I MINA' TRENTA NA LIHESLATURAN GUÅHAN 2009 (FIRST) REGULAR SESSION

Bill No. 3/7-30(COR)

Introduced by:

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v.c. pangelinan

AN ACT TO REPROGRAM AND APPROPRIATE FUNDS FOR VARIOUS PROGRAMS AND PROJECTS AND OTHER PURPOSES FOR FISCAL YEAR 2010.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Statement and Intent.

2 I Liheslaturan Guåhan intends to ensure that there is continuity of service in

3 the operations of the government of Guam in the Fiscal Year 2010 and as such,

4 hereby authorize the appropriations of funding for various programs and projects to

5 be started and completed in FY 2010 by the Mayors of Guam, certain government

6 of Guam department and agencies and the Department of Education.

7 In light of the important nature and benefits of the programs and projects

identified in this Act to be enjoyed by all our people and the anticipated

improvement in the quality of life for island residents in communities throughout

Guam, I Liheslaturan Guåhan further intends to ensure that these programs and

projects receive the utmost attention of I Liheslaturan Guåhan throughout the

- 1 process of deliberation and ultimately, passage of the provisions contained in this
- 2 Act.
- In June 2009, the Government of Guam successfully sold \$246 million
- 4 dollars of bonds also known as Deficit Bonds to pay for outstanding unfunded
- 5 court ordered COLA obligations. After disbursement of the bond proceeds, there
- 6 are remaining balances due to the Superior Court No. SP0206-93 Rios v.
- 7 Camacho, claimants from interest that accrued prior to the full payment of
- 8 principal.
- 9 I Liheslaturan Guåhan further finds that seventy-two (72) retirees who were
- eligible to be part of the COLA class in the case, Superior Court No. SP0206-93
- Rios v. Camacho were elderly and not fully conversant with the consequences of
- 12 signing documents issued at the time the class was being formed, signed the
- documents opting out of the court case.
- 14 I Liheslaturan Guåhan finds that all government of Guam retirees are owed
- 15 gratitude and respect for their years of service and dedication and thus should be
- 16 compensated promptly and without further delay.
- 17 Section 2. Short Title. This Act shall be referred to as the "Supplemental"
- 18 Budget Act of 2010".
- 19 Section 3. A new subsection (d) is added to Section 2 of Public Law 30-
- 20 **38**:

| 1 | "(d) | All unexper | nded and u | ınencumbe | red funds | as of the | effecti | ve date | e of |
|----|--------------|-----------------|---------------|---------------|-------------|---------------|----------|---------|------|
| 2 | this Act sha | all fund villag | ge projects | and other] | priorities | in order of | priorit | y outli | ined |
| 3 | below: | | | | | | | | |
| 4 | | i. | Twenty-S | ix Thousa | nd Dollar | es (\$26,000) |) to the | Offic | e of |
| 5 | | the Mayor o | of Piti to re | pair lightin | g at the P | iti Baseball | Field. | | |
| 6 | | ii. | Thirteen | Thousand | d Dollars | (\$13,000) |) to t | he Gi | ıam |
| 7 | | Youth Foot | ball Leagu | e for the p | urpose of | purchasing | g a pho | oto vol | taic |
| 8 | | lighting sys | tem at the | Eagle Footl | ball Field | at the villa | ge of N | /angila | ao. |
| 9 | | iii. | Fifty Th | ousand L | Pollars (| \$50,000) | to the | Inara | ajan |
| 10 | | Mayor's Of | fice for the | e repair of t | the Inaraja | an sport fac | cilities | electr | ical |
| 11 | | system and | light fixt | ures at the | e Malojlo | j multi-pu | rpose | court, | the |
| 12 | | Inarajan vol | leyball cou | art and the | Inarajan b | asketball c | ourt. | | |
| 13 | | iv. | Seventy-ti | hree Thous | sand Six | Hundred L | Pollars | (\$73,6 | 500) |
| 14 | | to the May | or's Office | e of Talof | ofo to re | pair lightir | ng and | electr | ical |
| 15 | | system of th | e Talofofo | Baseball F | Field." | | | | |
| 16 | | v. | Eighty-Fi | ive Thousa | nd Dollar | rs (\$85,000 |) to th | e May | or's |
| 17 | | Office of A | gana Heigh | nts for the p | ourposes o | of making i | necessa | ıry rep | airs |

to the Agana Heights Gymnasium and Baseball Field.

vi. One Hundred Thousand Dollars (\$100,000) to the

Dededo Mayor's Office for the repair and maintenance of the Hal's

Angels Football Field."

Section 4. Notwithstanding any other provision of law, I Liheslaturan

- Guahan hereby appropriates the total sum of Four Million Six Hundred Fifty

 Thousand Dollars (\$4,650,000) from the unreserved fund balance of the

 Territorial Education Facilities Fund (TEFF) to the Department of Education to be
 apportioned as follows;
- 9 (a) \$2,800,000 CIP Reimbursement;
- 10 (b) \$1,600,000 Textbooks;
- (c) \$150,000 Vehicles for DOE Maintenance;
- (d) \$100,000 Vehicles for DOE Warehouse.
- Section 5. The sum of *Six Hundred Thousand Dollars (\$600,000*) is appropriated from the unreserved fund balance of the Healthy Futures Fund (HFF) to the Medical Referral Office for Contractual Services (Object Class 230).
- Section 6. The sum of *Five Hundred Thousand Dollars (\$400,000)* is appropriated from the unreserved fund balance of the Healthy Futures Fund (HFF) for reimbursements to the Government of Guam Retirement Fund prior year, current and future expenditures as follows:

(1) Eight Thousand Dollars (\$8,000) shall be reimbursed to the Retirement Fund for Medicare premium reimbursements for Fiscal Year 2007.

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- (2) Ninety-Two Thousand Dollars (\$92,000) shall be reimbursed to the Retirement Fund for Medicare Premium reimbursements for Fiscal Year 2008.
- 7 (3) Three Hundred Thousand Dollars (\$300,000) to the Retirement Fund for current and future Fiscal Year Medicare premium reimbursements.
- Section 7. The sum of *Five Hundred Thousand Dollars* (\$500,000) is appropriated from the unreserved fund balance of the Healthy Futures Fund (HFF) to the Guam Memorial Hospital for prior or current year vendor payables due in excess of One Hundred Eighty days (180).
- 14 Section 8. Authorization to make payments of prior year obligations.

 15 Notwithstanding any other provision of law, the Mayor's Council of Guam

 16 (MCOG) is authorized to utilize unexpended funds appropriated to the MCOG for

 17 Fiscal Year 2009 and carried over to Fiscal Year 2010 as mandated in Public Law

 18 30-55, Chapter VIII, Section 10, to pay for obligations incurred in FY 2009 and to

 19 carry over any remaining unencumbered Fiscal Year 2009 funds appropriated to

 20 the MCOG.

| 1 | Section 9. Authorization to Reanocate Funds. Notwittistanding any |
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| 2 | other provision of Law, the Mayor's Council of Guam (MCOG) is authorized to |
| 3 | reallocate funds appropriated in Fiscal Year 2010 Miscellaneous (Object Category |
| 4 | 290) into other categories within its Base Operational Appropriations and to the |
| 5 | MCOG Central Cost Accounts administered by the Department of Administration, |
| 6 | for the purpose of ensuring any shortfalls within other specified Object Categories |
| 7 | are both funded and authorized for payment. |
| 8 | Section 10. Appropriations to the Veterans Affairs Office |
| 9 | Notwithstanding any other provision of the law, the sum of One Hundred Fifty |
| 10 | Thousand Dollars (\$150,000) is reprogrammed from the Guam Highway Fund to |
| 11 | the Guam Veterans Affairs Office for the following use: |
| 12 | (1) Purchase material to sustain cemetery maintenance |
| 13 | efforts for Fiscal Year 2010, |
| 14 | (2) Procure service to address the deficiencies which were |
| 15 | identified in the August 2009 Department of Veterans Affairs |
| 16 | National Cemetery Administration's Triennial Report on the Guan |
| 17 | Veterans Cemetery. |
| 18 | Section 11. Reprogramming of Appropriations within the Guam |
| 19 | Veterans Affairs for Fiscal Year 2010 Operations Budget. Notwithstanding |
| 20 | any other provision of the law, the sum of Forty-Thousand Dollars (\$40,000) is |

1 hereby transferred from Capital Outlay (Object Class 450) to Miscellaneous

2 (Object Class 290) Appropriations Category for the normal operations and

3 maintenance of the Guam Veterans Cemetery pursuant to and in accordance with

4 the August 2009 Department of Veterans Affairs National Cemetery

Administration's Triennial Report.

Section 12. Section 8, Chapter 13 of P.L. 30-55 is hereby amended to read
as follows:

"Section 8. Special Fund Transfer. Unless specified in this Act, I Maga'lahen Guåhan is authorized to transfer to the General Fund any cash available from any appropriated Special Fund or Revolving Fund to fund the appropriations authorized by this Act.

All cash from Special Funds *or* Revolving Funds transferred to cover the appropriations authorized by this Act *shall* be promptly reimbursed to the Special *or* Revolving Fund from which it was withdrawn as cash becomes available.

I Maga'lahen Guåhan shall submit a report to the Speaker of I Liheslaturan Guåhan on the fifth (5th) day of every month on all transfers made pursuant to this Section. Said report shall enumerate the amount of each transfer, identify the funds to and from which the transfer was made and state the purpose of each transfer.

| 1 | Unless otherwise restricted or specifically allowed by this Act, for FY |
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| 2 | 2010 I Maga'lahen Guåhan is authorized to transfer up to fifteen percent |
| 3 | (15%) between object categories within an agency Fiscal Year 2010 Special |
| 4 | Fund base operational (except the utility funds) appropriations contained in |
| 5 | Chapter V and in Parts II, III and IV of Chapter III of this Act; provided that |
| 6 | notice of each transfer and justification therefore are delivered within fifteen |
| 7 | (15) working days after the transfer is made to the Speaker of I Liheslaturan |
| 8 | Guåhan and the Office of Finance and Budget." |
| 9 | Section 13. Section 77305, Title 12, Guam Code Annotated, Chapter 77, |
| 10 | Article 3, is hereby amended to read as follows: |
| 11 | "§77305. Cap on GRT Credits for Design and Construction of the |
| 12 | Soccer Stadium and Facilities. The total amount of credits against Gross |
| 13 | Receipts Taxes for the design and construction of the soccer stadium and |
| 14 | facilities authorized herein shall not exceed One Million Two Hundred |
| 15 | <u>Thousand</u> Dollars (\$1, <u>2</u> 000,000)." |
| 16 | Section 14. Section (d)(3)(C) is hereby added to Chapter 5 of P.L. 30-55 |
| 17 | as follows: |
| 18 | (d)(3)(C) The sum of One Hundred Thousand Dollars |
| 19 | (\$100,000) is appropriated from the Indirect Cost Fund to the Bureau |
| 20 | of Budget and Management Research for Payment of Overtime for |

Services Division and Personnel Services Division specifically to address deficiencies in personnel management and the financial administration of all funds under the purview of the Department of Education, activity related to the American Recovery and Reinvestment Act of 2009 and any other operational costs.

Section 15. Mandating the reimbursement of COLA payments made in Fiscal Years 2007, 2008 and 2009.

In June 2009, the Government of Guam successfully sold \$246 million dollars of bonds also known as Deficit Bonds to pay for *I Liheslaturan Guåhan* wishes to ensure the timely resolution of the payment of remaining unfunded court ordered COLA obligations.

I Liheslaturan Guåhan further finds seventy-two (72) retirees who were eligible to be part of the class action suit, Superior Court No. SP0206-93, Rios v. Camacho. These retirees who rendered the same services and worked the same number of years in loyal service to the people of Guam are excluded from any payments resulting from the settlement. These retirees believed that the government would treat them fairly and pay them what is due to them without having to take the government to court. In recognition of these factors and given the small number of retirees who opted out of the

court case, and the reasons cites by these retirees, *I Liheslaturan Guåhan* wishes to exercise fairness and include these retirees in the court settlement.

Furthermore, *I Liheslaturan Guåhan* finds that the some Autonomous Agencies were not included in the list of agencies which were required to reimburse the General Fund for the payment of the annual lump sum COLA by the General Fund to their respective retirees. Autonomous Agencies are independent component units of the government of Guam that are self-funded through operations. Each Autonomous Agency except the Guam Memorial Hospital has the capacity to fund the annual cost of living adjustments of its retired employees.

I Liheslaturan Guåhan further finds that after the successful sale of deficit bonds and disbursement of the proceeds in June 2009, a balance of Seventeen Million One Hundred Sixty-one Thousand One Hundred Eighteen Dollars (\$17,161,118) of interest is still owed to qualified retirees based on the judgment rendered in, Superior Court No. SP0206-93, Rios v. Camacho and continues to accrue interest at a rate of seven percent.

Therefore, it is the intent of *I Liheslaturan Guåhan* to mandate the Government of Guam Retirement Fund (GGRF), Guam International Airport Authority (GIAA), Guam Visitors Bureau (GVB), Guam Economic Development and Commerce Authority (GEDA), Guam Housing

Corporation (GHC), University of Guam (UOG), Guam Community College (GCC), Guam Power Authority (GPA), Guam Waterworks Authority (GWA) and the Port Authority of Guam (PAG) reimburse the General Fund for COLA payments made in Fiscal Year 2007, 2008 and 2009 to fund the principal and interest still owed to eligible retirees based on the following table:

| 7 | Agency | 2007 | 2008 | 2009 | Total |
|----|--------|-------------|-------------|-------------|-------------|
| 8 | GGRF | \$28,600 | \$0 | \$0 | \$28,600 |
| 9 | GIAA | \$80,300 | \$0 | \$0 | \$80,300 |
| 10 | GVB | \$8,800 | \$8,800 | \$9,900 | \$27,500 |
| 11 | GEDA | \$9,900 | \$0 | \$0 | \$9,900 |
| 12 | GHC | \$17,600 | \$0 | \$0 | \$17,600 |
| 13 | UOG | \$369,600 | \$382,800 | \$399,300 | \$1,151,700 |
| 14 | GCC | \$183,700 | \$194,700 | \$195,800 | \$574,200 |
| 15 | GPA | \$382,800 | \$392,700 | \$402,600 | \$1,178,100 |
| 16 | GWA | \$292,600 | \$310,200 | \$295,900 | \$898,700 |
| 17 | PAG | \$341,000 | \$345,400 | \$339,900 | \$1,026,300 |
| 18 | Total | \$1,714,900 | \$1,634,600 | \$1,643,400 | \$4,992,900 |

Section 16. Mandate of Reimbursements. The GGRF has determined that the total amount of Fiscal Year 2007, 2008 and 2009 COLA payments issued to

| 1 | retirees by the General Fund on behalf of Autonomous Agencies not required to | | | |
|----|---|--|--|--|
| 2 | reimburse the General Fund is Four Million Nine Hundred Nine-two Thousand | | | |
| 3 | Nine Hundred Dollars (\$4,992,900). | | | |
| 4 | (a) The GGRF shall reimburse the General Fund for COLA | | | |
| 5 | payments made to retirees of the GGRF as follows: | | | |
| 6 | (1) from Fiscal Year 2007 the amount of Twenty-eight | | | |
| 7 | Thousand Six Hundred Dollars (\$28,600); | | | |
| 8 | (b) The GIAA shall reimburse the General Fund for COLA | | | |
| 9 | payments made to retirees of the GIAA as follows: | | | |
| 10 | (1) from Fiscal Year 2007 the amount of Eighty Thousand | | | |
| 11 | Three Hundred Dollars (\$80,300); | | | |
| 12 | (c) The GVB shall reimburse the General Fund for COLA | | | |
| 13 | payments made to retirees of the GVB as follows: | | | |
| 14 | (1) from Fiscal Year 2007 the amount of Eight Thousand | | | |
| 15 | Eight Hundred Dollars (\$8,800); | | | |
| 16 | (2) from Fiscal Year 2008 the amount of Eight Thousand | | | |
| 17 | Eight Hundred Dollars (\$8,800); | | | |
| 18 | (3) from Fiscal Year 2009 the amount of <i>Nine Thousand Nine</i> | | | |
| 19 | Hundred Dollars (\$9,900); | | | |

| 1 | (d) The GEDA shall reimburse the General Fund for COLA |
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| 2 | payments made to retirees of the GEDA as follows: |
| 3 | (1) from Fiscal Year 2007 the amount of Nine Thousand Nine |
| 4 | Hundred Dollars (\$9,900); |
| 5 | (e) The GHC shall reimburse the General Fund for COLA |
| 6 | payments made to retirees of the GHC as follows: |
| 7 | (1) from Fiscal Year 2007 the amount of Seventeen Thousand |
| 8 | Six Hundred Dollars (\$17,600); |
| 9 | (f) The UOG shall reimburse the General Fund for COLA |
| 10 | payments made to retirees of the UOG as follows: |
| 11 | (1) from Fiscal Year 2007 the amount of <i>Three Hundred</i> |
| 12 | Sixty-nine Thousand Six Hundred Dollars (\$369,600); |
| 13 | (2) from Fiscal Year 2008 the amount of <i>Three Hundred</i> |
| 14 | Eighty-two Thousand Eight Hundred Dollars (\$382,800); |
| 15 | (3) from Fiscal Year 2009 the amount of <i>Three Hundred</i> |
| 16 | Ninety-nine Thousand Three Hundred Dollars (\$399,300); |
| 17 | (g) The GCC shall reimburse the General Fund for COLA |
| 18 | payments made to retirees of the GCC as follows: |
| 19 | (1) from Fiscal Year 2007 the amount of <i>One Hundred</i> |
| 20 | Eighty-three Thousand Seven Hundred Dollars (\$183,700); |

| 1 | (2) from Fiscal Year 2008 the amount of <i>One Hundred</i> |
|----|--|
| 2 | Ninety-four Thousand Seven Hundred Dollars (\$194,700); |
| 3 | (3) from Fiscal Year 2009 the amount of <i>One Hundred</i> |
| 4 | Ninety-five Thousand Eight Hundred Dollars (\$195,800); |
| 5 | (h) The GPA shall reimburse the General Fund for COLA |
| 6 | payments made to retirees of the GPA as follows: |
| 7 | (1) from Fiscal Year 2007 the amount of <i>Three Hundred</i> |
| 8 | Eighty-two Thousand Eight Hundred Dollars (\$382,800); |
| 9 | (2) from Fiscal Year 2008 the amount of <i>Three Hundred</i> |
| 10 | Ninety-two Thousand Seven Hundred Dollars (\$392,700); |
| 11 | (3) from Fiscal Year 2009 the amount of Four Hundred Two |
| 12 | Thousand Six Hundred Dollars (\$402,600); |
| 13 | (i) The GWA shall reimburse the General Fund for COLA |
| 14 | payments made to retirees of the GWA as follows: |
| 15 | (1) from Fiscal Year 2007 the amount of Two Hundred |
| 16 | Ninety-two Thousand Six Hundred Dollars (\$292,600); |
| 17 | (2) from Fiscal Year 2008 the amount of <i>Three Hundred Ten</i> |
| 18 | Thousand Two Hundred Dollars (\$310,200); |
| 19 | (3) from Fiscal Year 2009 the amount of Two Hundred |
| 20 | Ninety-Five Thousand Nine Hundred Dollars (\$295,900); |

| 1 | (j) The PAG shall reimburse the General Fund for COLA |
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| 2 | payments made to retirees of the PAG as follows: |
| 3 | (1) from Fiscal Year 2007 the amount of Three Hundred |
| 4 | Forty-one Thousand Dollars (\$341,000); |
| 5 | (2) from Fiscal Year 2008 the amount of <i>Three Hundred</i> |
| 6 | Forty-five Thousand Four Hundred Dollars (\$345,400); |
| 7 | (3) from Fiscal Year 2009 the amount of <i>Three Hundred</i> |
| 8 | Thirty-Nine Thousand Nine Hundred Dollars (\$339,900); |
| 9 | The Autonomous Agencies in this section shall reimburse the General Fund |
| 10 | for the cost of funding the annual COLA paid to their respective retirees by |
| 11 | September 30, 2010. Any Autonomous Agencies mandated in this section that |
| 12 | have already reimbursed or already paid COLA for any amounts in the specified |
| 13 | fiscal years are not required to repay said amount. The Government of Guam |
| 14 | Retirement Fund and Department of Administration shall prepare an official report |
| 15 | no later than thirty (30) days of enactment of this act that details the funding source |
| 16 | of payments to Autonomous Agency retirees during Fiscal Years 2007, 2008 and |
| 17 | 2009. |
| 18 | Section 17. Authorization to use excess COLA appropriations. Upon |
| 19 | the conclusion of COLA case, Superior Court No. SP0206-93, Rios v. Camacho |
| 20 | the GGRF performed audits of the individual accounts which resulted in payments |

- due of One Hundred Twenty-one Million Five Hundred Forty-three Thousand
- 2 Eight Hundred and Two Dollars (\$121,543,802) to the COLA class. The GGRF is
- 3 hereby authorized to use the excess appropriations of One Million Four Hundred
- 4 Fifty-six Thousand One Hundred Ninety-eight Dollars (\$1,456,198) from
- 5 appropriations made in Public Laws 29-04, 29-19, 28-151, 30-7 less COLA
- 6 payments for obligations listed in Section 19(b) of this Act.

| 7 | Appropriations | Total |
|----|----------------------|-----------------|
| 8 | P.L. 29-04 | \$8,000,000 |
| 9 | P.L. 29-19 | \$14,000,000 |
| 10 | P.L. 28-151 | \$9,000,000 |
| 11 | P.L. 30-07 | \$92,000,000 |
| 12 | TOTAL | \$123,000,000 |
| 13 | Payments | (\$121,543,802) |
| 14 | Excess Appropriation | \$1,456,198 |

Section 18. A total of Four Million Nine Hundred Nine-two Thousand Nine Hundred Dollars (\$4,992,900) from the reimbursements referred to in Section 16 of this Act is hereby appropriated to claimants set forth in Title 5 Guam Code Annotated, Chapter 6, Article 4, subsections 6404(d)(1) and subsection 6404(d)(2) and Section 6 of this Act.

Section 19. Priority of Disbursements.

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- The priority of appropriation and excess appropriations disbursements in Section 4 of this Act are as follows:
 - a) Payments authorized in Section 20 of this Act

b) Interest from principal owed to claimants set forth in Title 5 Guam Code Annotated, Chapter 6, Article 4, subsections 6404(d)(1) starting with the claimant with the lowest initial award from the class settlement, followed by the next lowest initial award and repeating this disbursement methodology until all the funds appropriated and authorized are exhausted.

Section 20. Inclusion of Retirees in COLA Settlement.

Notwithstanding any other provision of law, *I Liheslaturan Guåhan* hereby find that those retirees who initially opted out and are not covered by the settlement agreement in *Superior Court No. SP0206-93*, Rios v. Camacho, are eligible for payment under the same terms and conditions as the certified class. Interest shall *not* accrue from any payments due to retirees who opted out.

The GGRF shall determine the amount of award due to the retirees who opted out and reduce the amount by ten percent (10%) to promote parity by accounting for attorney fees awarded in, *Superior Court No. SP0206-9*, Rios v. Camacho.

- All retirees who opted out prior to receipt of any payment as authorized in
- 2 this Section shall sign a waiver with the GGRF of all future rights and interest to
- payments due or may be due pursuant to Superior Court No. SP0206-9 Rios v.
- 4 <u>Camacho</u>.
- 5 Section 21. Effective Date. This Act shall become effective upon
- 6 enactment.
- 7 Section 22. Severability. If any provisions of this Act or the application
- 8 thereof to any person or circumstance is held invalid, such invalidity shall not
- 9 affect any other provision or application of this Act which can be given effect
- without the invalid provision or application, and to this end the provisions of this
- 11 Act are severable.