, 2019 at 8:30 AM:

- Civil-Military Coordination Council – Federal Agencies
 - o Members from Joint Region Marianas have been invited to provide a brief to the legislature on the status of the Guam Buildup.

Written testimony may be delivered to the Office of Speaker Tina Muña Barnes at 163 W Chalan Santo Papa, Hagåtña, Guam 96910 or via email to speaker@guamlegislature.org. Copies of testimonies submitted forty-eight (48) hours prior to the public hearing.



Sinseru yan Minagåhet,

Office of the Speaker • Tina Rose Muña Barnes
Committee on Public Accountability, Human Resources & the Guam Buildup

35th Guam Legislature
I Mina'trentai Singko na Liheslaturan Guáhan

Guam Congress Building | 163 Chalan Santo Papa | Hagatna, GU 96910
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Guamai pribilehu yan konfedensia este siha na mensáhi. Solo espesiátmente para hágu ma entensioña pat ma aturisa para unrisibi. Sen prubidu kumu ti un ma aturisa para manribisa, na'setbe, pat mandespátcha. Yanggen lachi rinisibu-mu nu este na mensáhi, put fabot ago' guatu gi I numa'huyong gi as speaker@guamlegislature.org yan despues destrosa todú siha I kopian mensáhi. Si Yu'os ma'áse'.



Office of the Speaker
TINA ROSE MUÑA BARNES
I Mina'Trentai Singko Na Liheslaturan Guahan



November 18, 2019

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In compliance with the American with Disabilities Act, individuals requiring assistance or accommodations should contact the Office of Speaker Muña Barnes by phone call at 477-2520/1 or via email at speaker@guamlegislature.org. Si Yu'os Ma'åse'!

Address: 163 W. Chalan Santo Papa Hagåtña, GU 96910

Phone: (671)477-2520/2521 / Email: speaker@guamlegislature.org / Website: www.guamlegislature.org





SECOND NOTICE OF INFORMATIONAL BRIEFING

Speaker's Office <speaker@guamlegislature.org>
Phone: phnotice@guamlegislature.org

Fri, Nov 22, 2019 at 7:55 A

November 22, 2019

MEMORANDUM

TO: All Senators, Media, and Stakeholders
FROM: Speaker Tina Rose Muña Barnes
SUBJECT: SECOND NOTICE OF INFORMATIONAL BRIEFING

Buenas yan Håfa Adai! Please be advised that the Committee on Public Accountability, Human Resources and the Guam Buildup will convene a two-part Informational Briefing on Monday, November 25, 2019 and Tuesday, November 26, 2019 beginning at 8:30 AM on both days in *I Liheslaturan Guåhan's* Public Hearing Room.

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Sinseru yan Minagåhet,

Office of the Speaker • Tina Rose Muña Barnes
Committee on Public Accountability, Human Resources & the Guam Buildup

35th Guam Legislature
I Mina'trentai Singko na Liheslaturan Guåhan

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Office of the Speaker
TINA ROSE MUÑA BARNES
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November 22, 2019

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I Mina'trental Singko Na Liheslaturan Guáhan

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I Mina'trental Singko Na Liheslaturan Guahan

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I Mina'trentai Singko Na Liheslaturan Guåhan

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Updated as of 8/6/19



Office of the Speaker

TINA ROSE MUÑA BARNES

I Mina'trentai Singko Na Liheslaturan Guåhan

Committee on Public Accountability, Human Resources, and the Guam Buildup

AGENDA

Monday, November 25, 2019 at 8:30 AM

and

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TINA ROSE MUÑA BARNES

Chairperson

Committee on Public Accountability, Human Resources, and the Guam Buildup

Public Hearing

Monday, November 25, 2019, 8:30AM

I Liheslaturan Guåhan, Public Hearing Room

Informational Briefing: Civil Military Coordination Council- GovGuam

Name	Agency/ Organization	Oral Testimony	Written Testimony	Support	Not in Support	Contact Information
Tom NADEAU	DPHSS					
Linda Ungryco Dery	DPHSS	✓				
JESSE GARCIA	DPWI					
MASOUD TEIMOURY	DPW					
Michelle Lastimosa	GEPA					
RORY RESPICIO	FORT					
JAE JAVELLANA						
Greg Massey	DOL	✓				

Vera Topasna

Buildup office

1 out of 3



TINA ROSE MUÑA BARNES

Chairperson

Committee on Public Accountability, Human Resources, and the Guam Buildup

Public Hearing

Monday, November 25, 2019, 8:30AM

I Liheslaturan Guåhan, Public Hearing Room

Informational Briefing: Civil Military Coordination Council- GovGuam

Name	Agency/ Organization	Oral Testimony	Written Testimony	Support	Not in Support	Contact Information
David Dell'Isola	DOZ	✓				
Patrick Lujan	SHPo	✓				
Walter S. Leon Guerrero	GEIPA					
Carotta Leon Guerrero	Governors Office	✓				
Bethy SanVictor	"					
Jeva Tapasna	Buildup	✓				475-9378
Carol Perez	Buildup			✓		475-9378

2 out of 3



TINA ROSE MUÑA BARNES

Chairperson

Committee on Public Accountability, Human Resources, and the Guam Buildup

Public Hearing

Monday, November 25, 2019, 8:30AM

I Liheslaturan Guåhan, Public Hearing Room

Informational Briefing: Civil Military Coordination Council- GovGuam

Name	Agency/ Organization	Oral Testimony	Written Testimony	Support	Not in Support	Contact Information
Joseph M. Borja	DCM		✓			
Chelsey Mune Brecht	Do Agriculture	✓				

3 out of 3



TINA ROSE MUÑA BARNES

Chairperson

Committee on Public Accountability, Human Resources, and the Guam Buildup
Public Hearing

Tuesday, November 26, 2019 8:30AM

I Liheslaturan Guåhan, Public Hearing Room

Civil Military Coordinating Committee – Joint Region Marianas

Name	Agency/ Organization	Oral Testimony	Written Testimony	Support	Not in Support	Contact Information
CAPT HANS SHOLLEY	JRM	✓				ON FILE.
ROY TSUTSUI	JRM	✓				ON FILE
CDR JOSH PERRY	JRM			✓		
Pete Rudilla	OICC			✓		on file
Sandy Yee	JRM	✓		✓		on file
Col Bradley Magrath	MCA6	✓				on file
JESSE GARCIA	DPW					
MASOUD TEIMOURY	DPW					

1 out of 2

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TINA ROSE MUÑA BARNES

Chairperson

Committee on Public Accountability, Human Resources, and the Guam Buildup

Public Hearing

Tuesday, November 26, 2019 8:30AM

I Liheslaturan Guåhan, Public Hearing Room

Civil Military Coordinating Committee – Joint Region Marianas

Name	Agency/ Organization	Oral Testimony	Written Testimony	Support	Not in Support	Contact Information
AL BUREJA	MCAH					
Salas, Walter G.	self			Yes		486-1517
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Office of the Speaker

TINA ROSE MUÑA BARNES

I Mina'trentai Singko Na Liheslaturan Guåhan

Committee on Public Accountability, Human Resources, and the Guam Buildup

COMMITTEE REPORT DIGEST

I. OVERVIEW

The Committee on Public Accountability, Human Resources, and the Guam Buildup convened a two-part informational briefing on the Civil Military Coordination Council in *I Liheslatura's* Public Hearing Room. The first briefing was held on Monday, November 25, 2019 beginning at 8:30AM to discuss updates with Government of Guam agencies. The second briefing was held on Tuesday, November 26, 2019 beginning at 8:36AM to discuss updates with Joint Region Marianas.

Public Notice Requirements

Public Hearing notices were disseminated via e-mail to all senators and all main media broadcasting outlets on Monday, November 18, 2019 (5-Day Notice), and again on Thursday, November 21, 2019 (48-Hour Notice).

Senators Present

Monday, November 25, 2019 Informational Briefing

Speaker Tina Rose Muña Barnes, Chairperson
Senator Kelly Marsh (Taiwan), PhD, Vice Chair
Senator Régine Biscoe Lee, Member
Senator Wil Castro, Member
Senator James Moylan, Member
Senator Jose "Pedo" Terlaje, Member

Tuesday, November 26, 2019 Informational Briefing

Speaker Tina Rose Muña Barnes, Chairperson
Senator Régine Biscoe Lee, Member
Senator Wil Castro, Member
Senator James Moylan, Member

II. SUMMARY OF TESTIMONY & DISCUSSION

- **DAY 1:** The Public Hearing held on Monday, November 25, 2019 was called to order at 8:36 AM.

Speaker Tina Rose Muña Barnes: *Hafa Adai yan Manana Si Yu'us* a many of God's blessings to all of you here and Happy Thanksgiving. The Committee on the Guam Buildup would like to call this informational briefing to order and it is now 8:36 (AM) in the morning Monday, November 25th, 2019 and for the record and in accordance with 5 GCA chapter 8 subsection §8107 public hearing notices were sent on Monday, November 18th, adhering to the five-day notice, and a second public notice was on Thursday, November 21st, 2019 and Friday, November 22nd, adhering to the 48-hour

notice, in addition, the hearing was noticed on the Legislature's website, www.guamlegislature.com, written testimonies, ladies and gentlemen, may be submitted by e-mailing speaker@guamlegislature.org, or you may hand deliver any of your comments up to our office here at the Guam Congress Building 163 Chalan Santo Papa, Hågatña, Guam.

I'd like to recognize my colleagues here with me this morning, on my left Senator Jose "Pedo" Terlaje, to my right Minority Leader Senator Wil Castro, and to his right Senator Jim Moylan. *Si Yu'us Ma'ase* for being with us this morning today, ladies and gentlemen, and to the listening audience here on Guam begins a two-part informational briefing on the Guam Buildup on November 6, 2019. Governor Lou Leon Guerrero and Rear Admiral John Menoni convened the Civil Military Coordinating Council, which is the CMCC and since the inception in 2010 the recent November meetings marked the sixth annual convention of the CMCC representatives from the Government of Guam Joint Region Marianas and local and U.S. Federal Agents Agencies also were in attendance.

As the Chairwoman on the Committee on the Guam buildup where we're in the last couple of months we have held meetings with both Government of Guam stakeholders as well as our federal partners to better understand the impact of the Buildup. Understanding our shortcomings and identifying solutions the recent CMCC meeting as outlined in the Charter served as a venue for Gov. Guam agencies to share with the Department of Defense recommendations to revise the buildups current and future construction tempo as this directly influences work influence, workforce population levels, and mitigation strategies that impact Guam's environment, social culture, and economic well-being.

This morning, we will hear from the Government of Guam agencies led by the Guam Buildup Office Executive Director, Miss. Vera Topasna, as well as the Governor's Chief Policy Advisor on Military and Regional Affairs, former Senator Miss Carlotta Leon Guerrero, and joining them on the panel today are representatives from the Guam Environmental Agency, the State Historic Preservation Officer, the Department of Labor, the Department of Public Works, the Department of Public Health and Social Services, the Port Authority of Guam, the Guam Water Works, the Guam Power Authority, the Department of Land Management Bureau of Statistics and Plans, and the Department of Agriculture, and to my colleagues here today, included in your packets are the presentation that is provided as well as a sheet for all your questions.

I want to share ladies and gentlemen, given the vast array of topics that we will be covering and the need for subject matter experts that would need to provide technical answers, I am asking that you write down all of your questions and our committee staff can then complete them, compile them. We'll send them to the relevant agencies, so you can have your questions answered in writing. The questions once answered will also be posted on the Guam Legislature's Buildup database for those in our community to access as well. I also want to note for the record to those of you watching at home

you can also submit your questions to our office email, which is speaker@guamlegislature.org and I will be able to facilitate the process to get you the answers you seek and when sending your questions kindly include your name and the relevant agency that you would like to post your question. To those of you who would like to submit questions but do not have access to email you can also stop by our office or submit them by mail to the Office of the Speaker 163 West Chalan Santo Papa, Hågatña, Guam 96910. Once answered, your questions will be posted on our Guam Buildup database. Other than in the interest of time, given the vast array of topics that will be covered today, another reason that I'm asking that these questions be provided in writing is because most of your questions, I believe, has another side to it and I want to give the Department of Defense the opportunity to chime in on these questions, so that we are all on the same page.

Joining me this morning also, my Vice Chair on the Guam Buildup, Senator Kelly Marsh Taitano, *Manana Si Yu'us* thank you for being here and I like to thank all of you from the agencies who are here this morning and without further ado I would like to ask Miss. Vera Topasna if you can introduce the panel we have today and begin your opening remarks, also Senator Leon Guerrero, please join us. I see a lot of agency heads here and I will work with Miss Topasna's opening statement first. *Manana Si Yu'us* Miss Vera, for the record when you come up, please state your name, the agency you're from, and then we can start the presentation.

Vera Topasna: Hi, good morning Speaker, Vice Speaker on Military Affairs Senator Kelly Marsh, and members of the 35th Guam Legislature. I would like to refer to my colleagues, so that they can introduce themselves individually before I provide opening remarks that's okay.

Speaker Tina Rose Muña Barnes: You're more than welcome agency heads to sit at the table and those who can sit and then what we'll do so we'll just trade off if that's okay.

Patrick Lujan: All right, good morning, Patrick Lujan State Historic Preservation Officer.

Jesse Garcia: Jesse Garcia, Department of Public Works Deputy Director.

Rory Respicio: Morning, Port Authority of Guam.

Linda Unpingco: Good morning, Linda Unpingco Denorsey from the Department of Public Health and Social Services, the Director.

Walter Leon Guerrero: Good morning, Walter Leon Guerrero Guam EPA.

Michelle Lastimosa: Michelle Latimosa Guam EPA.

Dave Dell'Isola: Dave Dell'Isola Guam Department of Labor and Greg Massey my administrator for ALPCD.

Speaker Tina Rose Muña Barnes: Thank you, thank you very much.

Vera Topasna: *Hafa Adai* and good morning, Honorable Speaker Muña Barnes and Vice Chair on Military Affairs Senator Kelly Marsh, and Members of the 35th Guam Legislature. Thank you for this opportunity to provide updates on the military buildup. My name is Vera Topasna, I'm the Executive Director for the Guam Military Buildup Office. Today my colleagues and I will be presenting as a team having worked together for the last several months on military buildup issues and opportunities the Military Buildup Office. Office of the Governor as you may know serves as the Government of Guam central repository for all Buildup activity related to the Marine relocation to Guam. We expend considerable time, energy, and resources related to the Marine relocation and the Department of Defense's rebalance to the Pacific program or the distributive laydown plan which entails actions other than the US Marine Corps' U.A. relocation to Guam. To date the Guam Buildup Office has managed approximately \$50,000,000 (fifty million dollars) in logistical support mitigation studies as well as supported the award of over 500 (five hundred) \$300,000,000 (three hundred million dollars) in off-base infrastructure projects; to include defense access roads, the cultural repository water waste water treatment plant upgrades, and port authority master plan.

Since appointed, the priority for the administration is to continue to ensure that the Buildup is responsive and responsible to the needs of the people of Guam together with the senior advisor on military and regional affairs former Senator Carlotta Leon Guerrero and the team here today. We have reviewed previous strategies undertaken to mitigate the effects of the Buildup to include reviewing programmatic agreements, reviewing mitigation studies, planning, and execution of initiatives; relative to these studies and review of the four pillars under the One Guam Initiative. Through the One Guam initiative we are in discussions regarding net negative, which provides an opportunity for our Governor to make requests for the return of excess lands. This request is currently being reviewed at the highest levels of the Department of Defense and our local team is actively engaged in those discussions, furthermore I can assure you today that our team is actively engaged and communicating with the Department of Defense almost on a daily basis covering an array of topics from environmental and cultural historic preservation and stewardship to adopting community and defense initiatives the serve all of the people of Guam.

Today, however we will share with you our present-day activities, the challenges, and the manpower needs to ensure we have the resources to deal with the expected increase in military construction on the island. What we know today is that the cost of the buildup remains at \$8,700,000,000 (eight point seven billion dollars) and a total of 5,000 (five thousand) means relocating to Guam with 3,300 (thirty three hundred) of those Marines on a rotational basis. The construction schedule to date remains on track with peak construction activity beginning in 2021, understanding the magnitude of the peak years for construction, our team is aggressively pursuing and working to identify and secure additional funding for manpower and technological advances needed to successfully address the increased workload.

As you may be aware and as mentioned by the Speaker the Civil Military Coordinating Council were more commonly known as CMCC convened earlier this month between the Government of Guam and Department of Defense leaders. This meeting led by Governor Leon Guerrero and Rear Admiral Menoni provided an opportunity to focus discussions on the Government of Guam challenges as we continue to provide day-to-day service to our people the Department of Defense and to prepare for peak construction in 2021. The 2015 Guam/CNMI supplemental environmental impact study notes a total of 187 (one hundred eighty seven) personnel needed with the cost of approximately \$10,000,000 (ten million dollars) to support our government of Guam agencies for the peak years alone. To address the accuracy of these numbers, Governor Leon Guerrero and Rear Admiral Menoni called for sub-working groups to validate these numbers and to provide real-time data based on current and projected local and DOD needs. We are also looking at funding pathways to address this as well as possible policy changes to support our local agencies in all of the work past and present. We recognize how dynamic, yet challenging the Buildup is and we can assure you again that our priority is ensuring the quality that the quality of life a level of service we provide to the people of Guam on a day to day basis is not impacted.

In closing, we look to you, our leaders here in the 35th Guam Legislature, in helping us to find those pathways that will assist our Government of Guam agencies and our team to ensure again that the people of Guam have a bright and prosperous future and I would now like to defer to my esteemed colleagues here with me and subject matter experts who will provide an overview of activities in each of their respective agencies. Again, thank you so much for this time and this opportunity.

Speaker Tina Rose Muña Barnes: *Si Yu'us Ma'ase*, and before we continue, the committee, our Committee on Rules chair is also present with us this morning, thank you Senator Regine basically for joining us. *Si Yu'us Ma'ase*, Senator Carlotta, please.

Carlotta Leon Guerrero: Thank you very much Madam Speaker, and good morning to all of your colleagues. I would just take us a little bit of time to kind of pull apart a little bit of something with more details of what Vera was talking about and that is the different pathways that we are looking at to get funding for the 187 (one hundred eighty seven) employees that will be needed from 2021 to 2028. We are moving that beginning to move that number up through the CMCC. The CMCC is going to make us determine that is something that cannot be paid for with the General Fund the Governor feels that this is a federal expense that all of the justification for these employees will be because of their extra workload, working on military federal projects. So, she feels that's a federal expense so we wanted to bring this up to you now because we know we're going to be going into budgets very shortly, very soon. There's going to be this separate effort that we are working with our agencies to come up with what that number is but there's going to have to some determination because of the process that we're in. The Government of Guam cannot pay that so I just bring that up as a role that will be existing for you down the road and then when you come into budget talks with all of these Directors to understand that there's going to be numbers for local projects and

numbers for review of military projects and how that's going to work, what's going to be needed to make that happen. I just wanted to put a little note right there. Thank you.

Speaker Tina Rose Muña Barnes: *Si Yu'us Ma'ase* Senator Carlotta. Ladies and gentlemen I know I have an agenda with me but to courtesy for our former colleague, I will go ahead and introduce Senator Rory to go ahead and take the podium now. Thank you.

Rory Respicio: Thank you for that Madam Speaker, but its okay I'll wait my turn

Speaker Tina Rose Muña Barnes: *Si Yu'us Ma'ase* GEPA you're up.

Walter Leon Guerrero: Good morning Speaker, good morning Senators, I guess there's supposed to be a slide, but if you know me I like doing things just the way I do it. So the slides are there, but I'm here to talk to you guys and provide you information so I can do it with or without the slides it's up to you.

Speaker Tina Rose Muña Barnes: The slides there.

Walter Leon Guerrero: Okay first off, I want to introduce to you my deputy, Michelle Lastimosa, it's the official day today she's not acting she's totally in so I'm going to show.

Michelle Lastimosa: Good morning Speaker, Senators.

Walter Leon Guerrero: And if you can't tell I'm extremely happy about this, okay sorry all right. So, Guam EPA is one of the only agencies in the Government of Guam that actually permits all built all construction, which includes construction inside the fence, the military projects. So, they do have to submit all their permit requirement and meet all our requirements as per every individual on the island. Some of the numbers, for like the permit process in the last six months we've had over seven hundred and eleven (711) permits turned in. For 2018, we actually, the total we had, one thousand five hundred fifty-two (1552) permits turned in. In 2019, we've already had one thousand two hundred fifty-five (1255) permits, so this is all kinds of permits that Guam EPA sees.

Currently, out of those numbers, since 2017, December only thirty two (32) of those are DOD projects so with the military buildup vastly approaching us in 2021, which is supposed to be the peak we're looking at possibly, and we're going to get the number, we're going to get the new numbers, in the second week of December. That is when they're going to provide us this new schedule. The updated schedule, what the construction projects are and their time that they're going to start and that expected closure or finishing time.

So, this Guam EPA, as you can see, all the permits come in within inspections and enforcement compliance if the inspections show that something's wrong they at least have to hold up the federal and local mandates. And so again basically every permit that I mentioned that the number I mentioned, is work that our agency needs to do and

unfortunately for Guam EPA, at this point, we are in this state of crisis as far as conducting all our permit reviews, all our site inspections, and if the side inspections show that there's a violation and that would lead to enforcement as well as compliance. So we are barely making it meet now with the military buildup, we will definitely not make anything we won't be able to do our job at that point and I don't think anybody wants us to let the military off easy.

So, we are in discussion with them about increasing the FTEs at Guam EPA and as Vera and Carlotta mentioned - we worked on working side by side with DOD to figure out how to get funding to Guam. So one of the things that we're talking about is try to follow an established vehicle that gets federal money to the Government of Guam agencies, so that's one of the things that were working on. Next slide please.

Speaker Tina Rose Muña Barnes: Next slide.

Walter Leon Guerrero: So, I started this slide again and again. I'm sorry. I'm not as organized like, just like talking again, so like, a good, it takes a for a common permit just like a regular residential building permit or construction built. It can take anywhere from three (3) to five (5) days of review by just one (1) engineer at the time. So, our review goes through at least anywhere from two (2) to ten (10) programs and each program has its set time to review it, so if you look, the thirty percent (30%) increase that DOD has proposed will definitely impact Guam EPA. We've conveyed the sentiments to DOD and in their supplemental EIS they too have also acknowledged the Guam EPA in its height in 2021 would need an additional sixteen (16) FTEs. Now, the problem with them identifying sixteen (16) FTEs that's just a general number about people that's not specifics Guam EPA, is working on a specific and I will tell you exactly what puts what positions we're looking at but that's just the general numbers, so the thing they would, we notice about that is DOD actually acknowledging, yes the Government of Guam will be impacted. I know that other agencies are listed in the supplemental EIS and they can report out but for us in the height that sixteen (16) positions that we could possibly hire just because of the DOD Buildup and those positions are we're looking at program coordinators, lab techs, farm owner techs, a professional engineer inspectors, environmental house specialist, and planners now if we submitted something to DOD and that was per each division.

We are currently working with DOD to narrow it down on some of the positions, like the inspectors can do inspections for both the air land division as well as the water division. So some of these positions we can combine for the different divisions. Again, what we're looking at is a matrix of how many FTEs would be based on the number of projects submitted as well as the cost of the projects is generally the cost of a project will equal the complexity of the project. So, some you again, I like to compare building a house towards building a whole facility that would house a hundred two hundred people; the complexity is much more difficult and those are things that we're working on. I wish I could give you more specifics as in a number, but that would become after

the second week of December when we get the updated calendar schedule from DOD. That will conclude my presentation, thank you.

Speaker Tina Rose Muña Barnes: Thank you Mr. Leon Guerrero, Miss Michelle. Next on the agenda, ladies and gentlemen, is Department of Labor; Mr. Dave, Mr. Massey, again for the record please just submit your names and the agency that you're from.

Dave Dell'Isola: Good morning, Dave Dell'Isola, Director for a Department of Labor.

Greg Massey: I'm Greg Massey, I'm the Administrator for the Alien Labor Division at Department of Labor.

Dave Dell'Isola: Good morning Senators, thank you for the invite, appreciate the chance to share some of the information. I think of many departments a lot of you are familiar with our Alien Labor Division, and I don't need to get into too specifics of the makeup unless you have any questions about it, but we're going very well at the ALPCD.

We seem to be moving forward without any additional problems but they do surface every now and then and the whole program is teeters on a very fine line; and we've seemed to be going at a smooth ground at this time, barring anything that could happen from the Feds or from the Philippine situation, but things are moving smoothly right now and that I'm happy to report we currently have close to two thousand (2000) positions applied for, with approvals of sixteen sixty-three (1663), with boots on the ground of one thousand one hundred and twenty-two (1122). So we passed the in September the one thousand (1000) mark, which was good since we haven't passed that since back in 2016, so things are going well.

I know that we are still looking for a more permanent solution than the one that we have now, and everybody is: the Governor, the Admiral, they're all looking at possible other solutions, but nothing is new as far as the last couple of years and there's nothing new to report, so we're working with what we got, and that is with the NDAA exemption, so with that I'll just go right into what our needs are.

Speaker Tina Rose Muña Barnes: I know we're not as some questions that I just wanted a clarification based on the numbers that you're giving Mr. Dave.

Dave Dell'Isola: Sure.

Speaker Tina Rose Muña Barnes: Is it, it's not DOL employees, this is for the Buildup am I right because...

Dave Dell'Isola: What I'm asking for?

Speaker Tina Rose Muña Barnes: No, the H2s.

Dave Dell'Isola: Oh, Yes, those are all H2s.

Speaker Tina Rose Muña Barnes: All H2s, just wanted to make sure that the listening audience.

Dave Dell'Isola: And all these H2s were all came in as part of the NDAA.

Speaker Tina Rose Muña Barnes: That's right.

Dave Dell'Isola: The National Defense Authorization Act.

Speaker Tina Rose Muña Barnes: Thank you.

Dave Dell'Isola: So either they're all military or associated with the military.

Speaker Tina Rose Muña Barnes: Thank you.

Dave Dell'Isola: No problem, so we went bare-bones. We know that we estimated at about fifteen hundred (1,500) H2s on the ground or arrived is when we're going to start experiencing delays in the processing and in the enforcement side. As you know, we are very aggressive to maintain a clean program, and we go out multiple times and check every badge make sure that these employees are being treated right, paid right, and are in safe environments and doing the occupation that they are assigned for, at the assigned project, and that's what I think. We're known for a very clean program, and we like to maintain it, so as you know, like I said we have about eleven hundred (1100) now, but we have sixteen hundred (1,600) approved and waiting to arrive, so we've pretty much met and are reaching the critical path of starting to see the delays in the processing, so in in the paper, I think it was submitted our staffing, and I think it's very, this is just not to run a smooth program, but just to keep up with the pace until our MDF funding stream increases as the H2s come in.

There is a delay of the increases, and by the time we get our share of that to help us start funding the necessary staff, and of course, what counts is there's about a twelve (12) to eighteen (18) month training period to get these individuals really up to the point where we can start using them effectively in enforcement and in processing, so as Mr. Posner said, the peak is going to be arriving in about two to three years, and we need at least one to one and a half months for training of an individual in in this, so we were at like I said, we're asking for two individuals at ALPCD, and one individual at the Wage and Hour to help us with the looking at the wages, making sure that all the H2s and the personnel are being paid right. If there's any wage and hour disputes, or filings from both sides either the civilian American workers or the H2 workers, there is a mix that we may we are able to properly enforce this increases as these projects start getting letting out, and there are already starting to come out in very quickly. The pace so total of three, two at ALPCD, one in Wage and Hour, and we were trying to be very judicious and frugal, and our ask we know that the challenge from the last Buildup, possibly to this one, is how the funding will come in. All parties are aware and I don't think it's being refuted, but it's just figuring out an avenue for this funding to come in. Seed money, I should say it's more like a seed money because after about one to two years, the MDF funding should kick in and we should be able to pay for these staff and then

additional staff as the MDF grows and H2s come in, but there's that initial delay period. I think that pretty much says it in a nutshell; I appreciate your time and cooperation, and if you have any questions, I can get into it more deeply at another time, or just submitted to us and we'll be glad to sit down with you. Thank you very much.

Speaker Tina Rose Muña Barnes: Thank you Mr. Dave Dell'Isola, and again to the listening audience, we'll keep the questions afterwards. You can write all your questions down and we'll send it, and in all fairness to Joint Region; again we want to make sure that that all the questions will be submitted and then the answers will be compiled and put up on our database, but also for an opportunity for the island of Guam to know, so again to the listening audience out there, any questions you have please do not hesitate to submit them through us via email or send it to our office. Next on the agenda we have DPW.

Jesse Garcia: Morning Speaker and Senators, I would like to bring up my Chief Engineer from DPW, Masoud Teimoury to present our presentation.

Speaker Tina Rose Muña Barnes: Yes, do you have, you have a slide, Mr. Garcia.

Jesse Garcia: Yes, your staff is getting it.

Speaker Tina Rose Muña Barnes: Please proceed. Just state your name for the record and your position.

Masoud Teimoury: Yes ma'am, my name is Masoud Teimoury, chief engineer at the Department of Public Works. I'd like to say good morning to everyone; I have a very short presentation, consists of three slides, Basically, I wanted to present what our funds which are defense access road funds are provided for us to date, and then from that point on we can talk about what is ongoing using similar funds, and also hopefully we'll have some future projects that the Department of Defense will be aiding us to provide for this relocation process.

Basically I have a few projects here that I'm going to share with you that have been completed through the Department of Defense funding. One would be the couple of Agana bridges that work is already completed. The reconstruction of Route 11 from the Port Authority to Route 1 was another project that was performed under DARF Defense Access Road Funds. The Route 1 to Route 8 intersections and signalization improvement was another project that was completed, and Route 1 to Route 3 intersection was also completed on the ongoing projects. The current projects that are being funded by Department of Defense, we have the Route 3 widening from two (2) lanes to five (5) lanes, and this begins south of Route 28 to *Chalan Kareta*, and this is approximately two point eight (2.8) miles. There will be some pedestrian paths and some bike lanes included, there will be drainage improvements and relocation of some utilities involving this project, and at *Chalan Kareta* we will be providing signalization, as well in addition at Potts Junction, we decided the best way of having that triangle or roadway situation into a roundabout, and that roundabout is also included in this current

project. Now on the future projects, Department of Defense has plans for reconstruction of five additional bridges along Route 1 and the bridges are on the following rivers: *Atatan Tanu, Sasa, Lagus, Ponte, and Asan*, so these five bridges will be practically replaced, their vehicular load capability will be increased. In addition, their hydraulic capacity will also be enhanced; the other asked this future DAR funded project involves utility hardening. As you may know, most of our roadways and bridges are only able to handle roughly about eighty thousand (80,000) pounds of vehicular load. As military is anticipating loads in excess of two hundred thousand (200,000) pounds, utility hardening will be required, which would in turn protect our roadways, as well as underground utilities such as water lines and wastewater lines and so on, so from Route 1 Navy to Route 3 the exterior right hand side lanes only will be hardened, so that the traffic of the heavy trucks will be not impacted, not impacting these underground utilities and our pavements and so on, so this is going to go up to Route 9, that's from Route 3 to Route 9, and that's about where the location of the new Marine base will end. Basically, the hardening will involve thirty (30) miles on each right-hand side lane of the length of the highway I just mentioned in both directions. That's pretty much what we have on our plate for a completed current and future DAR funded projects, and I want to thank you, and if there are any questions, we can answer later.

Speaker Tina Rose Muña Barnes: Thank you, Senator Carlotta, added information.

Carlotta Leon Guerrero: Yes, what I would like to add to the presentation you just heard, is what you just heard is an explanation of the degree of DOD projects. There has been no problem at all with DOD funding hard infrastructure projects, the problem that we are now all experiencing is the staffing needs of the Government of Guam in regulatory compliance, and monitoring our regulatory shields is what we want to strengthen. Right now, the Governor feels this is an obligation of the Federal Government in order for us to keep up with what their needs are, so when we go to DOD the process that we're at, is the Government of Guam is going to have to say we can't fund that, and when the Government of Guam says they can't fund that, then the Department of Defense is going to go to every one of their head agencies; they're going to go to Health and Human Services, they're going to go to Highway, and they're going to say oh they have needs, push funds down. So, that's one of the processes that we're going to be engaged in; we also feel that we should prepare a separate language to get into an NDA Appropriation Act or some other act, so we're preparing multiple fronts, but the problem that we're having is not that DOD doesn't pay for stuff; this is proof they pay for infrastructure, it's where they, where the thing gets a little we're what we're experiencing is the Government of Guam regulatory capacity needs are what we're going to be aggressively pushing for. Thank you.

Speaker Tina Rose Muña Barnes: *Si Yu'us Ma'ase* Senator Leon Guerrero, next on the agenda is Public Health and Social Services.

Linda Unpingco: Yes, thank you. I also would like to introduce Tom Nadeau, the Chief of the Division of Public Health, so he's here with me should you have any

questions at the end. *Manana Si Yu'us*, good morning, the Division of Public Health has five major divisions, the Department, and within that the Division of Environmental Health is a very crucial department because it provides all the environments of health services to the people of Guam to protect the public from certain hazards of the environment, and one of the major functions of Division of Environmental Health is ensuring health regulated establishments are operating in a sanitary manner to prevent, of course, disease transmissions from occurring, and such establishments in this particular case is the temporary workforce housing, which is crucial to the environmental Buildup.

I have no idea of this slide show is on, but I'm just going to go over, read them down, in regards to the temporary work housing facilities, they provide short-term lodging to the temporary workers, such as the H-2B foreign workers, and our Division of Environmental Health inspects all these workforce housing units to protect and of course promote the health and safety of these occupants in these facilities, and those that may reside in the immediate vicinity of such establishments in regulating the temporary worker housing. Our environmental health public health inspectors inspect the sanitary condition, and also other facilities have an established standards for the conditions of these living areas, such as plumbing and all the sleeping quarters toilet facilities, water sewer disposal, and lighting, and vector control, and in line with that we are anticipating that subsequently we're going to conduct inspections, and we anticipate that permits and all this to operate, there will be a hundred and fourteen (114) temporary working housing permits, that we may need to inspect, and some of these may not be occupied, so one inspector is assigned for the program to inspect, and their ability to inspect requires that they inspect all this at a scheduled time, however, there may be additional increase in the number off temporary work housing units as expected from the military Buildup, which will require additional inspectors to conduct the timely compliance of inspections, and as determined as you can see on the PowerPoint, they'll be for every one thousand (1,000) workers or occupants in this facility, we need one inspector.

Right now, if you go to the next slide please, we're also anticipating that during this time, when we H2B workers coming into Guam, they are coming from areas that are endemic to a lot of diseases. As you know, Guam is still going through the Dengue outbreak, and they may also come from these areas that are ready endemic to Dengue, and it's happening all over the Pacific, so we're also concerned about that, and we're concerned about the establishment of these mosquito-borne diseases, and so we're incorporating in our entire staffing; as you can see on the PowerPoint presentation, with an anticipation of about fourteen thousand zero seven eight (14,078) workers to be exact, one inspector for every one thousand (1,000) that is anticipated in the year 2022, thus we're going to need about fourteen (14) staff, and of that fourteen (14), twelve (12) will be inspectors, and two (2) will be supervisors, and of those twelve (12) inspectors, that will cost five hundred twenty seven thousand one hundred sixty dollars (\$527,160), and the two (2) inspectors will cause one hundred and thirty-one thousand four hundred

and five (131,405), so you add that all together, that's six hundred fifty eight thousand five hundred sixty five (658,565) for the inspection, and as I alluded earlier, there is going to be a need for the Medical Entomologist, and that's going to be about one hundred forty thousand (140,000) for that position, and if you add up all these positions together, the total cost recruitment will be seven hundred ninety eight thousand five hundred sixty-five dollars (\$798,565), and of course, when we reach the steady state by 2027, the number of inspectors will decrease, and so the funding, as you know, will also decrease, so there are total funding for just the public health inspectors will be two hundred nineteen thousand six hundred fifty dollars (\$219,650), and for the supervisors of the environmental health it will be sixty five thousand seven hundred and two (65,702), seven hundred and three (703), so if you combine those two together, it will be two hundred eighty five thousand three hundred fifty three (285,353) that we're requesting for the total inspectors, and that is inclusive of the supervisors of that branch. In terms of the Medical Entomologist, as I indicated it will be a hundred and forty thousand (140,000) so adding all that together would be four hundred twenty five thousand three hundred fifty three (425,353).

Now, the recruitment of these positions are only applicable to just the salaries; we did not include the fringe benefits, nor do we include the equipment supplies and training. At this particular case, our other concern, next slide please, is that the recruitment of these individuals really requires that we have to recruit those interested in and qualified applicants, and not only just recruiting them, but also retaining them, and of course we need to really do all this by instituting a very competitive salary, that's the key, so we need to improve our recruitment process, and of course provide the incentive for perhaps an above step recruitment in order to obtain a pool of qualified applicants, that's it, thank you.

Speaker Tina Rose Muña Barnes: *Si Yu'us Ma'ase*, Senator Rory Respicio, Port Authority of Guam.

Rory Respicio: Thank you very much, Madam Speaker and Members of the Legislature, I like to also introduce Dominic Muña, who's the Deputy General Manager for Operations, and Joe Javellana, who is the Chief Program Chief Planning Officer at the Port Authority Guam. We do have a slide presentation, and so we've been asked by the Guam Buildup Office to present to the legislature with the military buildup effect on cargo would be at the Port.

In addition to the ongoing Port Modernization Programs that are on full implementation, we recognize that currently, 30 percent of all cargo comes in through the Port, and through the height of the military Buildup, we're going to see a double in in military construction, additional equipment supplies, and military construction materials, all related to the Ports, and this will present potentially a double the current capacity that we have. Now, the Buildup is expected to impact the port in three ways: one, DOD contractors will import substantial volumes of materials and supplies, that's affecting the amount of containerized bulk break, break bulk, and liquid bulk cargo;

additional DOD personnel and dependents will increase the flow of household personal vehicles and goods, so the commissaries and local businesses primarily impacting containerized cargo, with some impacts to breakbulk and liquid bulk, the realignment will require additional workers from off island, both during and after construction, furthering these impacts, and so this table that we present are from fiscal years 2018, with a projection all the way up to 2027.

Next slide please, so currently, the challenges facing the Port Authority of Guam, as a result of the Buildup, we recognize that we have three gantry cranes, and the life span of those port gantry cranes are actually nine years less than what was reported to the Public Utilities Commission, and so when they did their independent assessment, that was their conclusion and so by 2026, all of the three gantry cranes are we're looking to replace them, beginning with gantry three. Hopefully by this time next year, we would start the procurement process for that; it's a result of the Port's harsh, harsh, corrosive environment coupled with the sulfur laden fumes from the adjacent GPA power plan would shorten the life span of these gantry cranes, and thus warrants an aggressive and periodic periodically executed preventative maintenance plan, and it's critical that the gantry cranes be replaced as soon as possible to ensure the port can maintain its operational sustainability and mission capabilities in support of the Military Buildup, so the mitigation for this initiative, Madam Speaker and Members of this Legislature, is that the Port recently submitted a grant application to the US Department of Transportation MARAD Port Infrastructure Development Program in the amount of thirty million dollars (\$30,000,000) to purchase two (2) brand-new STS gantry cranes, and the successful acquisition of the gantry cranes will ensure that the port continues to meet the needs of Guam and Micronesian region, as well as properly service the Military Buildup and future mission capabilities, and so what we've done at the Port Authority, and working very closely with the Guam Buildup Office with Miss Topasna, with Senator Leon Guerrero, with the Governor the Lieutenant Governor, as well we're recognizing that the need to replace out these two (2) gantry cranes are mitigation type initiatives, that it would be a big opportunity for DOD to determine its commitment to ensuring that the Port Authority of Guam is not a choke point for all these goods coming into the island, and so even recently when the Lieutenant Governor met with DOD officials, as well as the Governor meeting with all these military officials. Recognizing Mr. Gary Kerberos' work in this area. As well the site, this initiative is being socialized as part of a mitigation type Military Buildup need, and so we're doing that in conjunction with the need to have the Port sustained operations for local and regional commerce, and so with the third gantry crane because this grant that we submitted requires an up to 20 percent matching grant, so in order to increase our competition for this, we said they if they purchase two cranes, will purchase one crane, and the way we're going to do that is to, along with the USDA, and then to ensure that these long-term operational sustainability the Port has this also established, the Port Improvement Program inclusive of capital improvements equipment, replacement, and ongoing Port maintenance projects.

Next slide, another area that we recognize because of the increase in throughput at the Port will also be the staff increased staffing levels that are required. This is going to be a challenge government-wide, and the challenge remains is we cannot ramp up our Port operations to the point where post Buildup it will not be sustainable. This has been a discussion that we've been having for years, both in the Legislative and Executive branch um throughout the years, and so the way to deal with this at the Port, is on the August 27th board meeting, we'd asked the Board of Directors to give us authorization to issue a Request proposal for temporary staffing, and so what this would do, is we would be able to bring back those retired Port Authority Employees who have all the experience, for example, the crane operators and the maintenance folks, and so because it would be done through a temporary staffing agency, they would be able to come back of course at a very reduced salary level, maybe step one of what that position offered, and that the employee when if they're a GovGuam retiree, they would not have to suspend their retirement annuity to come and work at the Port. If we have this arrangement set up, the other thing is the Port will not be responsible to pay for their benefits, and once the work is no longer there, then those services will no longer be needed, so it wouldn't we wouldn't be on the hook to maintain staffing at that level and that will take care of our maintenance division operations division and also the peak Military Buildup impact, so that in summary is what the Port's doing. What the Legislature can do to assist the Governor, Lieutenant Governor, the administration and to fully prepare for the buildup. Thank you.

Speaker Tina Rose Muña Barnes: GPA is not here, Department of Land Management, Mr. Joe Borja, please state your name for the records and where you're from.

Joseph Borja: Joseph M. Borja, Director of the Department of Land Management, the Department of Land Management is impacted by the Military Buildup in its planning division and in the Guam Land Use Commission, and will send tsunamis to the Department of Public Works, the Department of Public Health, and the Department of Labor. The need for temporary workers housing facilities due to Military Buildup construction projects, and it's ripple effect on small-scale, but numerous and varied developments in the immediate area, requires an increased demand of services from the severely under staff and fragile Planning Division at Land Management. The Department of Land Management provides experienced planners administrative and ministerial services to the Guam Land Use Commission; the planners are charged with accepting rezoning applications, reviewing them, processing them, and making recommendations to the GLUC Board of Commissioners, who have the rezoning powers.

Let me address the temporary workers housing facilities, needs temporary workers housing facilities, previously known as workers barracks are only allowed on land zone M1, somewhat rare land in present-day Guam, hence numerous requests to rezone other lands into M1. The review and processing of these complex rezoning applications by the planners is detailed and tedious; the processing time of these rezoning applications

can take up to two years, from submittal of the application, to a commission decision, it requires the detailed review and recommendations of many other Government of Guam regulatory licensing and infrastructure agencies to the submission through the submission of technical position statements applications, such as these are required by statute to provide timely and complete public notices for its public hearings, municipal hearings, and GLUC meetings.

The impact on Land Management from the Buildup is early; the departments in the front lines, and the impact is hard all at once. In the Buildup, affected timing of these construction projects, and processes DLM through the Guam Land Use Commission to date has approved land use applications for twenty thousand eight hundred and twenty seven (20,827) temporary workers housing units; these facilities have to be building permitted by DPW Health, inspected by the Department of Public Health and Social Services, and certified by the Department of Labor. From this, DLM and GLUC approve action, as tsunami then hits the Department of Public Works, and will be chronic; it will be specially detailed, with much face-to-face time during the permitting application process and the construction process because of the increased permitting plot process for these temporary workers housing facilities.

DPW will need to hire at least an in-house engineer, additional permit processors, and additional building inspectors; another tsunami from this, Land Management and Land Use Commission action will hit the Department of Public Health and Social Services; they would have to hire additional health inspectors to process applications and conduct health inspections of the sanitary conditions of a potentially twenty thousand eight hundred and twenty seven (20,827) temporary workers housing units. Land Management is also dealing with an onslaught of land use applications for numerous small-scale developments in the areas immediately surrounding the largest temporary workers housing facility: the Guam Regional Medical Center facility and the proposed Marine Cantonment Area.

The department has severe understaffing of the public of the Planning Division; its capacity and retention of employees is critical. The Planning Division of the Department of Land Management ideally operates with twenty one (21) approved positions, but the division personally has fourteen (14) vacancies only seven positions are funded and filled; of the seven positions: four (4) are planners, three (3) senior planners, one (1) junior planner. In addition the situation is further exacerbated by the recent retirement and subsequent rehire by a private consultant to the military of the Chief Planner; of the three (3) senior planners/ remaining two (2) are beyond retirement age and service and have indicated a willingness to retire sometime in the next eighteen (18) months; the junior planner is a Planner-2. Out of the seven filled positions, four are eligible for retirement; we do not want the retirement of senior planners at the peak of the Buildup, DLM needs and should endeavor to hire two (2) planners immediately to give time to build capacity. Two (2) planners with software and equipment costs approximately one hundred twenty-five thousand dollars (\$125,000) per annum; the one-stop responsibilities of the Department of Land Management's Planning Division,

requires that a Land Management Planner be stationed in the DPW one-stop Center for permanent and business license application clearance. The Department of Land Management has not been able to fill that mandate; Land Management is personally only staffing the one-stop center on Tuesdays and Wednesdays because of the planner shortage. With the hiring of Planner-2s, Land Management hopes to be present five days a week, 8:00 a.m. to 5:00 PM.

As you can see Madam Speaker and Senators, the Department of Land Management is already being impacted by the Buildup in the sense that it has process numerous applications since 2009, to approve potentially twenty thousand eight hundred ninety-seven (20,897) temporary housing unit, and that has a ripple effect to the Department of Public Health, the Department of Public Works, and the Department of Labor. Thank you, I'm open for questions.

Speaker Tina Rose Muña Barnes: *Si Yu'us Ma'ase*, Mr. Borja, anybody here from BSP, if not Mr. Lujan, Department of Parks and Rec SHPO discipline.

Patrick Lujan: Alright, good morning Senators, I'd like to actually applaud our fine ladies Miss Vera and Miss Carlotta for all the work they're doing. It's an unenviable task to gather all the agencies together and put it in into one program to work with the Department of Defense. On this, I also like to recognize Mr. Joe Borja on his briefcase; I think it's eligible for the national as a national artifact, so thank you for bringing in your briefcase, sir.

Speaker Tina Rose Muña Barnes: Go ahead and state your name for the record.

Patrick Lujan: Okay, I have slides as well, so if we can pop those up that'll be good, all right so.

Speaker Tina Rose Muña Barnes: Mr. Pat Lujan, go ahead and state your name for the record.

Patrick Lujan: Patrick Lujan, State Historic Preservation Officer, thank you very much, so some current activities within the office, we're finalizing a new MITT Programmatic Agreement with the Navy that is not considered the Guam Buildup programmatic agreement, but it is connected with the Buildup, with the with the Marines coming, so as a matter of fact that should be, it's basically in the intern programmatic agreement while a new form of it is being finalized, and we're hoping by March we'll have a really good programmatic agreement regarding the Navy's training and testing programs. We're also formalizing a Stipulation XIII invocation for the live firing range project, that one is directly related to the 2011 programmatic agreement, which we know as the Guam Buildup agreement, so we're formalizing that outside of the Guam Buildup, we're working with Department of Land Management, Mr. Borja and his team, for the design phase of the *Naftan Manaina-ta*. That's long overdue, I think that's of great interest for the Guam Legislature because the next phase would be the funding part of actually building that ancient remains memorial, and then within

the office, we're still trying to develop the archeological guidelines, and of course like everybody else, it is recruit and retain experienced workforce. I think every agency has their unique challenges regarding the Guam Buildup, with us, it's ongoing, I think our peak is right now, as opposed to in a couple of years, and so we're hot and heavy for the Guam Buildup projects because it's the actual Buildup; once they start going vertical, then it's less of our worries, and it'll be another agency's worries, but right now on the horizontal site, and that's where we're really looking into the into.

The projects next slide, so the challenges that we have we, like you've heard this morning, we are short-staffed right now by seven (7) to properly review in a timely manner. We only have one (1) archaeologists on staff, that's the State Archaeologist. About seventy percent (70%) of our activities are DOD related, so most of our time with the within the office is looking at you know DOD projects; we do not have GIS personnel, so our state archaeologists does that, takes time away from him. We have IT connectivity complications, maybe the good Senator Castro coming from OTEC he can step in and help us with that, as well staff development, you know we have a real difference of those who are just about to retire, as opposed to the new ones that are coming in after Señor Garrido and Malia, the next one with experience only has four years in the office, so we have that big gap, and with Señor Garrido and Malia Ramirez, looking at you know within the next twelve (12) to twenty four (24) hours of our twenty-four (24) months of retirement, we have that gap of institutional knowledge that we'll be losing, so we're trying to capture all of that stuff before they head out, and then also with the exterior stakeholders with their Section 106 training. We're trying to find funding for that, so and we're talking about all the other agencies that are that receive federal funding; those are all required to go through Section 106 undertakings, and we see a lot of things that you know, that the staff of these agencies are not familiar with. The process that would require these types of trainings.

Next slide, so recently there was an internal organizational audit, and it came out that we would need the following: another qualified archaeologist with the standards of the Office of the Interior Department of Interior, a GIS Specialist a Computer Data Librarian which is being undertaken by Admin Aide as we speak, another Planner, two (2) HP Specialists, which would allow us to be more proactive in the compliance and inspections of the sites. Right now, we're very reactive, with the with the shortage of manpower that we have, we wait until a complaint comes in before we go out and take a look, so we want to take a more proactive stance, not only on the military side, but also on the civilian side, and then a historic architect, that is what the National Park Service positions that is has never been filled on Guam, but with the with the times hitting 2020, we're looking at more buildings dating back to the 1950s-1960s, that were going to have more historic value and a historic architecture. The office as well, with that said, with the new programmatic agreement coming up, I know Senator Terlaje, he will be holding another hearing on December 10th here, specifically for the new MITT PA, so you guys are more than welcome to partake in that, thank you.

Speaker Tina Rose Muña Barnes: *Si Yu'us Ma'ase*, Mr. Lujan, Department of Agriculture, Miss Chelsa.

Chelsa Muña Brecht: *Hafa Adai*, Speaker Muña Barnes and Senators, the Department of Agriculture also has a slide, if that's there.

Speaker Tina Rose Muña Barnes: You want to go ahead and state your name for the record?

Chelsa Muña Brecht: My name is Chelsa Muña Brecht, Director of Department of Agriculture, we have five specific divisions in addition to a law enforcement section. Each of which will require additional personnel to help support public Buildup related activities outside of the fence, starting with our Agriculture Development Services. This is one of the divisions that primarily reviews permits, which include permits for clearing and grading and wetland inspections, as well as rezoning. We currently have one individual reviewing all of the permits that come through the department in this specific section; needless to say that he will need additional support, even going through the permits that he has right now, but most of which will be related to build Buildup activities outside of the fence, to include residential and commercial developments, so we anticipate that for 2020 and 2021, we will need four (4) agriculturalists, and as the Buildup slows down, that can be decreased steadily to around two (2) for our Biosecurity Division, we will need Commodity Inspection Officers, who inspect all of the commodities that come through the airport, and Customs in Quarantine right now, we have three (3) Commodity Inspection Officers, well two (2) and one (1) supervisor, we will need an addition of three (3) inspection officers, we will need Biosecurity Agricultural Technicians to address invasive species issues. They are the ones who go out into the field to respond to any reports of identified invasive species, so we were we will require three (3) additional personnel.

A second component of our permit process is our Division of Aquatic and Wildlife Resources Biologists permits that go through the Department, start first with our Agricultural Development Services, and then are transmitted to our biologists, who will conduct biological assessments or biological assessment reviews, and they're looking for endangered or listed species that are both federally or locally listed, as well as assessing impacts to the oceans and coastal zones. We will need three (3) additional biologists for this process right now; I want to express that when the Biologist conducts reviews of the assessments or surveys that come through the office, they also have to do field inspections, so it's not just a matter of reviewing a write-up submitted by a construction or contractor or construction company or contractor, but they also have to go and do a site inspection, and when they do these inspections, they have to do divide the areas into transects, and then also survey at all times of the day, sometimes in the middle of the night from 12 a.m. to 6 a.m., depending on what the listed or endangered species that are assessing for, so it's not just a matter of reviewing material, but it requires significant labor hours spent in the field trying to protect Guam's resources.

We will also require conservation officers who conduct inspections and investigations for Marine Preserve Monitoring; they also do work with security forces on base for poaching. They assist with hunter education, and then also provide a federally supported joint enforcement agreements with NOAA for marine activity. We will require five (5) additional officers, for that our Animal Control and Animal Health Division will see a substantial increase. I'm assume presuming in animal permits and registrations as contractors, military personnel are bringing their loved pets into island with them, and also those that will be departing the island, depending on how long different contractors or military personnel stay, we will require two (2) additional officers as well as two (2) additional clerks, and last but not least is our Forestry Division, which will require Forestry Aides and Foresters. We will see an increase in urban and community forestry as well as a review of forestry health issues and invasive species issues tied to forest health with the increase of Buildup activity and land use reviews for permits. Depending on where they're located, we anticipate the need for four (4) foresters and four (4) forestry aides. Now I want to qualify all of this by saying the Department, as you all know, for the last two decades has been gutted and undermanned historically, so we're treading water right now with the personnel that we do have and doing the best that we can to support our Island and protect our natural resources, but with the increase in activity, it's paramount that we see an increase in personnel as well in order to continue the ability to protect our Island as is needed. Thank you.

Speaker Tina Rose Muña Barnes: *Si Yu'us Ma'ase*, Miss Chelsa, I want to take the time to thank all the agency heads for being here; I will note for the record, and work closely with the Administration again to say that the Guam Water Works Authority, the Guam Power Authority, and the Bureau of Statistics and Plans were hoping that that they could present to us, and we'll work a date out, if not tomorrow, we will be here tomorrow again.

Colleagues and ladies and gentlemen, November 22nd 2019 at 8:30 in the morning. Before I close, I'd also like to acknowledge the fact that in the audience, Chief of Staff Tony Babauta is here on behalf of the Governor, also thank you so much for being here during the presentation. As noted earlier, I wanted to make sure because of the different agencies and the topics that were all the topics that we were talking about, any questions that anybody has, please submit them, write them down, submit it our email is a speaker@guamlegislature.org, or you can hand deliver it to our office at 163 Chalan Santo Papa, Hågatña, Guam. I want to thank all of you for coming, I will call this public hearing; I am going to go ahead not open for questions but for comments to my colleagues, I do apologize for that Vice Chair Senator Marsh Taitano, I will recognize you for a comment.

Senator Kelly Marsh (Taitano), PhD: *Saina Ma'ase* Madam Speaker, and thank you all, *Si Yu'us Ma'ase* for coming here today. I know that what we're looking at today is just a small bit of the work and effort that you've put into trying to think this through;

it's a complicated calculation as you've made abundantly clear, and so I want to say that I appreciate the breakdown by Public Health and the other agencies.

They help us understand the number of positions needed and the associated costs. Looking at things like recruitment training, equipment, and other costs that may not be readily apparent to us, but indeed need to be part of that calculation, and we need to make sure that the Federal Government is aware of, and that we are pressing them to support all of those costs because they do cost us as a community. As a whole, it's important to hear and have our government agencies think about the impacts, not only during the Buildup construction, but as the Port Authority said, after there are going to be continuing impacts to our community by increased people, increased workers, increased situations, and I just encourage all of you. You've done wonderful work so far, but I encourage you to think as complexly, and that's not a real word I realize that, but in as complex a way as possible in these calculations because they're for our community, and they help us make sure that our needs are being met as much as possible through all of these times, and I would have to say the Federal Government, they need to hear it from us; they need to understand it. They're not going to be understanding it without our input.

It seems like there are more than one hundred twenty-seven (127) positions that were, well I guess maybe I didn't do my calculate my quick calculation correct, but it seems like there may be more than one hundred twenty-seven (127) positions as we move forward, and we start to think about these things in that more complex manner, and so I hope that there's going to be an opportunity to increase that number because it needs to be what's a real impact for us, so I I'm really appreciative, and I strongly support all of these efforts that are going forward to safeguard our community to make sure that we are protected and our needs are not compromised. To the best of our ability, I completely agree with the Governor, and that these are a federal responsibility. We as a community have absorbed a lot; we are incredibly supportive, but there are breaking points. There are points, where already our agencies, one after the other, are already mentioning we are in crisis management; pretty much across the board, it feels like we're barely meeting our ability to process permits, carry out inspections, and so forth. As it is, we need to continue even with our fifty million dollar (\$50,000,000) budget, well let me restate that our budget, that's fifty million dollars (\$50,000,000) less than it was two (2) years ago.

We need to continue to figure out how we can resolve these, but again, to have the Federal Government, if it wants to support its own actions and make sure that they're successful, they need to take responsibility for those actions. There was an issue that was brought up by at least one agency, and it's absolutely no fault to those who accept the work of working for the Federal Government, when it comes down to it, there's nobody I want working for the Federal Government or the military more than our community members. They know our land, they know our community, and so they're in many ways the best equipped to work for the military in our landscape, but at the same time, the hard reality is, they are draining our capacity in several agencies. I know

people who worked really hard for our community and again I wouldn't, I would not want anybody other than them working inside the fence, outside the fence, for our community, but it doesn't change the fact that our agency lost those people, and so we need to, as leaders here, the Administration, like all across the board, we need to figure out how we can deal with that that shared capacity is what it's turning out to be, but it's draining our agencies. How can we recruit, how can we train, how can we make sure that we're getting them into our offices, so that we're not so understaffed, that we're overwhelmed and can't keep up with the workload, so I mean that boils down to again, you know thanking you for the work that you're doing because it needs to be done, and I encourage those as I said to be complex, as complex as possible and figuring out those impacts because they hit us in so many ways, to go beyond the frugal.

Ask my hunch is that whatever we ask for, it will be accommodated to a degree, but if there's a good chance it won't be a hundred percent (100%), so we need to make sure that we have made as strong a case as possible for all of our needs, so that as much as possible is being able to be met by the Federal Government. I'm hopeful that they will step up to the plate, but I encourage you, please go beyond the frugal; go into the real in as complex a manner as possible, and you know this is incredibly complex. I really appreciate that this Speaker brought this forward because it's so important for our community to hear that you're working on our behalf of all of those details that are involved, and what we're trying to do on their behalf to just make sure that we can continue to function and not compromise our community's needs, so *Saina Ma'ase* Madam Chair.

Speaker Tina Rose Muña Barnes: Thank you very much Madam Vice Chair. Committee on Rules Chair, do you have a comment.

Senator Régine Biscoe Lee: *Si Yu'us Ma'ase* Madam Speaker, and *Si Yu'us Ma'ase* to all the stakeholders for this update. Senator Carlotta and Vera and all the agency leaders who presented this test this morning, I really appreciate the time that you have taken to gather all this information together, and present it not just to this informational briefing, but also to the community, whoever might be watching. I think I have a lot of questions; I'll be sending them to the Speaker, but I just want to get a better sense of the overall plan. The overall timeline, and again, like my colleague had mentioned, the cost for these over one hundred (100) FTEs that we'll be needing, but just the overall plan I think it would be really great for us to kind of get into a deep dive on that, but again I just want to reiterate that failure to plan is a plan to fail, and we don't have a choice but to be on top of this, so we certainly stand ready to assist you in whatever way that we can to help to address some of the concerns that were brought up today, and if there's anything else that we can do, please don't hesitate to let us know. Thank you Madam Speaker.

Speaker Tina Rose Muña Barnes: Thank you Madam Committee on Rules Chair.

Senator Wil Castro: Thank you Madam Speaker, I appreciate it. Thank you all for your time, as was as everyone else was part of the panel, Pat it's great to see you, I appreciate your thoughts, your contribution to this concept of being proactive. I know before I was elected, someone in the Government had the foresight to put forward this philosophy of a One Guam approach, and having since served both of the cabinet and now the legislative levels, I really strive Madam Speaker, to contribute some of that energy in that spirit.

With that said, I'll forward my questions to you, Madam Speaker, but I want to put it on the table. On Senator Carlotta, some of the issues that we haven't discussed in the CMTF years ago are still on the table, for me for example, I believe that if we're going to overcome some of the issues associated with the economy, you know, we're seeing on one hand that the economy is either flat or could possibly contract, but on the other hand we're seeing a lot of promise in terms of the Military Buildup and the investments in the economy, and so I want to see we can build synergy and partner to be proactive.

The three (3) things I, Madam Speaker, I would like us to consider as a body, and not only what I send my questions and concerns to you, I'll copy the respective chairs. For example, when we look at the system of Education, all inclusive of Department of Defense education systems, and I like to see how much is being spent there, and if there's an opportunity perhaps, maybe not, to bring the two systems back together just yet, but are there areas that we can share, in terms of perhaps transportation, to look at the per pupil cost, and have that discussion at a subcommittee level, so we don't have to take everyone else's time, we'll have different interests.

The second issue that I had committed to early on, Miss Aguon, at the beginning of this term was this issue to access for fishing rights. Over here in the northern part of the island, I just want to state for the record, that the military did say in a form much like this one, that they would commit to contributing resources for some kind of real time notification system, and so I'll be asking a follow-up to that. I know that could be also raised at another forum designed for the Department of Defense or federal side of the house, but this is something that we should be looking at and following up on. The third issue would be on issues of reporting and local mandates; I know former Senator Respicio was here, and he authored that one particular bill that became law for the tracking and reporting of the importation of produce. This fell both on BSP, and now it falls on Department of Agriculture, and so at the time it was an unfunded mandate, and I certainly hope that we can work with the Administration, the Chief of Staff is here, he's shown nothing but good faith, and hopefully we can fulfill at least the spirit of that law, as proffered by Senators Respicio.

The last one last one, to again back to Pat's point in terms of being proactive, is the need to share information. I know that one of my colleagues here on the panel is, is just as bullish about the need to utilize technology, so we can be much more effective and efficient. For example, the use of land app data, like GIS layers, as you were kind of referring to Pat earlier, and there was a move in the prior Administration, and I know

it's supported by the incumbent Administration, incumbent Governor, and her senior team to see, we can float that Guam Land mobile app, again at no cost to the people in terms of access, and so I'll leave those three or four thoughts on the table, but again I'd like to reiterate that I think this Buildup, if it's going to be a win-win, is going to require a lot more synergy and partnership for the people of Guam, if we're to all mutually prosper. Thank you Madam Speaker.

Speaker Tina Rose Muña Barnes: Thank you Minority Leader Senator Castro, Senator Moylan for your comment.

Senator Moylan: Just like to say thank you to the panel, and I'm looking forward to the next meeting. Thank you Madam Speaker.

Speaker Tina Rose Muña Barnes: Thank you Senator Moylan, with that being said, we will come back tomorrow, November 22nd 2019, in this public hearing room at 8:30 in the morning. *Un Dankulus Na Si Yu'us Ma'ase* for all of you being here, and I hope to see you folks again tomorrow. Thank you, we are in recess. 9:15.

- **DAY 2:** The public hearing held on Tuesday, November 26, 2019 was called to order at 8:30 am.

Speaker Muña Barnes: *Håfa Adai yan Manana Si Yu'us.* Many of God's blessings for all of you here this morning a very happy thanksgiving. The Committee on the Guam Buildup would like to call this informational briefing to order the time is now 8:31 am. Today's date is Tuesday November 26, 2019 for the record and in accordance with 5 GCA, Chapter 8 subsection 8 (1) (0) (7) Public Hearing notices were sent on Monday, November 18th, 2019 adhering to the five day notice and a second public notice on Thursday, November 21st, 2019, 48 hours prior in addition this hearing was noticed on the Legislature's website, www.guamlegislature.com. Written testimonies may be submitted by emailing Speaker@Guamlegislature.org or you may hand deliver it to our office at 163 Chalan Santo Papa, Hagatna, and Guam. I'd like to recognize my colleagues who are here with me this morning. Good Morning Senator Regine Biscoe Lee, Chairman of the Committee on Rules and also Senator James Moylan thank you for being here this morning.

Ladies and gentlemen today begins a two-part informational briefing on the Guam build-up on November 6 2019 Governor Len Guerrero and Rear Admiral John Menoni convened the Civil Military Coordinating Council which is the CMCC and since its inception in 2010 the November meeting marked the 6th annual convention of the CMCC. I want to share to everyone that representatives of the Government of Guam, the Joint Region Marianas and the local and US federal agencies also were in attendance. As the chairwoman of the Committee on the Guam Build up over the last couple of months we have held meetings with both Government of Guam stakeholders as well as our federal partners to better understand the impact of the buildup, understanding our shortcomings and identifying our solutions. The recent CMCC meeting is outlined in the Charter serves as a venue for the Government of Guam agencies to share with the Department of Defense recommendations to revise the build ups current and future construction. As this directly influence our workforce population levels and mitigation strategies that impact environmental, social, cultural and economic well-being. Also joining us is our Minority Leader Senator Will Castro thank you for being here.

I'd be remiss if I didn't recognize the presence also of one of our government agencies, the Department of Public Works with Deputy Director Jesse Garcia and one of the division supervisors Mr. Masoud Teimoury. Thank you for being with us this morning today ladies and gentlemen we will hear from Joint Region Marianas led by Captain Hans Sholley, Chief of Staff for Joint Region Marianas and joining him on the panel is Colonel Bradley Magrath, Captain Joe Greeson, Captain Dan Turner, Mr. Al Borja, Ms. Sandy Yee and Mr. Roy Tsutsui. To my colleagues here this morning included in your packets are the presentation that is provided as well as a sheet for all your questions. I'm going to say again given the vast array of topics that we will be covering and the need for subject matter experts that would need to provide technical answers. I am asking that you write down all your questions and our committee staff can then compile them to send to the relevant

agencies so you can have your questions answered in writing the questions once answered will also be posted on the Guam Legislature's build up database for all those in our community to access as well and to those of you watching at home you can also submit questions to our office via email which again is Speaker@guamlegislature.org and I will be able to facilitate this process to get you the answers you seek when sending a question. We will ask that you kindly include your name and the relevant agency that you would like to pose your question to those of you who would like to submit questions but do not have access to email you can also stop by our office or submit them by mail to the office of the Speaker at 163 Chalan Santo Papa Haganta, Guam 96910. Your questions will also be posted on our Guam build updated database other than the other than in the interest of time given the vast array of topics that will be covered today another reason that I'm asking that these questions be provided in writing is because most of your questions I believe has another side to it and I want to give the Government of Guam the opportunity to chime in on these questions so that we are on the same page so without further do I will like to ask Captain Sholley you can begin and I know I recognized your panel but you're more than welcome to do it again for the record.

Captain Hans Sholley: Yes Ma'am. *Håfa Adai* thank you for having us here in this historic building and with the 35th Guam legislature, Speaker Barnes esteemed senators, citizens of Guam on behalf of Rear Admiral John Menoni I'd like to pass his thanks for this opportunity to present the current information regarding the defense policy review initiative on Guam or better known as the Marine Corps buildup. I'd like to go ahead and have the team introduce themselves one by one and tell them their positions in our various organizations because this does represent a collection of commands and organizations present on the island that are responsible for different aspects of the marine corps buildup so as I said I'm Captain Hans Sholley I'm the chief of staff for Joint Region Marianas and worked directly for Rear Admiral John Menoni.

Colonel Bradley Magrath: *Håfa Adai* I am Colonel Brad Magrath and I'm the senior marine in the Marianas and I'm the officer in charge of Marine Corps activities Guam specifically Camp Blas here within the next year.

Captain Joe Greeson: *Håfa Adai* I am Joe Greeson I'm the commanding officer in charge of construction Marine Corps Marianas. I am responsible for the post-award construction of DPRJ construction across the island and I work for Captain Terry.

Captain Dan Turner: Morning, Captain Dan Turner. I'm the commanding officer for naval facilities engineering command Marianas and I also am dual hatted I serve as the regional engineer for Admiral Menoni.

Al Borja: *Håfa Adai* My name is Al Borja and I am the environmental director for Marine Corps Activity Guam for responsible for the environmental management for the Guam Buildup.

Sandy Yee: *Håfa Adai* I am Sandy Yee I'm a Navy archeologist and responsible for monitoring and seeing what's happening as far as all of the ground disturbance that's going on.

Mr. Roy Tsutsui: I am a special assistant advisor to Admiral Menoni for political military affairs and one of two certified defense coordinating officers for disaster response.

Captain Hans Sholley: Thank you very much ma'am for the opportunity for our team to introduce ourselves and familiarize them familiarize you with their roles in our organizations. The opportunity to conduct brief things like today is an opportunity for us as the joint region and Department of Defense to share information and this falls directly in line with Rear Admiral command guidance to all DOD personnel on Guam in which he is committed to being an open and transparent partner to the community of Guam and he wants us to represent our very best as neighbors here on the Marianas Islands. We endeavor to demonstrate this with our actions by inviting executive and legislative members of the island of Guam to engage us with tours and questions and we have been a partners in what we try to be the best partners possible in sharing the information. Sharing access to information hosting and facilitating tours to answer all questions available we are committed to programs like this and are happy to facilitate open exchange of concerns ideas and coordination of effort. So we thank you ma'am for this opportunity our partnership with the government of Guam is critical to our nation our role in this community and our commitment to being good neighbors while there are many complicated and interlink aspects to the DPRI build up forms like this and the civil military coordination council and information briefings help us collaboratively solve issues and move forward collectively.

Once again we are thankful to him be invited to this historic chamber and the opportunity to address the legislative leaders of Guam so thank you ma'am so moving on to first slide Guam's military defense ma'am this is just meant as a very brief review of why the Department of Defense considers Guam a very strategic position we view Guam is a critical linkage in the second island chain as part of the defense and depth of the homeland Guam is the homeland the forces stationed on Guam and who deployed through Guam are vital to our national defense in the depth of the Pacific and is part of the Indo Paycom commanders of keeping a free and open Pacific the DOD's presence in Guam is part of that strategy and is backed up by historic alliances and regional partnerships would that brief overview I'd like you turning over - thank you I'd like you to turn you over to Colonel McGrath and he can talk about the Marine Corps mission on Guam and what the DPRI initiative means to the island of Guam.

Colonel Bradley Magrath: *Håfa Adai* I just would like to say what an honor it is to be here with this esteemed body in these walls. How blessed I am to live on Guam and call this home it's truly been an amazing four months since I've since I've arrived and I'm I just I love every second of this paradise and I'm so happy you welcomed us with open arms and we can all call this home here on Guam. So as the Marine Corps is increasing their presence on Guam I just want to talk a little bit more about specifics on kind of what the plan is as

we migrate over the next five years and how many people and what the source document is that why we're doing this so this started a long time ago but most recently in 2012 there's an international agreement with the Government of Japan and that laid out the lay down or the proposed lay down here on Guam and it was a congressionally mandated move currently the planner record has roughly 5,000 Marines moving to Guam from mainly Okinawa four thousand Marines roughly from Okinawa and then another 900 that will be globally sourced.

About a third of those Marines are going to be permanently on Guam their homes will be here 360 days a year and then the rest of the Marines are going to be rotational so they'll be unit deployment programs mainly infantry aviation coming in for six months as a unit and then departing back to typically CONUS first for six months with that build up we're going to roughly have 1,300 dependents, families coming in that will be living here. Blessed enough to call Guam their home as well so force flow will begin in the first half of the 2020s roughly 2025 when force flow does commence you're going to see roughly I have a staff there's about 20 Marines on the island right now so we have a relatively small footprint that we'll build to 2025 to about 300 Marines. Then force flow will commence at that point with more Marines however I have about 40 civilians which is going to increase to roughly 800 probably more than that by 2025 and out of those civilians I am making it my mission to hire local to make sure that that we have Guam represented across the board from highly technical jobs that University of Guam graduates can come and local to all the way down to two jobs that don't require as much technical ability so I really want to embrace bringing in the residents of Guam to make to make our family bigger here on Guam and not bring in a lot of people from Long Island so that's my commitment to you as well. So we're spending almost nine billion dollars just under nine billion dollars on this project roughly three billion of that the Japanese government is funding and 1 billion has already been spent and you can see that when you look around you can see all the improvements in the roads infrastructure water electricity ports so those are those projects and there's more projects that will be upcoming our tangible you can see those today and that investment a lot of that has already started so this will be the first new Marine Corps Base since the 1950s so base building in the military is not really not something that's happened in a long time typically we reduce in size and we've been doing that and you've seen some of that here on Guam.

Now we're going the other way here which is awesome and the base will be named and stood up within the next year so you will see a base and it will be Marine Corps Base Camp Blas named after Marine Corps Brigadier General Blas which he has such a storied history representing the people from before liberation day to after so we're very excited to stand up the base and have general Blas be its namesake and its lineage at that point will at this point we'll go to the next slide and kind of talk about why Guam was chosen so as everybody likes to say location is everything right as you can see on this slide this shows distance matters and strategic position matters and where you're at so you can see we're kind of equal distance to almost everywhere in the Pacific what does that mean that means on Guam we can pivot to any threat so if there's any American interest being threatened by

any foreign entity we're able to respond to that also just as important if there's natural disasters that we need to respond to we are will be positioned perfectly for that as well so we're far enough away from certain threats but we're close enough to be able to respond in a timely manner when our people our citizens American citizens are in need okay so as we as we as we pivot it's very important to ensure that that when we look here on Guam that art that our partnership because the most important thing is that we're on United States soil here so as we move from Okinawa and some other places we're moving back to US soil which is what we can do on US soil and how we can help the island of Guam is not an oversight it's one of the main reasons we wanted to do that from 75 years ago when Marines first stepped on the beaches here in Guam we've had a special relationship with the people of Guam and that's something that we're not going to put at risk as we move forward. America's first day starts in Guam and the Marines are going to make sure that is continued as America's first day into perpetuity so thank you very much for your time I appreciate it and I'm going to pass it over to Captain Greeson at this point.

Captain Joe Greeson: *Håfa Adai* I'm going to provide a synopsis of the ongoing construction effort and planning that hopefully provides a glimpse into where we're at today and where we see ourselves executing over the next ten year. First slide I'll present is a disclaimer some of the information that we are providing or that I'm presenting in the slides is planning and programming in the planning and programming stage and is subject to change based on appropriations and we understand that some things may change but I'm giving you I am providing the best understanding and our current planning information as the projects come closer to solicitation more details will be provided. More specific information both in the solicitation and as it is understood also any conversation about small business set-asides that is specifically defined at the at the start of the solicitation process however I will speak to how we have done it before and in next slide as an overall understanding the information we're working off of and the construction effort we are working off of is concurrent congruent with the supplemental EIS Record of Decision of August 2015 we have currently awarded 1.6 billion dollars' worth of construction and we are targeting an overall execution of 8.7 billion with the distribution similar or what Colonel McGrath said of government upon providing approximately 3.1 billion.

The U.S. providing 5.6 billion the construction effort is in order to relocate Marines from the island from the islands of Japan and to the locations on the slide provided across a long time this slide provides a better understanding of where the effort has been to date where the where we are today focused on construction and I'll talk a little bit about where we are in the next few years. Primarily to date we have concentrated on Naval Base Guam and Anderson specifically the North ramp at Anderson it's the Marine Corps aviation combat element and we have completed the first hangar of two and we have done all the site improvement utilities at that location we are currently what we see this the five projects under award and at North ramp are provide about 80% of the total once completed in the next two to three years will provide 80 to 90% of the capability up at North ramp and there are only two or three other additional projects at North ramp before we complete the capability there. At Naval Base Guam we have focused on Wharf improvements the harbor

infrastructure and the first project which was a military working dog relocation that moved the working dog facilities out of the work we are currently constructing the medical clinic and the warfront headquarters and there will be just a handful of follow-on projects once those are completed in the next year or two we have we have begun construction on the urban combat training facility at Anderson South we expect to next year to really start the construction in most of the detail today it has been in the design phase and demolition but we will see more work there especially across Marine Corp Drive as we as we construct the fence and initiate construction of the facilities at that location we are currently under construction at the live fire training range complex with the project p75 which is an the live fire training range complex construction and we have one other construction project there to start and we have we have completed most of the clearing at the utilities and supply utilities and supporting infrastructure project chasers or 1b in Finnegan that will be the new camp Blas and we will start our first vertical construction in the second quarter of next year on those projects with three barracks that we will start constructing there we have completed as far as community infrastructure the main project we are in charge of is P 102 Harmon power upgrade that project completed substantially completed in September there are just a few follow-up efforts to do and then that will be complete overall we have completed 12 projects we have 11 projects under construction and we have 83 total projects in the program the majority of the projects that are not on this slide yet are going to be on Camp Blas roughly 53 mill cons 53 projects MILCON and Government in Japan funded projects are located directly on camp laws and that will be the majority as we build up a focus in the in the following years overall what we seen my office over the past two years since I've been there in 2018 we executed eighty million dollars primarily DPRI related and this year in nineteen which we just completed we executed over a hundred and ninety million and this year we were targeting three hundred million a little over three hundred million dollars for construction this talks to the ramp up of construction and as we look forward our target for FY 21 is over five hundred million and we have tentative numbers in FY 22 of approximately eight hundred million dollars we see the construction peaking and in FY 23 + FY 24 and that's when we would expect to have the most effort going on as far as the work the dollars.

I'm talking about those are actual contract execution numbers the amount of the amount of dollars that we are paying our prime contractors execute the work that then go towards payment of the of the prime contractor that we had the contract with as well as subcontractors small businesses local contractors in the area. Next slide regarding the financial benefit to Guam I refer back to the 2015 socio-economic impact analysis statement and specifically that analysis identified that at peak which I see now as being our we plan now as being in the FY 23-24 period that that full-time jobs associated with the DPRI build-up would be increasing by about 7,000 personnel over baseline with about a half expected to go to Guam residents currently we see that the majority of or that were not at a that fifty to fifty percent right now the majority is local higher we do see that an increase in in h-2b workers as the construction ramps up following 2028 which would be the SCIS is tail off the steady-state on the on the back end of the build-up the labor force demand is expected increased by fourteen hundred and thirty eight full-time jobs of which half would

be local residents these would be long-term employment. Additionally we see approximately three hundred million and income at its peak and 67 after 2028 the when I talked about working place that would be derivative of what the income would be because approximately half of that work money goes just to payroll and then we the SEIS it expected tax revenues to increase by up to eighty six million at the peak in a steady state of increase of forty million dollars. What we have seen today is that most of the contracts that we have awarded have been to contractors with long-term presence on Guam companies such as black construction, core tech, Hensel Phelps we see a significant subcontracted work both the lot local small businesses and sustained businesses within the region and we see the work that they are executing to be not quite at capacity but nearing capacity at this point.

Those businesses are growing at this right now we've also seen a significant uptick in supplies and materials throughout the Port of Guam we are working with our contractors to minimize that impact but we only expect it to grow and then of course we see increased spending on the island on Island economy for the workforce so those are the things that we really when we are looking at capacity we have conducted recent studies and we are working within the CMCC to identify where those choke points are in our ability to execute the work and trying to find ways to alleviate those problems either through predictive work planning of understanding where they are spreading out our requirement across the longer time as far as how we bring logistics onto the island and trying to target those in a proactive way so that the construction can execute on time and meet the requirements of the Marine Corps and in Department of Defense and at that point I will turn over.

Captain Dan Turner: Morning, so I'm going to cover just a few different topics the first is defense access roads we did want to highlight this even though it is not something that we directly oversee the these projects are being supervised by the Department of Public Works however Road intersection and bridge capacities were comprehensively reviewed in preparation for the relocation and this was done really with the intent to minimize and mitigate any adverse impacts on traffic and the road systems so this led to a program of individually identified road repair and capacity increases across the island and what you see on the slide before you are some very specific scopes that are referenced most notably in the first three major bullets called out on this slide are three completed improvements that are all along Route one Marine Corps Drive and at the intersections with routes 8, 11 and then all the way up to Route 3 additionally there's jumping down to the next bullet there is an impressive route three widening project that is ongoing now and this is planned to be complete in the summer of 2020 and then lastly and I apologize that so those these last to number 6 and number 7 as they're called out you'll note on the slide that the graphics did not carry over so six should have an arrow that calls it out up to route 3 which is essentially the route directly to the east of the Finnegan site.

Then route number seven should be calling out the area down by Naval Base Guam which is essentially the road connector between the main gate of Naval Base Guam and then going up so all along 2 a and then on to five as it approaches down and connect with the naval magazine area so that FY 23 MILCON that as it's called out there and I do caution that the

planning note that's on there for a cost estimate is purely that it is purely an early preliminary plan please don't place major stake in that as it's very early in its scoping and obviously with the FY 23 moniker it's considerably out in the future so we do have a lot of design efforts still to be done as well as programming to be associated with that project however did want to call out that that this is a major road improvement project that that is being planned for it is very much in planning but it is very important for the connectivity between Naval Base Guam and the naval magazines.

I will also note that this is not part of the Marine Corps relocation this was infrastructure improvement that that needs to take place to basically improve that connectivity so with that I will jump on to the next slide which where the major focus here is demonstrating DOD's commitment in partnership to the utility system here on Guam so I'm very proud of NAVFAC Marianas is partnership with Guam Water Works and the Guam Power Authority so Mr. John Benavente and his staff and Mr. Miguel Bordallo and his staff been very supportive we have an active drumbeat of NavFac Marianas staff that meets on a recurring basis and we consistently are looking for opportunities and I feel that we have a very open and positive professional relationship and we're consistently looking for those shared positive outcomes frankly there are many initiatives that are demonstrated here on this slide and we were just trying to call out a few of the many positive outcomes for instance we cooperatively monitor the water quality of the northern lens aquifer we're exploring exciting new renewable opportunities with GPA to improve resiliency and reliability and we're doing this with a partnership with GPA and essentially leveraging DOD property in that partnership with GPA so that we can have some new photovoltaic arrays that are then placed on DOD property that will be a mutually beneficial both for the community as well as the future power needs for the military and then lastly I wanted to call out down there at the bottom that we're also continuing with real property transfers to GPA again where those are mutually beneficial to meeting Guam power authorities requirements both off base and on base moving on to the next slide so and this one is really very focused on NAVFAC Marianas specifically however there's a lot of outreach that NAVFAC Marianas is doing in the realm of Workforce Development.

I feel that this is permeating throughout the local professional community and providing emerging opportunities so again I'm very proud of our summer intern development program and though not limited to the University of Guam students the vast majority of our interns are Tritons and so over the last two years we've had approximately 25 and then 20 in the last two summers we've hired two of those students permanently onto our staff so that has been a fantastic opportunity I'll also note so captain Greeson and I are both as engineers were also both on the advisory board for the University of Guam new School of Engineering which we feel is very important for Guam's engineering community going forward both in light of the build-up but also in light of growth and where the future sees us going I think it's very important for that technical community and we're very excited for University of Guam to be able to host that capability going forward also noted on here you'll see that we have a leadership development program that's internal to NAVFAC Marianas but we are very committed we have very high-level engagement and support

frankly throughout the chain of command to ensure that we are doing our very best to invest in our future leaders.

I've experienced certainly there are shared professional linkages between NAVFAC Marianas as some folks leave and they go to work in the private sector here and then versus also true as we hire people into NAVFAC Marianas so we feel that these development opportunities are important not only internally but as they're also exported over time we are also exploring internal rotational opportunities under the LDP as well as just within our leadership framework then also I'm very proud and I think it's largely due to the small and the tight-knit community here that we have a lot of engagement outside with so what you'll note here on this slide is a society of American military and Society of American military engineers and we've had hosted several industry day forums but that really permeates throughout the Guam locally as many of our contractor partners are engaged not only through that but through the Guam Contractors Association and various other professional forums that we are constantly engaged with and supporting and we're very proud of that outreach and I only expect that that's going to continue as we go through the build-up we've had roughly a drumbeat of having one outreach event probably about every six months that's a fairly on a fairly large macro scale where we host our contractor partners both off base so typically down in Tumon and off base to further that relationship as we move forward with a significant amount of actions that were going through and then lastly and I apologize to Dr. Jensen is I have a typo here on my slide we have a partnership with the Water Environmental Research Institute so that should be WERI not WEIR so again I think that across but not only with weary but also with all facets of the engineering program and environmental aspects of the professional community here on Guam NAVFAC is very engaged and then lastly over on the right-hand side we have several formal training opportunities where we are bringing off-island expertise on island.

This is primarily focused internally but again I do feel that those opportunities are shared both internally and externally and again I'll just point out that very bottom picture is a representative class for our summer intern development program again where the majority of the graduates are University of Guam but not solely but they are an exciting group to work with and it's been truly my honor to host that and I see that that program will continue going forward I would expect on the magnitude of about 20 to 25 students every year as we go forward and continuing to build that relationship and that future capability in close partnership with the University of Guam and the engineering school and I think that wraps up my comments so with that I will turn over the floor.

Al Borja: Good Morning Honorable speaker esteemed senators again and thank you for the opportunity to provide you with information again today so for the environmental management slide we're focusing on responsible stewardship for the win-win solution for the Guam build-up we understand it has to be a responsible buildup and must benefit the local community to the greatest extent practicable and with it within our capabilities and through that our first point here regarding environmental management we are laser focused on delivering and safeguarding our environmental commitments to the people Guam we have and with the unique capabilities of a Guam based environmental staff I think we're

well positioned to delivering that our in-house staff our contractors co-operators many of them from the University of Guam use their in-depth now in depth knowledge of ecology and culture to ensure that we properly manage our resources in accordance with the agreements that we have both with local agencies but also with federal agencies as it pertains to environmental management with these close partnerships with co-operators and contractors many of them local firms we are actually seeing them pick up more Guam based technicians scientists and even those in the trades to support our environmental management work just for example our forest enhancement nursery which we recently established at the Finnigan and the future camp Blas site a lot of the nursery staff are actually University of Guam graduates they're local they're local staff and I think they are doing a really great job in making sure that the listed species the threatened endangered species that we trying to propagate in that facility actually succeed in their in their growth and they can be out planted in our future forest enhancement site so the unique capabilities of those who come from here who understand the unique environment of Guam are really in the best position and are vested in making sure that our environmental management program is a success.

Moving on to laws and regulations you know as I mentioned earlier about having folks that are well versed in managing work environmental work that's here on Guam as they've gained most of their experience here on Island they have a closer appreciation of Guam laws and Guam regulations that apply to our work and in that they that helps the management work be more focused on Guam specific applications and I think using that principle we are able better able to protect the resources that we are charged to oversee and with a greater understanding of our local frameworks I think the outreach to local agencies and regulators are more effective just as an example we're working with the Guam State Historic Preservation Office to increase their capacity to provide more oversight and closer reviews on all work throughout the island so we're bolstering their staffing to ensure that they can actually carry out the work in an efficient and effective manner so that close coordination and cooperation with Mr. Patric Lujan I think has served us both well I know that Mr. Patric Lujan's has been you know focused on making sure that he upholds historic preservation on island and we do anything in our power to make sure that we meet those mutually achievable goals so moving on to our community awareness point here you know as I've said many times before in Prior visits by the legislature to our construction sites you know we will be sensitive and responsive in our in our engagements you know and we will maintain the transparency that that has been you know essentially permeates our operations at join region Marianas and Marine Corps activity Guam so we will we will uphold those commitments to you and we've been seeking out opportunities actually to set up engagements individual engagements with local agencies like the Guam coastal management program with Mr.. Edwin Reyes and his staff working with Mr. Walter Leon Guerrero at Guam EPA trying to seek out how better how we can work together to have a more efficient process for example for review of Guam projects so that's you know I'm proud of those efforts and those gentlemen that I just mentioned that they have expressed their appreciation for the work that we do - do you know it's essentially go the extra mile and linking up with them last point here for responsible stewardship is highlighting our

participation what I call the green economy I think that term has been used elsewhere but environmental services is part of Guam's economy you know it at any type of human activity whether its development operations there's an environmental component to that and I think you know we are we are one of the larger operations of Guam if not the largest for environmental work throughout the Guam build up were estimating more than 100 million dollars in investment in Environmental Services so it is a very large operation we are contributing to Guam's economy and driving that engine but you know essentially we are effectively using those resources to garner the most mutual the most benefit to the island as we can and we are you know utilizing local talent and local firms to achieve our goals those are the few things that I want to highlight from our environmental management system and program and I will turn the next slide over to Ms. Sandy.

Ms. Sandy Yee: Good Morning everybody I'm really grateful to have this chance to show you as well as the public what we are doing that's helping to preserve and also educate about what we're finding up there we've been working with the Guam SHPO and we have preserved the overwhelming majority of the sites as we are working up there we've been consulting with the SHPO through many different stages along the way starting back in 2011 or before with the programmatic agreement this is governing the standard operating procedures what do we go about doing when we find something we're monitoring additionally as requested by SHPO and we consult with them on every discovery whether it's a site a feature or some other items that were finding in the field this has resulted in I guess the term often used in politics is gerrymandering the sites the actual layout for the live fire training range was moved and situated so that it would avoid the majority of the eligible sites and we have continued to move things around so that we're preserving sites in place this is an example dirt that during the design phase we did identify additional opportunities to preserve sites in looking at some of the maps we were able to move a road and preserve several sites in place rather than originally planning today to recover now we have several Secretary of the Interior or SOI archeologists on the Navy side and we're overseeing the recovery and documentation of the cultural materials that will inevitably be affected even though we've moved things around to avoid major impacts many sites have been discovered and preserved and recovered meaning the data was recovered from there as well as the artifacts and archaeological preservation and the people in the professional community as well as the general community have been surprised by how much was up there all the material will be destined for the Guam cultural repository it's going to be studied cleaned catalogued and stored with federal standards and the utmost respect is shown to the federal curation standards they must have proper temperature and humidity pest control be hardened against bad weather and they must have high security and those are all being planned in the repository so that all of the items were finding and the previous items for the government of Guam will be preserved in this first-rate facility and we're going to continue to protect Guam's historical record it's not just during the buildup we have permanent positions for people who will be maintaining oversight on what's happening if there's a damage due to storm mitigation will occur there will be educational outreach and I think many of you have probably seen the educational booklets that were prepared in English and CHamoru for both the northern Anderson property of the live fire

range as well as the containment down in Finnigian now due to this archeological oversight that's going on now and continuing now that the vegetation is being removed we're actually finding many more sites when this was surveyed for the preliminary layout of where sites were found so that we could move and avoid them the jungle was thick serve a survey does not entail or permit us to start clearing the land but now that the land is getting cleared with archaeological monitors watching we're finding that this area has an abundance of information pre-contact pre European contact that is this area was intensively utilized which we didn't have any evidence of in the oral record or any of the written records but we're finding artifacts and features and whole sites that the jungle had overtaken we did not know they were there.

Thank You Senator Moylan for mentioning this earlier that this buildup is actually giving us our more historic data than we would have had had it just continued as it was so there's a bright side to this that we are increasing our knowledge of the past tremendously our children and children's children will know more about what was going on and how intensively the land was utilized additionally we do have part of our program is for tours now several of you have been out on the tours that were presented just four at the legislative request or at the governor's request but we also have the public access tours and that program can be very flexible so more of the public are getting out to see things and we're hoping this will even grow so that the schoolchildren will be able to see some of these pristine sites well I would just like to close the cultural resource part that we're very grateful for the opportunity we've been able to add to the history of Guam due to the DOD due diligence that they must follow all of these federal laws which sometimes seem binding but they've resulted in a lot of education for all of us so I will now turn it over to Mr. Tsutsui.

Captain Hans Sholley: Ma'am before I turn it over to Mr. Tsutsui for a review of the CMCC I'd like to just reiterate joint region Mariana and the Department of Defense commitment to the Guam's four pillars. Ma'am so on slide 15 you'll see the review of the agreement that the Under Secretary of the Navy and the former governor of Guam ratified in 2011 so as we've discussed some of the many of the projects highlighted today fall in line with the one Guam initiative in which the department is committed to improving the quality of life for the people of Guam and the military personnel who called Guam home as through partnerships with DAR roads Guam power grid improvements wastewater treatment improvements and agency partners such as GPA GWA the Guam Department of Labor Guam EPA and many more we've been able to push the one guan concept farther and farther.

It is Admiral Menoni expressed desire to continue the relationship in what is good for DoD is good for Guam on this island he sees this as an ecosystem where we both symbiotically exist and serve in each other's best interest moving on to a green Guam our department is committed to developing the most energy efficient infrastructure possible in supporting Guam's effort to develop sustainable and renewable projects primarily through infrastructure upgrades with Guam power association in Guam water we've moved to this whether it's volcanic cells for renewable energy initiatives or making more efficient

wastewater treatment plans Green Guam is definitely something that is in our best interest because we have we share resources on this island and as we know resources are valuable and also scarce so the more we can do to minimize our footprint first as DoD but also as an island community the more sustainable our island and our nation in our world is moving on to 24-hour and seven-day access to packet ma'am we heard Guam loud and clear on this and we pivoted away from those potential areas while this no longer remains an issue for the DoD I think it reflects the commitment to listening and that's why we eventually moved the live-fire training range to its current site so we have preserved packet we have preserved the village the caves and the access we heard you loud and clear so and the in the residents of Guam and finally moving on to a negative we still have a lot of work to do here ma'am the Department of the Navy owns 27% of the property here on Guam we are committed to a smaller footprint and we are working with GovGuam partners through the joint land user group and also through the proposal from the Guam Economic and Development Agency which recommended land turnover we owe a letter back to when I say we the Secretary of the Navy owns owes a letter back to the governor of Guam to let her know what are our options are for turning over more land and it has been Admiral Menoni's personal initiative in his four months in command he is not satisfied with our pace and he wants us to do this faster it doesn't mean everything will be turned over but it mean that we will consider it will consider it with our partners and you have his word that he will do it as expeditiously as government processes and bureaucratic processes that will allow so next I'd like to turn it over to Mr. Roy Tsutsui to review the relationship on also through the Civil Military Coordination Council.

Mr. Roy Tsutsui: Good Morning once again I am Roy Tsutsui born and raised in Guam, University of Guam alumni and hired by the Navy to be a special assistant advisor to the Admiral to help with political military affairs and the continuity of operations in our relationship with the Government of Guam as well as other governments in our region and I would like to amplify annex and describe more in detail as part of that relationship the civil military coordination council and what the current focus interest area is of the CMCC thank you earlier speaker for describing the history of the CMCC and so I won't go into the history I would just like to focus on the current focus area although there's a wide variety of focus areas that the CMCC looks at to see if there's any horizon impacts they're caused by the military realignment that may affect the pace or sequence of the military realignment or the community of Guam so in that area of focus the most current interest area is on the Government of Guam manpower shortage that was first studied in 2010 and then revised and updated in 2015 with the social economic impact analysis statement in 2015 and again in 2015 that study projected that there would be shortfall in manpower of the Government of Guam related to the military realignment and that again is in addition to the current and existing shortfall that's not related to the military realignment.

The CMCC is looking in particular for what is that impact to the military effected shortfall of GovGuam manpower so in that analysis the CMCC has developed a working group a joint working group with the government of Guam and the military to update the 2015 study that looked at the manpower of GovGuam and that is in progress as we speak it was

actually we started with Guam EPA and Department of Labor year a few years ago but most recently after the November 6th CMCC meeting the working group was combined into to look at the entire government of Guam agencies to see what the updates are in terms of their shortfall needs and to look for not just the impact caused by the military realignment but also are there ways and work that the working groups can recommend and as CMCC can recommend for solutions and they're looking at it very holistically so the working groups will be looking at the working group they will be looking at the manpower shortage in terms of everything from the processes that require a work load to see if there's any way to streamline or improve processes within like for example permitting process etc. they're also looking at is there any route issues like maybe salary levels or something that are causing vacancies.

Also looking at is their federal sponsors that agencies already have with authorities funding that may be available to help with these and if that's the case then the CMC see as committed as a military committed in the 2015 environmental impact statement Record of Decision it committed that should there be federal agencies that do have authority and funding authority to support GovGuam shortfall and manpower that the military committed to be an advocate for GovGuam to those federal agencies at the highest level to advocate for filling those manpower shortages with those federal agency authorities and then the CMTC and it will also look at in the event that it's not a federal agency solution it's not a GovGuam and it is a military solution that is needed or recommended then the CMCC will take those as validated by the working group and the CMCC would make their recommendation up to the Pentagon so that the Pentagon would then see validated requirements that have been thoroughly looked at from both local as well as federal resources and that the recommendation is that the military addresses and so when a military addresses those shortfalls they would look at first is it acceptable to delay to have delay to have the delays that would be caused by the shortfalls and if so then they would plan to incorporate those delays if the delays are not acceptable then they would look at how can the military then help to resolve the solution one classic example as briefed earlier was the State Historic Preservation Office needed some manpower assistance and so that has already been put in place and is now being looked at for improvement for a full time technical specialist to assist the SHPO's office and so those are that's an example of where the DOD can come in with its authority and look for solutions to help where it's appropriate for the DoD to do that and so this is ongoing and the working group is required to brief at the next quarterly CMCC meeting and the governor would like to have it sooner than later and so the Admiral and the governor has looked at February timeframe to have the next MCC meeting no later than March but shooting for February and so what they're going to be doing is again besides the wide variety of focus areas looking at the manpower shortage as a very important shortfall that has to be resolved thank you very much.

Speaker Muña Barnes: *Si Yu'us Ma'ase'* for your presentation and at this time I will open just for comments for my colleagues. I will start with our Committee on Rules Chair and the person who has oversight on Federal Affairs Senator Régine Biscoe Lee.

Senator Régine Biscoe Lee: *Si Yu'us Ma'ase'* madam Speaker and gentleman and miss Sandy thank you for joining us this morning and for giving us this update I'm really grateful for you know creating this space and to have that opportunity to share this information we had our government of Guam agency heads in here yesterday kind of updating us on that side so it's important that we have our DOD partners here as well I will be submitting a number of questions to each of you on all the areas that we covered today so I appreciate all of the updates in terms of construction and Workforce Development all of those things but one thing that also kind of jumped came out to me was just the summer intern development program in your leadership development program we also have interns here at the Guam Legislature we have a Public Policy Institute as well that the speaker is spearheading along with our colleagues and so it would be good to kind of get all maybe all of them together for a day and talk a little bit about our role of the legislature and have you folks talk to our interns and maybe we can do some kind of coordination on that point but I do have a number of questions and I thank you in advance for considering all of the things that we are asking and responding in a timely manner so thanks again for your time and thank you madam speaker for the opportunity.

Speaker Muña Barnes: Thank you Senator Lee. Minority Leader Senator Wil Castro.

Senator Wil Castro: thank you madam speaker first of all thank you to the members of the panel for your time and the updates I also want to underscore the rules chair statement about the need to maintain this dialogue I couldn't agree more speaker thank you for the opportunity especially if we're going to continue to operate in good faith with our federal partners a couple points I also will be submitting some questions specific to my points I appreciate the military's commitment to the net negative pillar and I also appreciated today's presentation and something it's just kind of dawned on me on the net positive in terms of the jobs it was mentioned here that's Colonel McGrath I'm sorry captain Colonel McGrath did I get that right your commitment to hire local and if you look at the reference document the 2015's EIS it said that half the jobs would go and so I hope that your tours extended way past 2028.

I hope that your successor and the leadership I'll carry on your sentiment it's an important one because if you take the 2015 statement of half and work towards three-quarters and eventually almost all jobs that you know within reason are filled by locals appreciate that as well someone was futuring to use that term loosely futuring about the School of Engineering in your partnership with the University of Guam thank you so much for that and it's when I heard that that it dawned on me madam Speaker in the respect of committee chairs this is this is actually a unique opportunity ma'am where we can hone in on military occupational specialties that if you thought about it if you're thinking past 2028 can actually reposition repost your Guam as a high-tech zone a high-tech hub that that can require training and employment in area that don't require heavy artillery or don't restrict the use of oceans and lands and air things like cyber security cyber terrorism and unmanned aerial equipment such as drones and so I'll close my statements off by encouraging you to please explore that further and I thank you again speaker committee rolls chair and my colleagues

for allowing me to participate in this dialogue I do support a responsible build-up for the people of Guam and all of the Marianas

Speaker Muña Barnes: Thank you Senator Castro. Senator Jim Moylan.

Senator James “Jim” Moylan: Thank you Madam Speaker and thank you panel I'm confident from the briefings I heard yesterday and today's briefings as well that we are moving forward and the military buildup and we're working together quite quite well we've learned a lot and we would continue to learn I'm also looking forward to February's with the CMCC follow-up meeting on how we work together with our labor force how the government can support this build-up as well I thank you panel thank you madam Speaker.

Speaker Muña Barnes: Thank you Senator Moylan and before we adjourn today I'd like to acknowledge the fact that also be BSP director Tyrone Taitano was also in the room and thank DPW for coming here on a second day to hear the presentation but also to gather the much-needed information that's shared by both of you so that our listening audience will know that the participation is there. Thank you Mr. Garcia again and to the listening audience individuals who wish to submit questions for this panel and for yesterday's panel please do so by emailing it to speaker@guamlegislature.org or you may send or hand-deliver it to the office of the speaker at 163 Chalan Santo Papa, Hagatna, Guam 96910 or emailing your questions to speaker@guamlegislature.org I want to extend a Thank you to Captain Sholley and Capt McGrath to you and your team for being here again very important as you note that the CMCC will be meeting hopefully in February a latest March but that continued collaboration that is needed so that our community will know that as we look at adhering to the four pillars that we as policy makers have done in the working efforts with the military that those four pillars are being adhered to and even the hopes of bringing some of our lands back to our people this is what it's all about it's about presenting all together for this for this build up to be successful and the Minority Leader talked about a responsible build-up our Committee on rules share talked about the collaboration and even the need as we bring our interns our younger generation who continues to learn from what we are doing here important that that we so with that being said I want to wish everybody a Happy Thanksgiving blessed holidays and I will call this meeting this public hearing adjourned at 9:46 a.m. in the morning. Thank you.

III. Findings and Recommendations

- Agencies need additional resources in order to meet the demand of the Buildup.
- Preparations for the Guam Buildup are occurring already
- The Federal Government can assist with the Guam Buildup, but will not do so at the immediate onset.
- The Department of Defense has been assisting with funding, but there is a need for an increase in staffing levels.
- Programs need to be implemented for the allowance of temporary and permanent increase of staff levels.
- The next CMCC meeting will be in March 2020.

- JRM submitted testimony about the upcoming roadwork that will be happening on Guam to prepare for the incoming Marines.
- With land being cleared, future generations will be able to understand what life was like back in Ancient CHamoru times.
- The military will prioritize local people for jobs regarding the buildup.



**INFORMATIONAL BRIEFING
35TH GUAM LEGISLATURE**

**GUAM MILITARY BUILDUP
GOVERNMENT OF GUAM WORKING GROUP**

NOVEMBER 25, 2019



GUAM ENVIRONMENTAL PROTECTION AGENCY

CURRENT ACTIVITIES

- Permit Processing
- Inspections
- Enforcement & Compliance
- Federal & Local Mandates
- Statute Updates

CHALLENGES TO REGULATORY/COMPLIANCE:

- Influx of DOD permits will require additional resources for:
 - Plan review and Inspections
 - Potential for enforcement action on non-compliance with permits, statutes
 - Estimated influx is 30% of current regulatory and compliance duties
- Current duties with non-DOD permits will likely be affected by influx

Staffing Needs

- Estimate – FTE

- Customer Service Rep
- Program Coordinator
- Lab Tech
- Environmental Tech
- Professional Engineer
- Inspector
- Environmental Health
- Planner

Equipment and Office Space



DEPARTMENT OF LABOR

H-2B CURRENT SITUATION- PROGRAM STATUS:

Three Pathways to H-2B:

- 1. Regular H-2B Process- No cases filed- chilling effect still in place.
- 2. NDAA Exemption- **1663** positions approved for FY 19 & 20 to date
 - 100% Approval from USCIS – No denials to date
- 3. GCA Lawsuit Temporary Injunction
 - No action from federal court yet on merits of the case
 - Pending motion to hold USCIS in contempt for violating preliminary injunction

Significant Developments:

- 2019 List of Approved H-2B Countries removed Philippines
- NDAA Exemption assists with meeting 'National Interest' – net effect is requirement for **named beneficiaries** versus unnamed when Philippines was on the list

CURRENT STATISTICS 11/20/19 to Date

USCIS Filings : 1,959 positions filed in with USCIS
USCIS Approvals: 1,663 positions approved
Current Worker Population: 1,122

Outlook for FY 20:

- Arrivals remain slower than expected - we expect minimum population of over **1,300 by January 2020**
- Slow deployment possibly due to workforce housing situation and chilling from H-2B approved list as well as requirement for named beneficiaries.

CURRENT ISSUES

OneGuam push needed for Statutory H-2B Relief for Guam

- NDAA exemption working, but lack of Guam only temporary worker visa stifles local investments in some civilian sectors
- Need Trump Administration and Congress Support
- Military, GovGuam and Private Sector need to lobby White House, Senate & House Judiciary Committees
- Guam exemption from H-2B list exclusively for Philippines needed to smooth deployment of skilled workers

Processing Breakpoint- GDOL Alien Labor Processing & Certification Division

With current FTE staff of 4, the division is currently at maximum capacity with an anticipated H-2B population of 1,500 workers.

• STAFFING CHALLENGES

Alien Labor Processing & Certification Division (ALPCD) - Labor Certifications & H-2B program enforcement

- FTE Positions Needed: 2 FTE
- Annual Cost: \$104,158

Wage and Hour Division (WHD) - Enforcement and monitoring of wage laws and prevailing wage standards

- FTE Positions Needed: 1 FTE
- Annual Cost: \$52,079

• **GRAND TOTAL- ANNUAL COST: \$156,237**

• ALPCD

PROCESSING BREAKPOINT: 1,500 H-2B Workers

- Without additional staffing, Labor Certification processing times will double or triple as demand rises, registration times will be 60-90 days and compliance monitoring will be insufficient. Also, sustained data tracking and statistics will be unrealistic and will fall in priority to core mission of labor certification processing.
- Crisis point has already been reached since training time for new staffing is 12-18 months for staff to become sufficiently productive to mitigate workload demands.
- Seed funding needed for staffing. Program self funds once the H-2B population sufficiently increases.

WHD

- Permanent FTE staff of 1 person is vastly insufficient to handle the wage monitoring for projects associated with the military realignment.
- Crisis point reached – current staffing must concentrate on non- realignment sectors and cannot be expected to deal with huge increase in workers being employed as a result of the build up.
- Training time for new staffing is 12-18 months for staff to become sufficiently productive to mitigate workload demands.



DEPARTMENT OF PUBLIC HEALTH & SOCIAL SERVICES

Background

- Division of Environmental Health (DEH) is one of 5 divisions of the Department of Public Health and Social Services (DPHSS)
- One of the major functions of DEH is regulating the sanitary operation of health-regulated establishments, including Temporary Workforce Housing (TWH)
- TWH is a commercial facility utilized to temporary house employees, such as migrant workers
- At this time, there are 114 TWH permitted with DEH; one inspector assigned
- Frequency of inspection determined by risk: Non-compliant TWH inspected more often than compliant TWH
- Currently manageable but will need more inspectors for military build-up due to more TWHs and workers
 - 1 Inspector per 1,000 workers
- Concern for the introduction and establishment of mosquito-borne disease
 - Medical Entomologist is sought for DEH's Mosquito Surveillance and Control Program

STAFFING NEEDS

- Max 14,000 workers anticipated (2022); thus, 14 staff needed
 - 14 Total: 12 inspectors and 2 supervisors
 - Total Cost: \$527,160
- 1 Medical Entomologist
 - \$140,000
- Total recruitment cost = \$798,565
- When steady-state reached (2027)
 - Inspectors: \$285,353
 - Medical Entomologist: \$140,000
 - Total: \$423,353

CHALLENGES

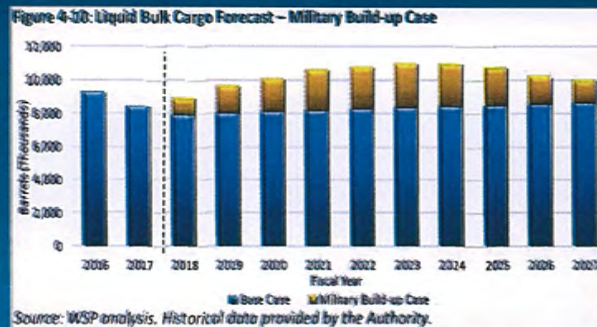
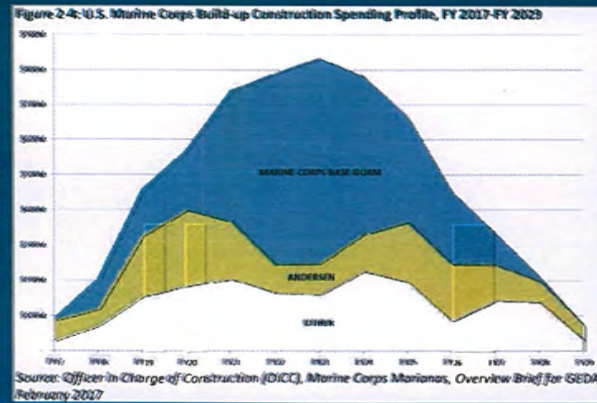
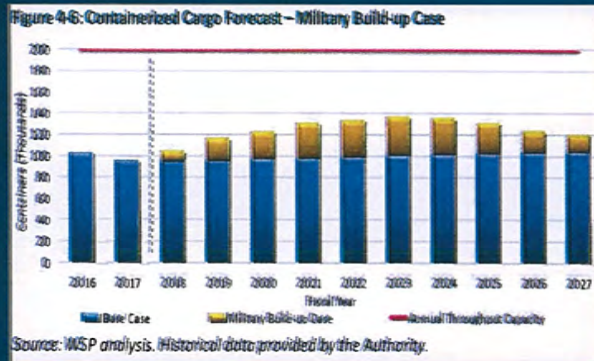
- Recruiting interested and qualified applicants and retaining them
- Following may need to be addressed
 - Instituting competitive salary
 - Improving recruitment process
- Cost do not include:
 - Equipment, supplies, and training
 - Benefits (only salary)



PORT AUTHORITY OF GUAM (PAG)

Military Buildup Effect on Cargo

- Currently, the military accounts for 30% of all cargo that comes in through the Port.
- During the peak of the buildup, additional equipment, supplies, and construction materials are expected to nearly double the Port's military cargo volumes.



Military Buildup Effect on Port Operations

The buildup is expected to impact the Port in three ways:

- DoD contractors will import substantial volumes of materials and supplies, thus affecting the amount of containerized, breakbulk, and liquid bulk cargo.
- Additional DoD personnel and dependents will increase the flow of household goods, personal vehicles, and goods sold at the commissaries and local businesses, primarily impacting containerized cargo, with some impacts to breakbulk and liquid bulk.
- The realignment will require additional workers from off-island both during and after construction, furthering these impacts.

Table 4-1: Military Build-up Case
Annual Percent Increase Over Base
Case Volumes by Cargo Type

Fiscal Year	% Increase in Containerized Cargo	% Increase in Breakbulk Cargo	% Increase in Liquid Bulk
2018	9.0%	6.1%	12.4%
2019	20.4%	13.9%	20.7%
2020	25.3%	17.2%	24.2%
2021	32.2%	21.9%	29.1%
2022	33.3%	22.7%	30.0%
2023	35.1%	23.9%	31.3%
2024	32.7%	22.3%	29.5%
2025	27.6%	18.8%	25.9%
2026	18.7%	12.7%	19.4%
2027	14.4%	9.1%	15.6%

Source: WSP analysis.

Port Challenges to the Military Buildup

- Ship-to-Shore (STS) Gantry Cranes

- *Current Situation*

- ✓ The Port owns three (3) reconditioned 1983/1984 Port of Los Angeles (POLA) STS gantry cranes that are nearing their life expectancy
 - ✓ Based on a recent assessment report on the Port's gantry cranes, the actual lifespan has been reduced by nine (9) years
 - ✓ The Port's harsh corrosive environment coupled with the sulfur laden fumes from the adjacent GPA power plant shortens the lifespan of the gantry cranes and thus warrants an aggressive and periodically executed preventative maintenance plan
 - ✓ It is critically important that the gantry cranes be replaced as soon as possible to ensure the Port can maintain its operational sustainability and mission capabilities in support of the military buildup

- *Mitigation Initiative*

- ✓ The Port submitted a grant application to the US DOT/MARAD Port Infrastructure Development Program in the amount of \$30 Million to purchase two (2) brand new STS gantry cranes
 - ✓ The successful acquisition of the gantry cranes will ensure that the Port continues to meet the needs of Guam and the Micronesian region as well as properly service the military buildup and future mission capabilities
 - ✓ A loan application to the USDA for a third gantry crane is being developed
 - ✓ To ensure long-term operational sustainability , the Port has established a Port Improvement Program inclusive of capital improvements, equipment replacements and on-going Port maintenance projects.

Manpower Resources

Current Situation

Maintenance Division

- ✓ The Division currently employs 83 employees consisting of Management & Administration, Building, Janitorial, Electrical, Maintenance Control, Equipment, Crane, Preventative Maintenance, Fleet, and Welders
- ✓ Current manpower levels are adequate to ensure building and equipment maintenance capacity and sustainability in support of organic growth/base case scenario

Operations Division

- ✓ The Division currently employs 155 employees consisting of Management & Administration, Terminal, Transportation, and Stevedoring
- ✓ Current manpower levels and overall high degree of performance provide operational sustainability and consistency in the delivery of services

Peak Military Buildup Impact

- ✓ Increased cargo traffic volume will require additional manpower resources to address and maintain maintenance and operational capacity and high level of customer service during military buildup case

Mitigation Initiative

- ✓ On August 27, 2019 the Port Board of Directors approved Management's request to develop a scope of work that will allow the Port to hire a professional temporary employment services contractor to assist the Port with the hiring of temporary employees to address manpower needs in support of the military buildup



DEPARTMENT OF LAND MANAGEMENT

➤ IMPACT ON LAND MANAGEMENT OF THE MILITARY BUILDUP

- impacted by the military buildup in its Planning Division and in the Guam Land Use Commission.
- with tsunamis to the Department of Public Works and the Department of Public Health and Social Services.

➤ *The need for temporary workers housing facilities due to military buildup construction projects and its ripple effect on small scale but numerous and varied development in the area requires an increased demand for services from the severely understaffed and fragile Planning Division of DLM.*

➤ The Department of Land Management (DLM) provides staff, administrative and ministerial services to the Guam Land Use Commission (GLUC).

➤ *Temporary Workers Housing Facilities*

➤ only allowed on lands zoned M-1, somewhat rare land in present day Guam

➤ hence numerous requests to rezone other lands into M-1.

➤ The review and processing of these complex rezoning applications by the Planners is detailed and tedious.

➤ The processing time of these rezoning applications can take up to two years from submittal of application to commission decision.

➤ DLM, through the GLUC, to date, has approved land use applications for 20,827 temporary workers housing units.

➤ These facilities have to be building permitted by DPW and health inspected by DPH&SS.

➤ From this DLM/GLUC approved action a tsunami then hits the Department of Public Works and will be chronic. Increased permitting requests for the construction of these housing facilities will require DPW to hire additional permit processors and building inspectors.

➤ Another tsunami from this DLM/GLUC action will also hit the Department of Public Health and Social Services as they would have to hire additional health inspectors to process applications and conduct health inspections of the sanitary conditions of 20,827 temporary workers housing units.

➤ DLM is additionally dealing with an onslaught of land use applications for numerous small-scale developments in the areas immediately surrounding the largest temporary workers housing facility, the GRMC facility and the proposed Marine cantonment area.

- *Severe Understaffing of the Planning Division; Capacity and Retention

- ❖ The Planning Division of the Department of Land Management ideally operates with 21 approved positions.
- ❖ The Division presently has 14 vacancies.
- ❖ Only 7 positions are funded and filled.
- ❖ 4 are Planners, 3 senior 1 junior.
- ❖ In addition, the situation is further exacerbated by the recent retirement and subsequent rehire by a private consultant to the military of the chief planner.
- ❖ Of the three senior planners remaining, 2 are beyond retirement age and service. The junior planner is a Planner-2.
- ❖ Of the 7 filled positions, 4 are eligible for retirement. We do not want the retirement of senior planners at the peak of the buildup. DLM needs; and should endeavor to hire two (2) Planner-2s immediately to give time to build capacity. Two Planner 2s with software and equipment costs approximately \$125,000 per annum.
- ❖ **ONE-STOP CENTER responsibilities of DLM's Planning Division requires that a DLM Planner be stationed In the DPW One-Stop Center for Permit and Business License Application Clearances. DLM has not been able to fill that mandate, DLM presently only staffs the One-Stop Center on Tuesdays and Wednesdays. With the hiring of the Planner 2s, we hope to be present 5 days a week, 8am to 5pm.**



STATE HISTORIC PRESERVATION OFFICE

Current Activities

- Finalizing new MITT Programmatic Agreement with the Navy
- Formalizing Stipulation XIII invocation for Live Firing Range project
- Design phase of *Naftan Manaina-ta*
- Development of Archaeological Guidelines
- Recruit and retain experienced work force

Challenges to regulatory/compliance:

- Short staffed by seven (7) to properly review in a timely manner
- Only one (1) archaeologist on staff
- 70% of activities are DoD related
- Not having GIS personnel
- IT connectivity complications
- Staff development
- Exterior stakeholder Section 106 training needed

Staffing Needs

- SOI qualified Archaeologist
- GIS Specialist
- Computer Data Librarian
- Planner
- HP Specialists (2)
- Historic Architect



DEPARTMENT OF AGRICULTURE

CURRENT SITUATION

DEPARTMENT OF AGRICULTURE DIVISIONS	MILITARY BUILDUP IMPACTS TO DIVISION CAPACITY	IMMEDIATE REQUIREMENT FOR 2020/2021
Agriculture Dev Services	Permitting inspections for clearing, grading, wetlands, ARC	4 agriculturalists
Biosecurity (commodity inspection officers)	Inspections of incoming commodities	3 inspection officers
Biosecurity (agriculture technicians)	Service work to address invasive species	3 personnel
DAWR - biologists	Permitting, biological assessments and review, endangered and listed species, impacts to ocean	3 biologists
Conservation Officers	Inspections, Marine Preserves, poaching, hunter education training support, NOAA JEA support	5 officers
Animal Control/Animal Health -Animal Control Officers and Clerks	Animal permits entering/leaving Guam, registration, animal control	2 officers, 2 clerks
Forestry Aides and Forester	Urban and community forestry, forestry health, land use reviews (permits), invasive species	4 Foresters, 4 Forestry aide

Completed DAR Projects

Completed DAR Project	Obligated Amount	Substantial Completion
<ul style="list-style-type: none"> Reconstruction of the Hagatna Bridges & Improvements to the Route 8/Route 1 Intersection 	\$ 15.2 Million	Sept 2016
<ul style="list-style-type: none"> Route 11 reconstruction 	\$ 13.7 million	May 2013
<ul style="list-style-type: none"> Route 1 and Route 3 Intersection Improvement 	\$ 9.7 million	May 2019



On-Going DAR Projects



- **Route 3 Widening Project**

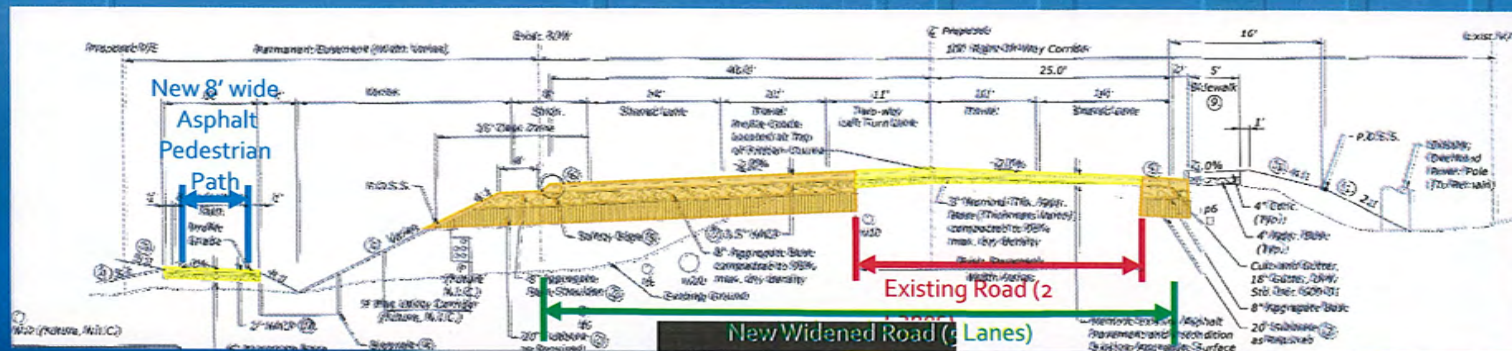
- Southern Limits: Starting south of Route 28
- Northern Limits: 900 ft north of Chalan Kareta
- Approx. 2.8 miles long
- Approx. Construction \$45 Million
- Obligated Amount \$70.2 Million

Route 3 Widening from Route 28 to Chalan Kareta Project No. GU-DAR-0003
(105)



Route 3 Widening Project Overview

- Reconstruct and widen Route 3 from 2 lanes to 5 lanes.
- Widen Route 3 towards the West (north is into the page, west is to the left).
- Construct pedestrian path from Bullard Ave to Chalan Karet intersection on the west side.
- Widen outside shared use lane for accommodation of Bicycles
- Add new pavement, paved shoulders and striping and signing
- Construct Drainage Improvements
- Relocate Utilities



Looking North towards Yigo





On-Going DAR Projects

Route 3 Widening Construction Update

- Phase 2 Work Zone 1
 - Ongoing installation of drainage work including curb & gutter
 - Preparation of Base course for HMA base course paving Mepa Lane to Bullard Ave.
 - HMA base course paving Mepa Lane to Bullard Ave. first week Dec
- Phase 2 Work Zone 2
 - Roadway excavation & embankment
 - Bioswale installation ongoing
 - Navy powerline & manhole installation
- Phase 3 Work Zone 3
 - Completed HMA Friction course North of Chalan Castro to South of Flores Paraeso St.
 - Drainage work ongoing
- Chalan Kareta
 - Installation of traffic signals & controller pad



Future DAR Projects



DAR Bridges (5 Bridges)

- Located in the Villages of: Hagatna, Asan, and Piti
- Along Route 1, between Route 2A and Route 4
- Total of 5 Bridges
- Estimated \$40 Million
- Start construction FY22

DAR Utility Hardening

- Route 1 and Route 3 and Route 9
- Hardening outside lanes for utilities
- 30 miles each direction
- Estimated \$100 Million
- Start construction FY22



THANK YOU

GUAM MILITARY BUILDUP OFFICE

CONTACT: 475-9378



Hafa adai & Buenas

Welcome to Guam...where America's defense begins



JOINT REGION MARIANAS



35th Guam Legislature
Information Brief on the Defense Policy Review Initiative
Build Up in Guam

November 26, 2019

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LEAD PRESENTERS



JOINT REGION MARIANAS

CAPT Hans Sholley, USN
Joint Region Marianas, Chief of Staff

Colonel Bradley Magrath, USMC
Officer in Charge, Marine Corps Activity Guam

Captain Joe Greeson, CEC, USN
Commanding Officer
Officer In Charge of Construction Marine Corps Marianas

Captain Dan Turner, CEC, USN
Commanding Officer,
Naval Facilities Engineering Command Marianas





GUAM'S MILITARY DEFENSE

JOINT REGION MARIANAS

- Guam is a critical linkage in the second island chain defense
- The forces stationed and deployed through Guam are vital to our nation's defense in depth in the Pacific
- The DOD's presence in Guam is part of our USINDOPACOM's strategy for a free and open Indo-Pacific region, backed up by historic alliances and strong regional partnerships





GUAM'S MILITARY MISSION



JOINT REGION MARIANAS

- **Redistribution of Marine Corps Forces in the Pacific**
 - Key Component of the 2012 International Agreement with the Government of Japan (GOJ) for the Distributed Laydown
 - Plan of Record includes relocating ~5000 Active Duty Marines to Guam
 - ~4100 from Okinawa; ~900 globally sourced
 - About 1/3 or ~1700 permanent Active Duty personnel
 - About 2/3 or ~3300 rotational Active Duty personnel
 - ~1300 dependents
- **Subject to:**
 - Force flow to commence in the "First half of the 2020's" per the (USG/GOJ International Agreement)
 - \$8.7B (\$FY12) Congressional Cost Cap
 - Inclusive of GOJ contribution of "up to" \$3.1B
- **First new Marine Corps Base since the 1950s**
 - Base to be officially named "Marine Corps Base Camp Blaz" after Brigadier General Vicente "Ben" Blaz, USMC



THE MARINE CORPS BUILD UP WHY GUAM?



JOINT REGION MARIANAS



Bottom Line: Distance matters...

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CONSTRUCTION DISCLAIMER



JOINT REGION MARIANAS

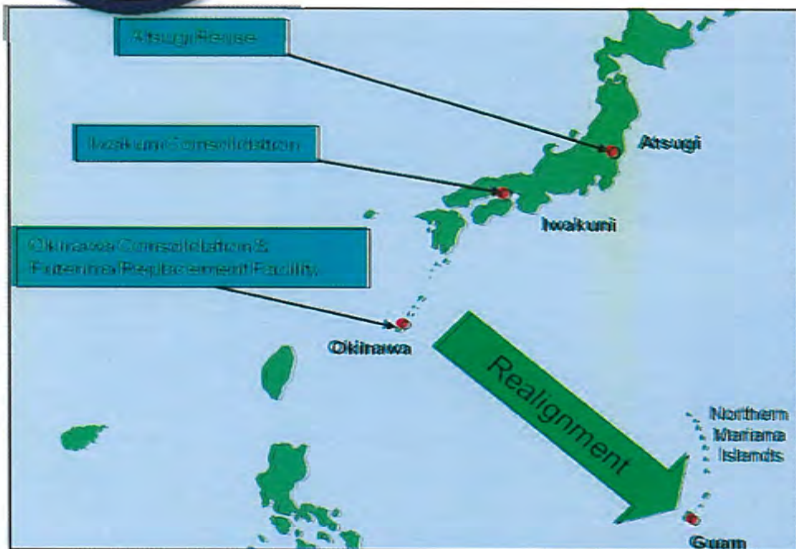
- Estimates on future work are based on the best information available at this point in time, and projects are subject to modification.
- These estimates are in no way binding upon the Government.
- More specific information relating to any individual project will be furnished in a synopsis of the project that will be published before the solicitation is issued.
- The solicitation will contain the name and address of the Contracting Officer that will process the acquisition.
- During the acquisition, modifications to the project will be publicized as soon as possible in the same manner as the original.
- Small business set-asides may be involved, but that determination can be made only when the acquisition action is initiated.



DPRI CONSTRUCTION OVERVIEW



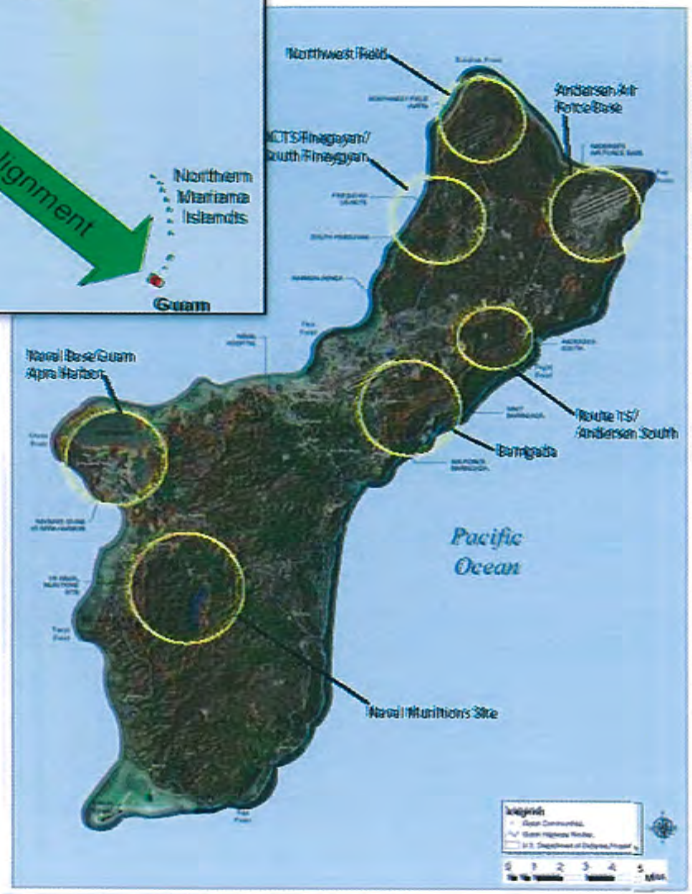
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- Supplemental EIS Record of Decision – Aug 2015
- Just over \$1.6B of construction awarded to date
- FY15 National Defense Authorization Act (NDAA) capped Guam/CNMI Program Cost at **\$8.7B** (FY12 \$)

Funding levels:
 GoJ – Up to \$3.1B / US – \$5.6B

Relocation of Forces:
 ~5,000 Marines
 ~1,300 Family members



PLEASE NOTE: This brief does not address any construction activity occurring in the Commonwealth of the Northern Mariana Islands



GUAM DPRI CONTRACT SUMMARY



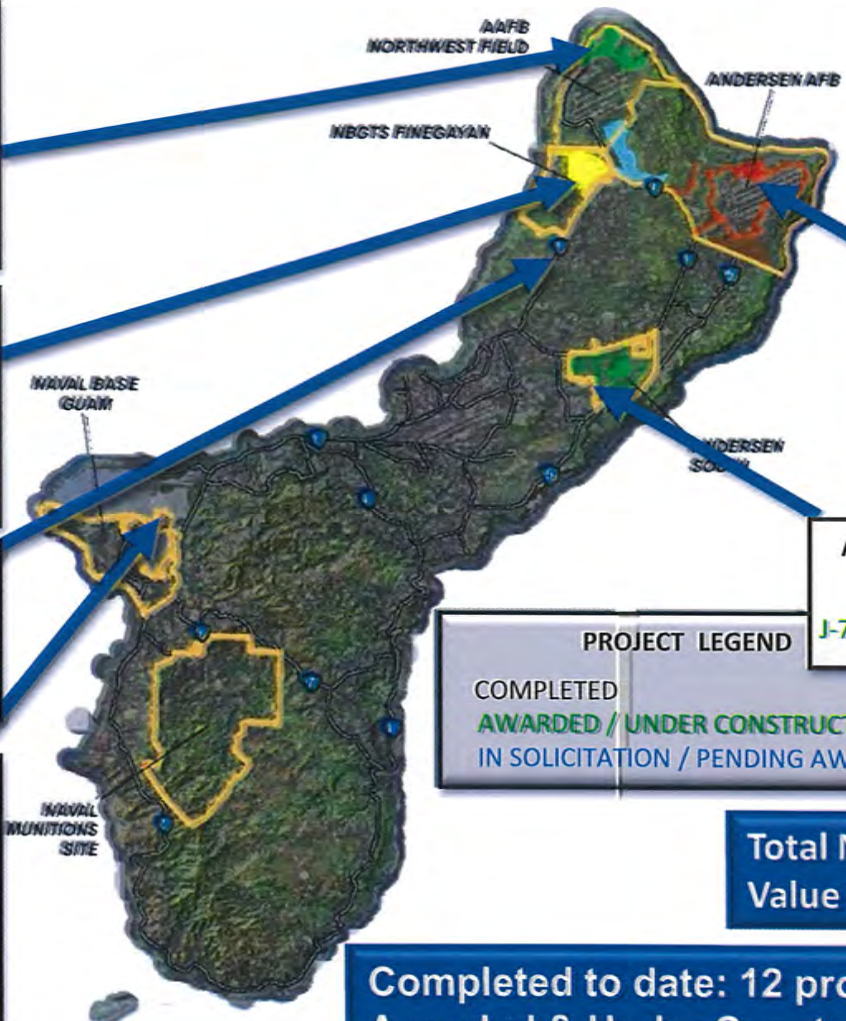
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Live Fire Training Range Complex
 J-001A – AAFB Gate and Facility
 P-715 – NW Field LFTRC (ECD Nov 20)
 P-735 – Multi Purpose Machine Gun Range

MCB Guam – Main Cantonment, Finegayan
 J-001B – Utilities & Supporting Infrastructure PH 1 (ECD Sep 21)
 P-459 – BEQ H
 J-031/J-033 – BEQ D/F

Guam Community Infrastructure
 P-102 – Harmon Pwr Upgrade (ECD Mar 20)
 P-205 – DAR II Route 3 (ECD Jun 20)
 P-1006 – DAR I Route 1/3 (ECD Nov 19)

**Naval Base Guam / Apra Harbor
 USMC Sea Embarkation**
 P-204 Apra Wharf I
 P-204A Apra Wharf II
 J-001 Apra Harbor Infrastructure
 P-1003 Military Working Dog Relocation
 J-007 – Waterfront HQ (ECD Oct 20)
 J-006 – Apra Medical Clinic (ECD Dec 20)



AAFB North Ramp - USMC ACE
 P-100 – North Ramp Utilities Phase I
 P-101 – North Ramp Parking Phase I
 P-101A – North Ramp Parking Phase II
 P-109 – Aviation Hangar
 J-200 – AAFB North Ramp Utilities II
 P-230 – GSE Shop
 P-240 – MWSS Facilities
 P-601 – Aircraft Hangar 2 (ECD Oct 20)
 P-250 – MALS Facilities (ECD Feb 21)
 P-260 – Corrosion Ctrl Hangar (ECD Feb 21)
 P-270 – ACE Gym and Dining (ECD Mar 22)
 P-295 – Ordnance Ops (ECD Dec 21)

AAFB South – Military Operations on Urbanized Terrain (MOUT)
 J-755 – Urban Combat Training (ECD Oct 22)

PROJECT LEGEND
 COMPLETED
 AWARDED / UNDER CONSTRUCTION
 IN SOLICITATION / PENDING AWARD

Total Number of Projects: 83
Value Range: \$2M - \$200M

Completed to date: 12 projects = \$772M
Awarded & Under Construction: 11 projects = \$927M
In Solicitation: 4 Projects = \$500M



FINANCIAL BENEFIT TO GUAM



JOINT REGION MARIANAS

- **2015 Socioeconomic Impact Analysis Statement (SEIS)**
 - Civilian labor force demand projected to increase by over 7,000 full-time jobs during construction peak; almost half expected to go to Guam residents.
 - Following 2028, labor force demand expected to increase by approximately 1,438 full-time jobs; half to Guam residents.
 - \$296 million in income at peak; \$67M after 2028.
 - Tax revenues to increase by up to \$86.4M at peak; steady state \$40M after 2028.
- **Most current contracts awarded to contractors with long-term presence on Guam**
- **Significant sub-contracted work to local small businesses**
- **Significant uptick in supplies and materials through port of Guam**
- **Increased spending on the island economy from workforce**

Defense Access Roads (DAR) Projects

JOINT REGION MARIANAS

- FY10 MILCON P-1006; \$48.9M programmed

①② Route 1/8 Improves & Bridge Replacement (Complete)

- Scope: Improve intersection on Rt 1 & 8 and replace bridge
- Cost: \$16.5M (includes \$5.1M of non-DAR Bridge #2 scope)
- Timeline: Oct 2011 – Oct 2014 (Bridge #1)

④⑤ Route 1/11 Improvements (Complete)

- Scope: Improve intersection & strengthen pavement (1.8mi on Rt 11)
- Cost: \$16.5M (includes \$1.6M of non-DAR TESS scope)
- Timeline: Sep 2011 – Jul 2013

Route 1/3 Improvements (Complete)

- ③ • Scope: Improve intersection and turning lanes
- Cost: \$6.8M
- Timeline: Sep 2016 – Nov 2017

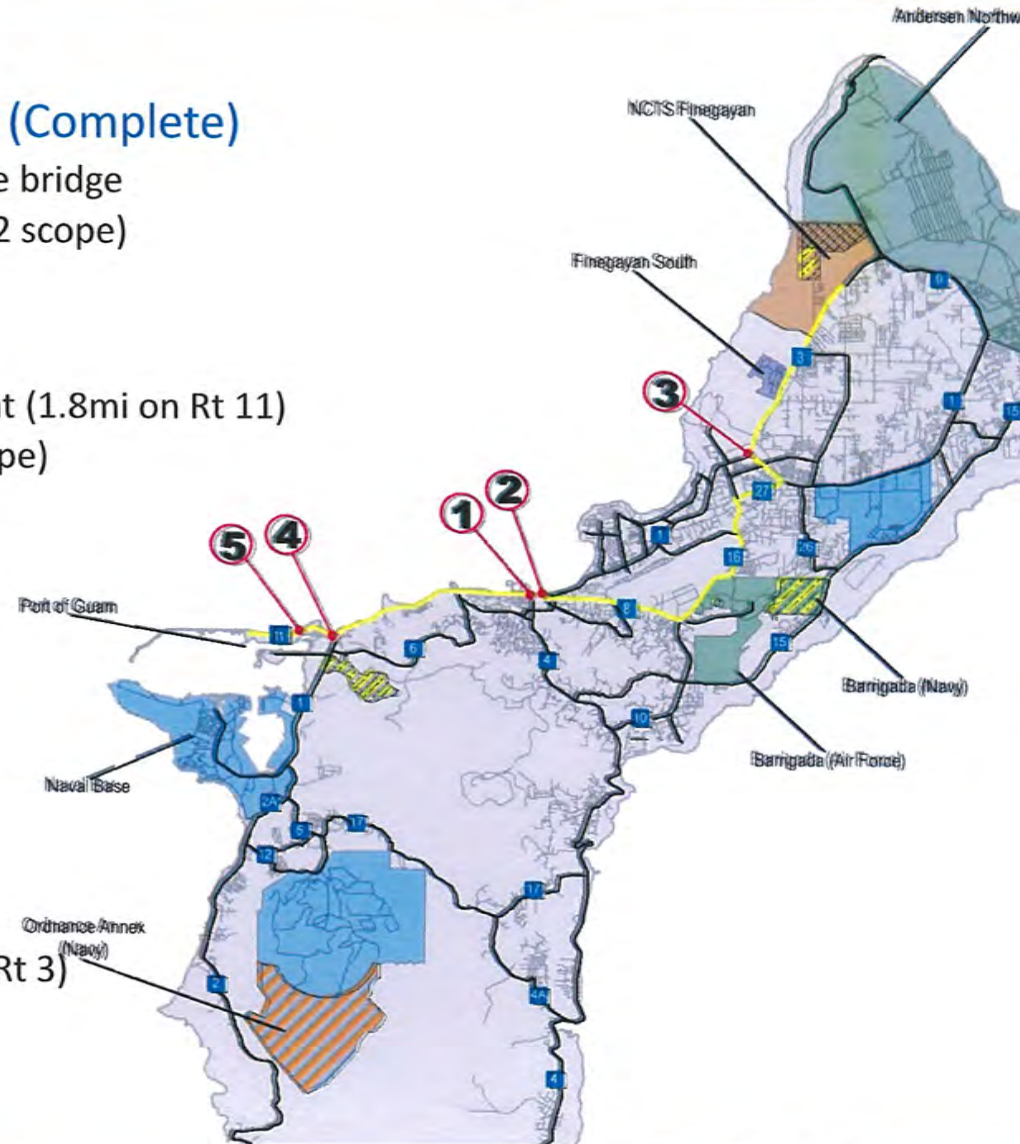
- FY11 MILCON P-205; \$67M programmed

⑥ Route 3 Widening (On going)

- Cost: \$44M
- Scope: Strengthen pavement (four lanes; 2.4mi on Rt 3)
- Timeline: ECD Jun 2020

- FY23 MILCON; \$12.8M planned

⑦ Route 2A/5 Improvements (Planning)





One Guam Pillar | Utilities

JOINT REGION MARIANAS

• Northern Guam Lens Aquifer Monitoring

- Track water quality & maintain best management practices throughout Guam
- Site approvals granted for 9 of 10 proposed observation wells on DoD property

• Data Sharing

- Navy & GWA developing an MOU to outline the parameters and responsibilities associated with sharing data needed to further “One Guam Water” partnership



Existing Observation Well



Apra Substation Site



Planned Solar PV Site

• Renewable Energy Initiatives

- GPA and REPO signed a Lease Agreement for 164 acres
- GPA solicitation to install ~38 MW of Solar PV arrays with 100% energy-shifting battery storage to ensure reliability
- Completed Island-wide grid integration study Navy and GPA renewable projects

• IWPS Asset Transfer – Apra Substation

- US Public Law 100-202 Sec 111 authorized the Navy to transfer certain electrical assets and associated land interests to GPA
- Draft transfer package for the Apra Substation site under review

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Workforce Development & Opportunities



JOINT REGION MARIANAS

➤ On-the-Job Training (Experiential):

- ✓ Summer Intern Development Program
- ✓ Leadership Development Program (LDP)
- ✓ Internal rotational opportunities
 - External opportunities under LDP

➤ Informal Training (Social Interaction):

- ✓ Hosting SAME Industry Day Forums
- ✓ Encouraging professional development opportunities
- ✓ Promoting active participation in Symposiums and Conferences
- ✓ Partnership with Water and Environmental Research Institute (WEIR)



➤ Formal Training (Classroom & On-Line):

- ✓ Actively bringing/promoting on-island courses
 - CECOS
 - NFI (NEI)
 - Graduate School
- ✓ Leveraging Process Driven Training (PDT) and Webinar opportunities





RESPONSIBLE STEWARDSHIP



JOINT REGION MARIANAS

- **Environmental management**

We safeguard our commitments to Guam – we have Guam-based environmental staff, contractors and cooperators who use in-depth knowledge of local ecology and culture to better conserve and manage resources.

- **Laws and regulations**

Our compliance with environmental laws will protect and reduce impacts to Guam's environment. Our increased outreach and partnership with regulators will reinforce our best practices.

- **Community awareness**

We will continue to be sensitive, responsive and transparent in our engagement with appropriate Guam and local agency stakeholders.

- **We are part of the Green Economy**

Environmental services drive part of Guam's economic engine. We anticipate executing projects worth more than \$100 million for the duration of environmental efforts in support of a responsible buildup.



CULTURAL RESOURCE PRESERVATION



JOINT REGION MARIANAS

- Working with the Guam SHPO, we have preserved the overwhelming majority of cultural sites in and around our proposed development footprints.
- During the design phase of projects, we have identified additional opportunities to preserve sites within our project footprints.
- Our Secretary of Interior-qualified archaeologists are overseeing the careful recovery and documentation of cultural material that are unavoidably affected by construction.
- All material destined for the future Guam Cultural Repository are properly cleaned and stored. Our utmost respect is shown by meeting federal curation standards.
- We will continue to protect Guam's historical record. We will share new knowledge gained from our management work through various print and other educational outreach so that it can be appreciated by future generations.



GUAM'S FOUR PILLARS



JOINT REGION MARIANAS

The Governor of Guam and the Under Secretary of the Navy formalized
Guam's Four Pillars on January 20, 2011

ONE GUAM

- "... the Department is committed to improving the quality of life for the people of Guam and the military personnel who call Guam home. We have secured and will continue to seek funding for infrastructure upgrades directly and indirectly associated with the military build-up and will continue to advocate for federal investment in Guam's other socio-economic needs."

NET NEGATIVE

- "...the Department is committed to developing the most energy efficient infrastructure possible and supporting Guam's efforts to develop sustainable and renewable energy projects. We will work hard to achieve "net zero" energy usage for our installations on Guam. Moreover we will work closely with relevant Guam utilities, Guam agencies and federal agencies to secure necessary funding for "green" projects."

GREEN GUAM

- "... the Department is committed to providing 24 hour/seven days a week unimpeded access to the Pagat Village and Pagat Cave historical sites. We will adjust our proposed plans outlined in the Final Environmental Impact Statement to continue unfettered access to these important historical and cultural locations."

24/7 ACCESS TO PAGAT VILLAGE & CAVE

- "... we will pursue a "Net Negative" strategy for DoD-owned land on Guam. The Department is committed to having a smaller DoD footprint on Guam after the military build-up than we currently hold. We will better utilize the lands we currently have and return underutilized land to the Government of Guam."

* Reference is the JAN 7th, 2011 ltr from UNSECNAV to Gov. Guam

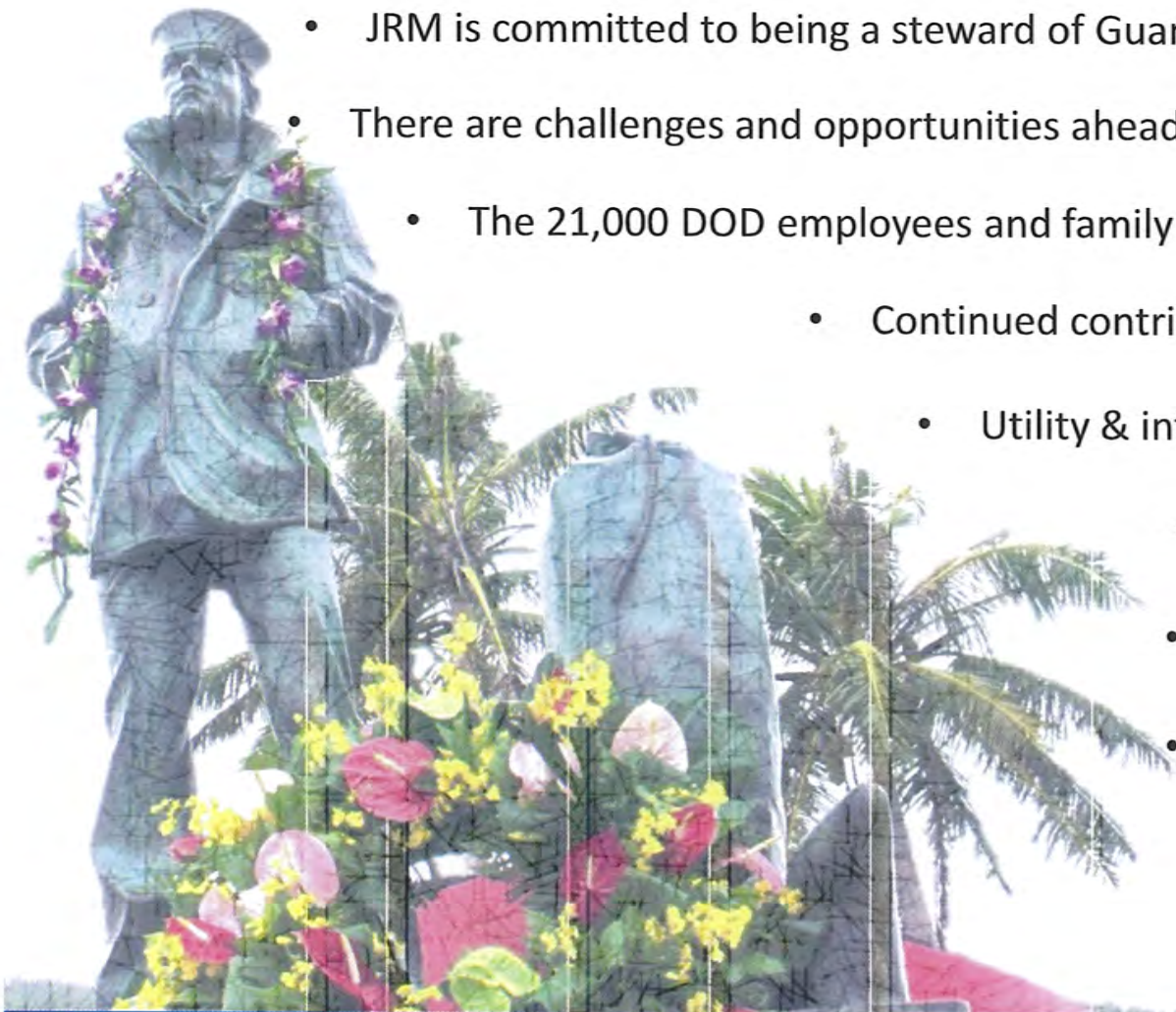


ISLAND-WIDE POSITIVE IMPACT



JOINT REGION MARIANAS

- The Government of Guam and Joint Region Marianas share a commitment to the island of Guam
 - JRM is committed to being a steward of Guam's resources and to being a good neighbor
 - There are challenges and opportunities ahead and JRM will remain a transparent partner
 - The 21,000 DOD employees and family members are part of the island community
 - Continued contribution to Guam's socioeconomic stability
 - Utility & infrastructure cooperation (GPA, GWA, PAG)
 - JRM remains committed to One Guam
 - Continued commitment to Net Negative
 - Environmental and cultural stewardship



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